Deferred Maintenance Program Update

Buildings & Grounds

Facilities Committee Meeting May 16, 2024



OAKLAND UNIFIED SCHOOL DISTRICT

Community Schools, Thriving Students

Our Vision

All OUSD students will find joy in their academic experience while graduating with the skills to ensure they are caring, competent, fully-informed, critical thinkers who are prepared for college, career, and community success.

Our Mission

Oakland Unified School District (OUSD) will build a Full Service Community District focused on high academic achievement while serving the whole child, eliminating inequity, and providing each child with excellent teachers, every day.



AGENDA

- **1.** Review of Deferred Maintenance
- 2. Update to Summer Deferred Maintenance Projects
- 3. Identify Timeline and Next Steps for Deferred Maintenance Program



Source: Map is created by OUSD Research, Assessment & Data, April 2024. Note: Site and locations are subject to change.

Deferred Maintenance Priorities

MASLOW'S HIERARCHY OF NEEDS



Deferred Maintenance Projects

Students learning, playing, growing, connecting, THRIVING at all campuses.

Joy: Bleachers, Sports Fields, Gardens/Trees & Irrigation, Signage, Murals, Gyms

Safety: Fencing, Blinds, Locks, Windows, Video Cameras, Door Entry Systems, Phones, Intercoms

Quality Indicators: Exterior/Interior Paint, Landscaping, Play Structures

Structures: Flooring, Roofing, Asphalt, Accessibility

Core Systems: HVAC, Cafeteria/ Kitchens, Sewers, Electrical, Plumbing, Lighting

Facilities Maintenance Cascading Impact

Funding Source: General Fund



108 Facilities to Maintain Across the District



Structure/System	Oakland's Replacement Schedule	School's Standard Replacement Schedule	Average Cost of one project	# Sites to Replace Each Year (110 sites ÷ Avg Lifespan)	Total Cost Needed Each Year
Flooring	15		\$100,000	8	\$800,000
Roofing	20		\$1,000,000	6	\$6,000,000
Asphalt	20		\$600,000	6	\$3,600,000
Accessibility	30		\$30,000	4	\$120,000
HVAC	30		\$500,000	4	\$2,000,000
Cafeteria/ Kitchens	20		\$500,000	6	\$3,000,000
Sewers	80		\$300,000	1	\$300,000
Electrical	30		\$400,000	4	\$1,600,000
Plumbing	50		\$200,000	2	\$400,000
Fencing	30		\$30,000	4	\$120,000
Blinds	30		\$50,000	4	\$200,000
Locks	50		\$50,000	2	\$100,000
Windows	80		\$50,000	1	\$50,000
Video Cameras	20		\$100,000	6	\$600,000
Door Entry Systems	20		\$50,000	6	\$300,000
Phones	30		\$250,000	4	\$1,000,000
Intercoms	30		\$250,000	4	\$1,000,000
Play Structures	20		\$10,000	6	\$60,000
Exterior Paint	7		\$350,000	16	\$5,600,000
Interior Paint	10		\$700,000	11	\$7,700,000
Bleachers	20		\$50,000	6	\$300,000
Fields	15		\$50,000	7	\$350,000
Gardens/Trees & Irrigation	30		\$30,000	4	\$120,000
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\$3.4 Billion in 2020

\$42.4 M annual budget needed at this time annual Deferred Maintenance.



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Planned Summer Deferred Maintenance Project

