

### **BOARD OF EDUCATION 2018**

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### **MEMORANDUM**

FROM:	Jody London, Director, District 1
	Nina Senn, Director, District 4
TO:	Board of Education
SUBJECT:	Modifications to Board Bylaws 9322 and 9323
DATE:	December 12, 2018

At the September 12, 2018 Board meeting, the Board discussed possible modifications to Board Bylaws 9322 (Agenda/Meeting Materials) and 9323 (Meeting Conduct). The purpose of the modifications would be to streamline Board meetings, guarantee time at each meeting for a representative from the Executive Committee of each of the Oakland Unified bargaining units to address the Board, and provide opportunities for more voices to be heard during Board meetings.

This item was on the Board agenda for November 14, 2018. We asked at that time to table the item until December 12, 2018 so we could discuss the proposed modifications with interested members of the public who had contacted the Board in writing and/or during Board meetings. After consideration, we have recommend the attached suggested modifications to Bylaws 9322 and 9323.

It is clear that there is shared interest in allowing more voices to be heard during Board meetings. Members of the public find it valuable to have opportunity to hear staff presentations before they provide their oral comments. We therefore recommend retaining the opportunity for public comment on items considered under Public Hearings, Unfinished Business, and New Business.

We recommend one public comment period for the items that occur earlier in the agenda, namely Special Orders of the Day, Student Board Members Report, President's Report, Superintendent's Report, and the new Comment by Bargaining Units. In order for the public to hear presentations, this public comment will occur at the conclusion of Comment by Bargaining Units. These are items on which votes are not usually taken. If a vote is taken on an item appearing as a Special Order of the Day, the President shall allow public comment in accordance with the Board's Bylaws. We have moved the Consent Report so that public comment can be offered on it before the Board votes. We also recommend eliminating the Pledge of Allegiance.

Speakers will continue to have an opportunity to address items not on the agenda in a separate section of the agenda, our current practice.

# OAKLAND UNIFIED SCHOOL DISTRICT Board Bylaw

**Board Bylaws** 

BB 9322 Agenda/Meeting Materials

### Agenda - Posting and Notice Requirements

The agenda of a regular Board meeting and of a committee meeting shall be noticed and posted at minimum Seventy-two (72) hours in advance of a meeting. Agendas of a special Board and of a committee meeting shall be noticed and posted 24-hours in advance of the meeting. Agendas of an emergency meeting of the Board or a committee shall be noticed and posted pursuant to law.

The agenda for a Board meeting and of a committee, whether in open or closed session, shall contain a brief general description of each item of business to be discussed or transacted at the meeting. The brief description shall convey to the public or member (if closed session) or to both the essence of the item to be discussed or transacted.

The agenda shall specify the time and location of the meeting and shall be posted in a location that is freely accessible to members of the public. No action shall be taken on any item not appearing on the posted agenda, except as permitted by law.

The Agenda shall specify that an individual should contact the Board Office (510) 879-8199 or boe@ousd.org, if he/she requires disability-related accommodations or modifications, including auxiliary aids and services, in order to participate in a Board Meeting. (Government Code 54954.2)

Agendas for special meetings of the Board or a committee shall conform to the requirements of law.

Agendas for emergency meetings of the Board or a committee shall conform to the requirements of law.

### Suspension of the Agenda Posting Requirement - Regular Meetings

Additions to the posted agenda of the regular meetings of the Board or of a committee, commonly called "Suspension of the Agenda Posting Requirement" shall only be done pursuant to Government Code Section 54954.2, under any of the following conditions:

(a) Upon a determination by a majority of the Board or committee that an emergency situation exists pursuant to requirement.

(b) Upon a determination by a two-thirds vote of the Board or committee, or if less than twothirds of the members are present, a unanimous vote of those members present, that the need to take action arose subsequent to the agenda being posted pursuant to legal requirements.

(c) The item was posted pursuant to legal requirements for a prior meeting of the Board or committee occurring not more than five calendar days prior to the date action is taken on the item, and at the prior meeting the item was continued to the meeting at which action is being taken.

If the agenda is "suspended" under this requirement, the new subject matter or motion to be considered, following the move and second but before the vote is taken, shall provide the public an opportunity to speak on the subject matter or motion without the necessity of complying with posting requirements.

Suspension of the Agenda Posting Requirement - Special Meeting

Suspension of the agenda item-posting requirement may not be made at a special meeting of the Board or of a committee.

