

Board Office Use: <b>Legislative File Info.</b>	
File ID Number	21-0316
Introduction Date	2/10/2021
Enactment Number	21-0288
Enactment Date	3/10/2021 lf



# Board Cover Memorandum

**To** Board of Education

**From** Facilities Committee  
Gary Yee, Chairperson  
Benjamin “Sam” Davis  
Clifford Thompson

**Meeting Date** February 24, 2021

**Subject** Resolution No. 2021-0041 - Establishing the Board of Education’s Vision of Goals for the District’s General Obligation Bond Program and Revising and Adopting Board Policies

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**Ask of the Board** Adoption of Resolution No. 2021-0041 - Establishing the Board of Education’s Vision of Goals for the District’s General Obligation Bond Program and Revising and Adopting Board Policies

**Background** In November 2020, the voters of the City of Oakland approved Measure Y, which authorized the District to issue \$735 million in General Obligations bonds to support and improve District facilities. The Board, the District, and its students, staff, and families are incredibly grateful to the voters of Oakland for their support.

The first Measure Y spending plan will be coming to Board for consideration in March or April 2021. Thus, it is appropriate for the Board to reflect on whether there is sufficient direction regarding the Board’s vision and goals for the District’s bond program.

**Discussion** The Board wishes to establish clear priorities for the Superintendent and her staff prior to the presentation of the first Measure Y spending plan to the Board in the hope of achieving greater alignment between the Board and staff and so that such priorities may be incorporated into the spending plan in advance of the presentation. To that end, the Resolution includes new Board Policy 7113 - Vision and Goals for General Obligation Bond Program as well as proposed amendments to Board Policy 7112 - General Obligation Bond Prioritization that modify the latter to be aligned with the former. The proposed policy changes are also one step toward providing stronger stewardship of the District’s bond dollars going forward, which addresses a critique that has been leveled at the Board.

The Resolution was referred to the Facilities Committee for consideration. On February 12, 2021, the Facilities Committee approved moving the Resolution to the full Board with a recommendation to approve it.

**Fiscal Impact**

Dependent on implementation and application of Board Policies 7112 and 7113.

**Attachment(s)**

- Resolution No. 2021-0041 - Establishing the Board of Education's Vision of Goals for the District's General Obligation Bond Program and Revising and Adopting Board Policies

**RESOLUTION OF THE  
BOARD OF EDUCATION  
OAKLAND UNIFIED SCHOOL DISTRICT**

**Resolution No. 2021-0041**

**Establishing the Board of Education's Vision of Goals for the District's General Obligation  
Bond Program and Revising and Adopting Board Policies**

**WHEREAS**, in November 2020, the voters of the City of Oakland approved Measure Y, which authorized the District to issue \$735 million in General Obligations bonds to support and improve District facilities; and

**WHEREAS**, the Board of Education ("Board") wishes to establish clear priorities for the Superintendent and her staff prior to the presentation of the first Measure Y spending plan to the Board.

**NOW, THEREFORE, BE IT RESOLVED**, the Board hereby adopts new Board Policy 7113 - Vision and Goals for General Obligation Bond Program as well as the proposed revisions to Board Policy 7112 - General Obligation Bond Prioritization, both of which are attached hereto and incorporated herein by reference.

**PASSED AND ADOPTED** on March 10, 2021, by the Governing Board of the Oakland Unified School District by the following vote:

PREFERENTIAL AYE: Jessica Ramos (Student Director)

PREFERENTIAL NOE: None

PREFERENTIAL ABSTENTION: None

PREFERENTIAL RECUSE: None

AYES: Aimee Eng, Gary Yee, VanCedric Williams, Clifford Thompson,  
Benjamin "Sam" Davis, and President Shanthi Gonzales

NOES: Mike Hutchinson

ABSTAINED: None

RECUSED: None

ABSENT: Samantha Pal (Student Director)

**CERTIFICATION**

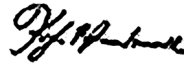
We hereby certify that the foregoing is a full, true and correct copy of a Resolution passed at a Regular Meeting of the Board of Education of the Oakland Unified School District held on March 10, 2021.

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**OAKLAND UNIFIED SCHOOL DISTRICT**



Shanthi Gonzales  
President, Board of Education



Kyla Johnston-Trammell  
Superintendent and Secretary, Board of Education

OAKLAND UNIFIED SCHOOL DISTRICT  
Board Policy  
Facilities

Board Policy 7113

Vision and Goals for General Obligation Bond Program

Rationale

The District has benefitted for decades from the generosity of Oakland voters toward District school facilities. While OUSD has created many beautiful buildings for students, the bond program has also been criticized for inefficient use of resources and delays and cost overruns. As a result, there have been calls for the Board of Education to exercise stronger oversight of OUSD's bond program.