Status	T	Project Type	T	Project Title	Ŧ	Brief Project Description -	s	ite	Ŧ	Funding Source \Xi	Estimated Budget -
Bidding/Contracting	0	Deferred Mainten 🔻	•	Bella Vista-Flooring		Flooring Removal		102 - Bella Vista Elementary	•	Fund 14	\$200,000
Design (PM+)	0	Deferred Mainten	•	Emerson Fire & Intrusion		Upgrade to entire system to B9512 Bosch Panel	el 🛛	115 - Emerson Elementary	•	Fund 14	\$1,000,000
Bidding/Contracting	•	Deferred Mainten •	•	Franklin Boys & Girls Restroom		Remodel of boys & girls restroom		116 - Franklin Elementary	•	Fund 14	\$192,580
Bidding/Contracting		Deferred Mainten	•	Laurel Exterior Paint		Paint exterior main building, portables, hand rails		131 - Laurel Elementary	•	Fund 14	\$154,000
Construction (CM)		Deferred Mainten	•	Laurel-Sound Barrier (HVAC)		Sound barrier around HVAC units		131 - Laurel Elementary	•	Fund 14	\$27,482
Design (PM+)	•	Deferred Mainten •	•	Markham Boys Restroom		Remodel of boys restroom		138 - Markham Elementary	•	Fund 14	\$200,000
Construction (CM)	0	Deferred Mainten 🔻	•	Piedmont ES Boiler Replacement		Remove & replace boiler		146 - Piedmont Avenue Elementary	•	Fund 14	\$461,000
Complete	2	Deferred Mainten	•	Edna Brewer Flooring		Remove & Replace flooring in 30 & 40 buildings	s	210 - Edna M Brewer Middle School	•	Fund 14	\$39,605
Complete		Deferred Mainten	•	United for Succes Sewer Lateral		Emergency main building sewer lateral replacement		228 - United for Success Academy	•	Fund 14	\$46,925
Complete	2	Deferred Mainten •	•	Urban Promise PA System		Emergency replacment of PA system		236 - Urban Promise Academy	•	Fund 14	\$49,704
Complete		Deferred Mainten •	•	Laurel Main Building Roof		Elastomeric coat on main building roof		131 - Laurel Elementary	•	Fund 14	\$59,685
Bidding/Contracting	0	Deferred Mainten	0	Bret Harte-PA System		Replace intercom/pa system/clocks/bells/ shall be standards	1	206 - Bret Harte Middle School	•	Fund 14	\$269,406
Construction (CM)	0	Deferred Mainten	•	CCPA Window Replacement		Remove & replace windows		232 - Coliseum College Prep Academy	•	Fund 14	\$2,030,000
Bidding/Contracting		Deferred Mainten	•	Tech-Windows		Repair windows that are damaged		305 - Oakland Technical High School	•	Fund 14	\$370,000
Bidding/Contracting	0	Deferred Mainten	•	Tech-Boys Restroom		Remove and replace fixtures		305 - Oakland Technical High School	•	Fund 14	\$150,000
Bidding/Contracting	0	Deferred Mainten •	•	Tech-Asphalt		Asphalt replacement across entire campus		305 - Oakland Technical High School	•	Fund 14	\$1,400,000
Bidding/Contracting	•	Deferred Mainten •	•	Tech-Paint Gym (Exterior)		Re painting boys gym and adjecant portables		305 - Oakland Technical High School	•	Fund 14	\$300,000
Construction (CM)		Deferred Mainten	•	Skyline Window Coverings		Remove window shades & replace with rolling shades		306 - Skyline High School	•	Fund 14	\$200,000
Construction (CM)	3	Deferred Mainten	•	Burbank PS Boiler Replacement		Remove & replace boiler		803 - Burbank CDC	•	Fund 14	\$346,000
Bidding/Contracting		Deferred Mainten	•	UPA Roof Project		Replace Roof on main building		236 - Urban Promise Academy	•	Measure J and Y	\$1,300,000
Bidding/Contracting	0	Deferred Mainten	•	Roosevelt Gym Roofing Project		Replace the roofing on Roosevelt		212 - Roosevelt Middle School	•	Measure Y	\$635,000
Bidding/Contracting	-	Deferred Mainten		Roosevelt Gym Roofing Project		Remove solar panels.		212 - Roosevelt Middle School	•	Measure J	\$186,878

Next Steps

Upcoming presentations to the Facilities Committee:

- 1. Report out on Summer Deferred Maintenance Work
- 2. Deferred Maintenance Plan Update
- 3. Unaudited Actuals (September)
 - a. Deferred and Routine Maintenance Expenditures for District Leased Charter Schools in September
 - b. Emergency Repairs Impacted Deferred Maintenance Plan
- 4. 2024-25 Deferred Maintenance Project List



THANK YOU Any Questions?