Suspension of the Agenda Posting Requirement - Emergency

Suspension of the agenda posting requirement may not be made at an emergency meeting of the Board or of a committee.

### Agenda - Order of Business for Regular Board Meetings

The Board shall conduct business at every regular meeting. The order of business at the regular Board meetings shall be:

- A. Call to Order
- B. Roll Call
- C. President's Statement Disclosing Item(s) To Be Discussed In Closed Session Today
- Closed Session Items (Listed pursuant to law):
- D. Recess to Closed Session
- E. Reconvene to Public Session
- F. Second Roll Call

G. President's Statement of Reportable Action Taken In Closed Session and the Vote or Abstention of Members Present, If Any.

H. Pledge of Allegiance H. Board Members Recitation of Oath of Office

IJ. Submittal of Speaker Cards/Modifications To Agenda

K. Adoption of the General Consent Report JL. Student Board Members\_Report

KM. President's Report

LN. Superintendent's Report

M. Comment by Bargaining Units

N. Public Comment On All Items AH-M, not to exceed a total of 20 minutes, and any further deliberation by the Board on Items A-M following public comment

O. Adoption of the General Consent Report, public comment on all matters on General Consent, not to exceed a total of 20 minutes

<u>P</u> $\ominus$ . Public Comment On All Non-Agenda Items Within the Subject Matter Jurisdiction of the District (320 minutes) – TO BE CALLED FOR A TIME CERTAIN AT 76:30 PM\_OR AN ANNOUNCEMENT BY THE BOARD CHAIR OF THE UPDATED TIME NO LATER THAN 76:30 PM.

QP. Public Hearing(s), public comment taken separately on each public hearing agenda item

 $\underline{RQ}$ . Unfinished Business, public comment taken separately on each unfinished business agenda item

SR. New Business, public comment taken separately on each new business agenda item

<u>T</u>S. Public Comments On All Non-Agenda Items Within the Subject Matter Jurisdiction of the District (continue<sup>2</sup>d if necessary)

UT. Adoption of the Pupil Discipline Consent Report

<u>V</u>U. Board Members Report

 $\underline{W}$  Introduction of New Matter

<u>X</u>₩. Adjournment

Committee agenda may be constructed in a similar fashion.

BB 9322 Agenda/Meeting Materials

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### Suspension of the Order of Business

The order of business may be suspended by the President or a committee chair or with the consent of the quorum of the respective body.

### **Adoption of the General Consent Report**

"Adoption of the General Consent Report" means that all items appearing on the agenda under this topic are approved in one motion unless a board member requests that an item be removed and voted on separately or otherwise acted upon. Generally, these items are routine in nature, and are acted upon in one motion to conserve time and permit focus on other-than-routine items on the agenda. An item on the General Consent Agenda which a member has requested be removed, shall be removed, without debate for separate consideration and vote or other disposition. All items remaining on the General Consent Agenda, thereafter, shall be adopted in a single motion.

### **Introduction of New Business**

Every Regular Meeting Agenda shall provide for the Introduction of New Business. Board members, except a Student Director, desiring to have a motion, resolution, order, or other subject matter scheduled for action by the Board shall announce the subject nature of the intended matter at a regular meeting, provide written language of the specific legislative proposal and supporting documentation for such item and file it with the Superintendent. Or alternatively, the member may file his or her request in the same manner as a member of the public. The President, without objection of the majority, shall assign the subject matter to the appropriate standing or special committee for consideration of its programmatic, financial and/or other impact or consideration.

### Public Requested Items on the Agenda

Members of the public may have matters directly related to school District business placed on the agenda of any regular meeting of the Board, provided a written request including the language of the specific legislative proposal and supporting documentation for such item is filed with the Superintendent at a regular meeting during Introduction of New Business or filed in the Office of the Secretary/Superintendent no later than 4:30 p.m. of published due date for Agenda Item submissions for a designated Regular Meeting. Such request shall be classified and handled at the current or next regular meeting as an Introduction of New Matter.

Any item placed on the Board agenda by a member of the public will be for presentation and discussion only. The Board retains discretion whether or not to include such item for Board action on the agenda of any subsequent Board meeting. In making such determination, the Board may permit adequate time for study, analysis and response by its committees and/or the Superintendent. The Board may also remove any such item from the agenda when it appears that no member of the public present at the Board meeting wishes to discuss the matter.

