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**OAKLAND UNIFIED
SCHOOL DISTRICT**
Community Schools, Thriving Students

BOARD OF EDUCATION 2026

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To: Measures B, J, and Y Independent Citizens' School Facilities Bond Oversight

From: Denise Gail Saddler, Ed.D., Interim Superintendent
Preston Thomas, Chief Systems & Services Officer
Pranita Ranbhise, Executive Director, Facilities Planning & Management
Sele Nadel-Hayes, Executive Director, Facilities Planning & Management

Meeting Date: April 13, 2026

Subject: OUSD Facilities Master Plan, 2026 - Final Review and Recommendation to the Board of Education

ASK OF THE COMMITTEE:

Recommendation to move to the Facilities Committee the 2026 Oakland Unified School District Facilities Master Plan (FMP) as the District's long-range strategic framework to guide facilities planning, capital investment, and stewardship of District facilities.

BACKGROUND:

The 2026 Facilities Master Plan was developed to provide a comprehensive roadmap for aligning the District's facilities with its educational mission and long-term strategic priorities. A Facilities Master Plan defines the building and renovation needs necessary to support instructional goals and serves as a critical tool for securing local and state funding, including general obligation bonds.

Board Policy 7110 (Facilities Master Plan) calls for the District to maintain a long-range facilities plan that is regularly updated, aligned with instructional priorities, and informed by comprehensive assessments of facility conditions and needs. Additionally, the development and Board adoption of a Facilities Master Plan is required under Proposition 2 in order for the District to access State funding through the School Facility Program (SFP), which requires key components such as an inventory of facilities, condition assessments, enrollment projections, and a capital planning framework.

The development of the 2026 Facilities Master Plan has occurred through multiple opportunities for Board and community input. A draft of the Plan was presented to the Facilities Committee and Measures B, J, and Y Independent Citizens' Bond Oversight Committee (CBOC) as a first read in February 2026, followed by additional refinement and a second read in March 2026, and to the Board as first read in March 2026. The Plan incorporates feedback from Board members, advisory bodies, students, staff, and the community.

DISCUSSION:

The 2026 Facilities Master Plan establishes a data-informed and systemwide approach to facilities planning grounded in the

District’s mission and guiding principles. This Plan integrates comprehensive districtwide assessments, interactive data tools, and a consistent investment framework to support long-term decision-making. The Plan aligns with State requirements under Education Code §17070.54, which outlines the core components of a long-range facilities plan, including an inventory of facilities, assessment of conditions, enrollment projections, capacity analysis, and a capital planning framework. Additionally, under Proposition 2, adoption of a Board-approved Facilities Master Plan is required for the District to maintain eligibility for State funding through the School Facility Program (SFP).

The Plan was developed through districtwide assessments, stakeholder engagement, and alignment with the District’s broader Citywide Plan. It evaluates all District-owned sites and identifies systemwide needs to ensure safe, equitable, and high-quality learning environments. These principles emphasize:

- Community engagement and transparency
- Alignment with District planning efforts
- Financial sustainability
- Data-informed decision-making
- Environmental sustainability

In addition to the Plan document, the District has developed a public-facing website and interactive dashboard to provide greater transparency and accessibility to facilities data. These tools allow stakeholders to better understand facility conditions, needs, and investment considerations across the District.

The Plan responds to several key district conditions:

1. **Changing Enrollment Trends:** Over the past two decades, enrollment patterns have shifted, including increases and decreases in charter school enrollment and changes in student demographics. The District must continue adapting its facilities to align with these trends.
2. **Significant Facility Needs:** The Plan identifies districtwide needs across multiple categories, including,
 - a. Site & Grounds: outdoor learning environments, play areas, stormwater systems
 - b. Building Systems: HVAC, electrical, plumbing, roofing, and thermal comfort
 - c. Accessibility & Safety: ADA access, seismic upgrades
 - d. Sustainability & Resiliency: energy efficiency, solar, and heat mitigation
 - e. Educational Adequacy: modern learning environments that support instructional programs

These needs reflect an aging facilities portfolio, increasing maintenance demands, and the need to modernize campuses to meet current educational and environmental standards.

3. **Capital Planning & Investment Strategy:** The Plan establishes a districtwide investment framework and decision-making criteria to guide capital planning and resource allocation over time. This framework incorporates facility condition, educational adequacy, capacity and utilization, and equity indicators to support consistent and transparent prioritization of investments.

Overall, the FMP serves as a long-range planning tool to prioritize investments, improve facility conditions, and ensure alignment with instructional goals and equity commitments.

FISCAL IMPACT:

The Facilities Master Plan identifies approximately \$3.4 billion in long-term facilities needs across the District. Adoption of the Plan does not commit the District to immediate expenditures, and it provides the planning framework and prioritization to support the Board’s budgeting practices for future facilities investments and to align bond funds, state modernization and construction funds, deferred maintenance resources (Fund 14), developer fees, grants, and other capital funding sources. The Plan will also help inform General Fund (Fund 01) expenditures for facility needs that are not allowable under capital programs, capital improvement planning for ancillary funds (Early Childhood, Nutrition Services and Adult Education, etc), and future project-specific funding decisions, all of which will be determined through subsequent Board actions approving spending plans, specific budgets, projects, and implementation strategies.