Additionally, for more information, please reach out:

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APPENDIX



Routine Requested Maintenance Account (RRMA)

Costs Compared to Other Districts

Number of Schools Enrollment (k) 5 Year Average RRMA Per School (\$k)



OUSD underinvesting in Facilities



400

Routine Vs. Deferred Maintenance

Routine Maintenance

This involves regular, ongoing upkeep tasks to keep school facilities in good working order. It includes tasks like cleaning, minor repairs, safety checks, and general maintenance.

Routine maintenance helps prevent small issues from turning into bigger, more expensive problems.

Deferred Maintenance

This refers to repairs and maintenance activities that are postponed for various easons, typically due to budget constraints.

Over time, deferred maintenance can lead to a backlog of repairs, often resulting in more significant, more costly problems. In an educational system, this could mean delaying repairs on buildings, technology upgrades, or equipment renewals.

Facilities Inspection Tool

The key connection between deferred and routine maintenance is the impact on the school's physical environment and, consequently, on the quality of education. **Regular routine maintenance helps to avoid the accumulation of issues that would require larger-scale deferred maintenance.** When routine maintenance is neglected, it often leads to a build-up of deferred maintenance tasks, leading to more significant disruptions and higher costs in the long run.

Routine Maintenance vs. Deferred Maintenance

	Routine	DeferredGeneral FundMajor repair or replacement of existing school building components so that the educational process may safely continue.1			
Funding Source	General Fund				
Definition	Make all necessary repairs, renewals, and replacements to ensure that a project is at all times maintained in good repair, working order, and condition. ²				
Examples	 Repairing burst pipes/leaks Repair leaky roof impacting classroom Repair cracks in asphalt Repairs of lighting and HVAC 	 Building Pipe Replacement Roof replacements Asphalt replacement Electrical upgrades 			
Required Funding / Standard of Funding in California Districts	Minimum 3% or greater of General Fund Expenditures	None. Was folded into the Local Control Funding Formula (LCFF) allocations to provide autonomy and flexibility for school Districts to make decisions on funding.			

1. Deferred Maintenance Program Handbook: Office of Public School Construction.

2. Routine Restricted Maintenance Account Deposits: Office of Public School Construction.



OUSD is a Historical District in the State

School Name	Ŧ	Street_Address 👳	Year_Opened =
Edna Brewer Middle School		3748 13th Avenue	1913
Oakland Technical High School		4351 Broadway	1913
United for Success/ LIFE Academy (Simmons)		2101 35th Avenue	1922
Elmhurst Community Prep / Alliance (Elmhurst Campus)		1800 98th Street	1923
Roosevelt Middle School		1926 19th Avenue	1923
Crocker Highlands Elementary School		525 Midcrest Road	1925
East Oakland Pride (Webster ES)		8000 Birch Street	1926
Seguoia Elementary School		3730 Lincoln Avenue	1926
Laurel Elementary School		3750 Brown Avenue	1927
Street Academy		417 29th Street	1927
Castlemont High School / LPS Oakland R&D		8601 MacArthur	1928
Oakland High School		1023 MacArthur	1928
Westlake Middle School		2629 Harrison Street	1928
Fremont High School		4610 Foothill Boulevard	1931
Anthony Chabot Elementary School		6686 Chabot Road	1935
Coliseum College Prep (Havenscourt)		1390 66th Avenue	1935
Melrose Leadership Acad. (Maxwell Park)		4730 Fleming Avenue	1936

The **17** oldest schools in OUSD.

The Median school is Urban Promise Academy that was built in **1949**.

Notes: The schools listed on this table may have had partial facilities work. The schools have been identified on the year they were built.