This policy is intended to support the Board in providing stronger oversight by providing clear direction to the Superintendent on the vision and goals of the Board with respect to the use of OUSD's bond funds.

Additionally, this policy is intended to complement existing Board Policies pertaining to the District's bond program.

(cf. 7112 - General Obligation Bond Prioritization)

The OUSD Board of Education prioritizes the following uses for bond funds in the following order:

Educational Uses

As a government entity tasked with student success and achievement, the Board places a higher priority on educational purposes rather than other allowable uses of bond dollars. While recognizing that OUSD employees need safe and functional workspaces, the Board believes that the District should first pursue other options to house staff, including (but not limited to) renovating existing OUSD buildings, work-from-home options, and consolidation of existing staff workspaces prior to considering the use of bond dollars to build new office spaces for staff. Similarly, the Board believes that the District should first pursue other options to store District equipment, materials, and supplies.

Maximize the Number of School Upgrades

The Board is committed to completing all the projects listed on the bond measure project list, but also seeks to be able to make improvements at the largest feasible number of schools.

## Workforce Development

The Board of Education supports the use of bond funds to develop Oakland's future workforce, including the expansion of apprenticeship programs that train students and the continued use of local hire requirements on projects and local businesses on bond projects.

(cf. 7115 - Capital Program / Construction Related Local, Small Local and Small Local Resident Business Enterprise Program)

(cf. 7116 - Workforce Development - Establishment of Construction and Building Trades Pre-Apprenticeship Program)

## School Improvement in Low-Income Neighborhoods

The Board seeks to ensure that schools in low-income neighborhoods in the District are prioritized for the use of bond funds in order to support school improvement efforts in such neighborhoods that need more quality school facilities.

## Environmental Stewardship

OUSD is a leader in green building standards and the Board seeks to continue to lead the way among Bay Area school districts. The Board encourages the Superintendent and her team to continue the work to build green and create safe and environmentally sustainable learning spaces for students using our bond dollars.

(cf. 7110.1 - Development of Living Schoolyards)

## Strengthening Oversight of Our Bond Program

The Board has taken steps to enhance the oversight role of the Citizen Bond Oversight Committee ("CBOC") and values its expertise as a support to the Board in overseeing District bond dollars and the District's bond program. Specifically, the Board recognizes a need to better scope out projects, avoid unnecessary expenses so that the District can fund and complete more projects, better monitor projects once begun to anticipate problems and make adjustments and to ensure that OUSD's program management is strong. The Board values the assistance of the CBOC with monitoring these aspects of the District's bond program.

## Implementation

This policy shall go into effect on the date it is adopted by the Board and shall be used in producing spending plans for Measure Y and any future OUSD bond measures.

(cf. 3470 - Debt Issuance and Management Policy)

2/24/21

OAKLAND UNIFIED SCHOOL DISTRICT  
Board Policy  
Facilities

BP 7112

General Obligation Bond Prioritization

Capital project needs are always greater than any bond can fulfill. The Board will act responsibly in allocating bond dollars in an equitable, transparent, and strategic manner to align these resources to the goals of the District, with an eye toward future bonds. Furthermore, the Board recognizes that not all facilities' needs have the same level of urgency or importance. Therefore, the Board directs the Superintendent to develop a process to equitably prioritize capital projects that comply with bond mandates, using data from the Facilities Master Plan and analysis of facilities conditions, District Strategic Plan, Strategic Regional Analysis, and Asset Management Plan/Policy, and future initiatives aligned to district priorities.

The following prioritization criteria will be considered in scoring all potential projects for bond allocation:

- Educational Uses Over Office Space for Employees
- Maximize Upgrades for a Larger Number of Schools
- Prioritize Low-Income Neighborhoods
- Environmental Stewardship
- Safety & Compliance
- Strategic Plan and District Priorities or Initiatives
- Value to Community and District

Projects will be weighted using additional criteria including equity, a standard of care for a region or school site, timing, and potential for projects to leverage other financial resources. Projects will be prioritized using weighted prioritization criteria and a bond allocation tool that takes into account the magnitude of each project (scale, impact, cost, timeline, etc.) and available bond funds.

Each project will be approached in a manner that meets the vision for the educational program at the site in a way that deepens the relationship between the school and community, and demonstrates a responsible investment in Oakland public schools. Capital projects will reflect the standards of 21st Century learning environments and technological infrastructure, and will adhere to the district design standards and education specifications: every project is sustainable and demonstrates a flexible use of space that creates a foundation for the next century's students.

5/27/15; 2/24/21A

OAKLAND UNIFIED SCHOOL DISTRICT  
Board Policy  
Facilities

BP 7112

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