ATTACHMENT:

Report: 2026 Oakland Unified School District Facilities Master Plan

Summary (two-pager): 2026 Oakland Unified School District Facilities Master Plan

**BOARD OF EDUCATION OF
THE
OAKLAND UNIFIED SCHOOL DISTRICT**

**Resolution No. 2526-0215
2026 Oakland Unified School District Facilities Master Plan**

WHEREAS, Oakland Unified School District (“District”) is committed to providing safe, healthy, equitable, and educationally appropriate learning environments that support student success and reflect the District’s instructional vision; and

WHEREAS, the Board of Education recognizes the importance of long-term planning to guide responsible stewardship of District facilities, align capital investments with educational priorities, and support sustainable operations; and

WHEREAS, the last Facilities Master Plan for Oakland Unified School District was approved in 2020, and the District is required to periodically update its Facilities Master Plan to reflect current conditions, enrollment trends, and educational priorities; and

WHEREAS, the 2026 Facilities Master Plan fulfills the intent of Board Policy BP 7110 – Facilities Master Plan, which directs the District to maintain a long-range plan describing anticipated short- and long-term facilities needs and priorities aligned with the District’s educational goals and to update the plan periodically to reflect evolving demographics and program needs; and

WHEREAS, adoption of a Board-approved Facilities Master Plan is required under Proposition 2 to maintain eligibility for State funding through the School Facility Program (SFP), and the Facilities Master Plan aligns with the requirements of Education Code §17070.54, which calls for a comprehensive long-range facilities plan including an inventory of facilities, assessment of conditions, enrollment projections, capacity analysis, and a capital planning framework; and

WHEREAS, the 2026 Facilities Master Plan reflects over a year of analysis, community engagement, and technical assessments, and incorporates updated districtwide data, including:

- Facility Condition Index (FCI) assessments
- Educational Adequacy Assessments
- Capacity and utilization analysis
- Identification of facility deficiencies and rough-order-of-magnitude cost estimates; and

WHEREAS, the Plan identifies significant facility needs across the District, including improvements to building systems, sustainability, accessibility, seismic safety, and modern learning environments; and

WHEREAS, the Plan establishes a districtwide investment framework and decision-making criteria to guide future capital planning and distinguish between focused improvements, major modernizations, and transformative rebuild projects; and

WHEREAS, the Plan integrates equity indicators, enrollment trends, and program needs to support consistent, transparent, and equitable decision-making in facilities planning, particularly in the context of shifting enrollment and resource constraints across the District; and

WHEREAS, the Plan also introduces supporting tools to increase transparency and accessibility of information, including:

- A public-facing Facilities Master Plan website
- An interactive dashboard summarizing districtwide facilities data
- School profile summaries that provide site-level information; and

WHEREAS, the Plan is intended to serve as a long-range planning framework to guide facilities investments, capital planning, and portfolio strategy, and does not itself authorize specific capital projects or funding allocations; and

WHEREAS, the Plan has been presented to and reviewed by the Measures B, J, and Y Independent Citizens' School Facilities Bond Oversight Committee, the Facilities Committee, and the Board of Education, and has incorporated feedback from these bodies as well as from students, families, staff, and community members.

NOW, THEREFORE, BE IT RESOLVED that the Board of Education adopts the 2026 Oakland Unified School District Facilities Master Plan as the District's long-range strategic planning framework for facilities planning and capital investment; and

BE IT FURTHER RESOLVED that the Facilities Master Plan shall guide the District in planning for future facilities investments, bond planning, project determination, and long-term capital planning strategies, including informing periodic capital planning and budget development processes, while remaining subject to Board approval of specific projects, budgets, and funding allocations; and

BE IT FURTHER RESOLVED that the 2026 Facilities Master Plan shall be maintained as a dynamic and evolving planning framework, supported by annually updated data, dashboards, and analytical tools that reflect current facility conditions, enrollment trends, and District priorities; and

BE IT FURTHER RESOLVED that the District shall update and refresh the underlying data, assumptions, and analytical components of the Facilities Master Plan on a regular basis, including alignment with annual enrollment projections, capital planning cycles, and budget development processes, to ensure that the Plan remains responsive to changing conditions and continues to inform equitable and data-driven decision-making.

BE IT FURTHER RESOLVED that the 2026 Facilities Master Plan dashboards and data tools shall serve as the primary reference for facilities prioritization and capital planning decisions, and shall be updated at least annually to reflect current data and District conditions.

BE IT FURTHER RESOLVED that adoption of the 2026 Facilities Master Plan does not commit the District to the implementation of specific projects or investments without further Board review and approval.

Passed by the following vote:

PREFERENTIAL AYE:

PREFERENTIAL NOE:

PREFERENTIAL ABSTENTION:

PREFERENTIAL RECUSE: AYES:

NOES: ABSTAINED:

RECUSE:

ABSENT:

CERTIFICATION

We hereby certify that the foregoing is a full, true and correct copy of a Resolution passed at a Regular Meeting of the Board of Education of the Oakland Unified School District held on _____ 2026.

Legislative File	
File ID Number:	26-0305
Introduction Date:	04-16-2026
Enactment Number:	
Enactment Date:	
By:	

OAKLAND UNIFIED SCHOOL DISTRICT

- Jennifer Brouhard
President, Board of Education

- Denise Gail Saddler, Ed.D. Interim Superintendent and
Interim Secretary, Board of Education