Budget Solutions Solved with Deferred Maintenance



- Deferred Maintenance (DM) was eliminated for 4-years to provide the district financial solvency in the General Fund (01) from 2015-16 to 2018-19.
- In February of 2019- 2020, the Board approved funding Deferred Maintenance Budget at \$7M per year for 5 years totalling a \$35M commitment to DM.
- The District could only fund the DM Program at \$5M a year based on district budget constraints.
- The Board later reduced the funding to \$3M to provide budget solutions for the Blueprint Cohort 3 savings.
- In FY 2022-23 and 2023-24 the Board approved \$3M to fund districtwide DM projects

Staff Ratio for Number of Facilities Served

Craft	OUSD Ratio Staff per # of Site	Other District Ratio		
Gardening	1 per 7.3 sites	1 per 2.1 sites		
Painter	1 per 9.2 sites	TBD		
Carpentry	1 per 9.2 sites	TBD		
Plumbing	1 per 11 sites	TBD		
Electrical	1 per 12.2 sites	TBD		
Roofer	1 per 27.5 sites	TBD		
Glazier	1 per 55 sites	TBD		

OUSD Owned Sites (108): Tenancy



School District	Ŧ	Enrollment -	Schools =	Total Staff ≂	Schools Per Grounds Staff -
OUSD		34,428	78	12	6.50
Twin Rivers		21,719	40	22	1.82
San Bernardino		46,509	72	32	2.25
Fontana_		35,101	44	24	1.83
Fremont Unified		33,471	40	17	2.35
				Average	2.06



Note: Ratios of gardeners, plumbers, electricians, roofers, glaziers per number of buildings as compared to other district standards

Potential Five-Year Deferred Maintenance Plan

Project Category	Number of	1st Year	2nd Year	3rd Year	4thYear	5th Year	Total Estimate Cost per Project Category
	Projects	2024-25	2025-26	2026-27	2027-28	2028-29	
Plumbing	5	145,000	145,000	145,000	145,000	145,000	725,000.00
Boilers	5	450,000.00	450,000.00	450,000.00	450,000.00	450,000.00	2,250,000.00
Asphalt/Concrete	5	600,000.00	600,000.00	600,000.00	600,000.00	600,000.00	3,000,000.00
Tree Removal (cost for 1 tree)	5	15,000	15,000	15,000	15,000	15,000	75,000.00
Irrigation	5	78,000	78,000	78,000	78,000	78,000	390,000.00
Turf	5	1,000,000	1,000,000	1,600,000	1,000,000	1,600,000	6,200,000.00
Interior Paint	5	1,500,000	300,000	350,000	1,500,000	250,000	3,900,000.00
Exterior Paint	5	350,000	800,000	250,000	450,000	650,000	2,500,000.00
Roof, Gutter, & Leader Pipes	5	1,000,000	3,000,000	500,000	2,000,000	1,000,000	7,500,000.00
Ceilings	5	100,000	50,000	50,000	50,000	50,000	300,000.00
Fencing	5	30,000	30,000	30,000	30,000	30,000	150,000.00
Flooring	5	100,000	100,000	200,000	200,000	100,000	700,000.00
Play Structure (Matting)	5	7,000	7,000	7,000	7,000	7,000	35,000.00
Wall Systems and Doors	4	40,000	40,000	40,000	40,000		160,000.00
Glass	4	50,000	150,000	50,000	150,000		400,000.00
Window Coverings and Blinds	4	50,000	40,000	40,000	40,000		170,000.00
Window Units Replacement	4	900,000	800,000	800,000	1,500,000		4,000,000.00
Main Switch Gear	3	550,000	550,000	550,000	550,000	550,000	2,750,000.00
Lighting	5	400,000	200,000	200,000	1,000,000	400,000	2,200,000.00
Fire & Intrusion Replacement	5	1,000,000	1,000,000	500,000	500,000	1,000,000	4,000,000.00
Intercom/PA Systems/ Clocks/ Bells	5	250,000	250,000	250,000	250,000	250,000	1,250,000.00
TOTAL NUMBER OF PROJECTS FOR 5 YEARS:	99	8,615,000.00	9,605,000.00	6,705,000.00	10,555,000.00	7,175,000.00	42,655,000.00
GRAND TOTAL FOR 5 YEARS:	85,310,000.00						





How Are We Spending the 3% RRMA Budget Expenditures Over Time



Community Schools, Thriving Students



OAKLAND UNIFIED SCHOOL DISTRICT Community Schools, Thriving Students

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