If the request to place a matter on the Board's agenda pertains to a topic more appropriately discussed in Closed Session, the President or the Board may so advise the person requesting

inclusion of such matter on the public meeting agenda. The Board retains discretion to determine those subjects, which it will consider in Closed Session pursuant to the requirements of law.

### Agenda/Meeting Materials

The President of the Board and the Superintendent of Schools shall confer regarding the scheduling of Agenda items. Agenda items shall be accepted at the direction of the President of the Board or a majority of the Board.

All resolutions of the Board shall be numbered, the subject matter stated in the title and specific references made in the minutes.

Public meeting materials given to members of the Governing Board at the time a meeting agenda is posted shall simultaneously be given to members of the public via the Board's Official web site. Members of the public who lack web access may be provided agenda background materials at cost.

If a document is distributed to the Board less than 72 hours prior to a meeting, the Superintendent or designee shall make the document available for public inspection at the time the document is distributed to a majority of the Board provided that the document is a public record under the Public Records Act and relates to an agenda item for an open session of a regular Board meeting. The Superintendent or designee may also post the document on the district's web site in a position and manner that makes it clear that the document relates to an agenda item for an upcoming meeting. (Government Code 54957.5)

Any documents prepared by the district or the Board and distributed during a public meeting shall be made available for public inspection at the meeting. Any documents prepared by another person shall be made available for public inspection after the meeting. These requirements shall not apply to a document that is exempt from public disclosure under the Public Records Act. (Government Code 54957.5)

Upon request, the Secretary/Superintendent or designee shall make the agenda, agenda packet, and/or any writings distributed at the meeting available in appropriate alternative formats to persons with a disability, as required by the Americans with Disabilities Act. (Government Code 54954.1)

Any request for mailed copies of agendas or agenda packets shall be in writing and shall be valid for the calendar year in which it is filed. Written requests must be renewed following January 1 of each year. (Government Code 54954.1)

Persons requesting mailing of the agenda or agenda packet shall pay an annual fee, as determined by the Secretary/Superintendent or designee, not to exceed the cost of providing the service.

Legal Reference: EDUCATION CODE

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35144 Special meetings 35145 Public meetings 35145.5 Right of public to place matters on agenda GOVERNMENT CODE 53635.7 Separate item of business 54954.1 Mailed agenda of meeting 54954.2 Agenda posting requirements; board actions 54954.3 Opportunity for public to address legislative body 54954.5 Closed session item descriptions 54956.5 Emergency meetings 54957.5 Public records UNITED STATES CODE, TITLE 42 12101-12213 Americans with Disabilities Act CODE OF FEDERAL REGULATIONS, TITLE 28 35.160 Effective communications 36.303 Auxiliary aids and services

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10/27/04; 8/29/07A; 4/10/13A; 01/04/16A; 1/27/16A; 8/9/17A<u>, 12/12/18A</u>

# OAKLAND UNIFIED SCHOOL DISTRICT Board Bylaw Board Bylaws

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D. Recess to Closed Session

E. Reconvene to Public Session

### F. Second Roll Call

G. President's Statement of Reportable Action Taken In Closed Session and the Vote or Abstention of Members Present, If Any.

H. Board Members Recitation of Oath of Office Special Orders of the Day. If a Special Order of the Day is an item on which the Board will vote, the President shall allow for public comment on that item prior to the Board's vote.

I. Submittal of Speaker Cards/Modifications To Agenda

J. Student Board Members\_Report

K. President's Report

L. Superintendent's Report

M. Comment by Bargaining Units

N. Public Comment On All Items A-M, not to exceed a total of 20 minutes, and any further deliberation by the Board on Items A-M following public comment

O. Adoption of the General Consent Report, public comment on all matters on General Consent, not to exceed a total of 20 minutes

P. Public Comment On All Non-Agenda Items Within the Subject Matter Jurisdiction of the District (20 minutes) – TO BE CALLED FOR A TIME CERTAIN AT 7:30 PM OR AN ANNOUNCEMENT BY THE BOARD CHAIR OF THE UPDATED TIME NO LATER THAN 7:30 PM.

Q. Public Hearing(s), public comment taken separately on each public hearing agenda item

R. Unfinished Business, public comment taken separately on each unfinished business agenda item

S. New Business, public comment taken separately on each new business agenda item

T. Public Comments On All Non-Agenda Items Within the Subject Matter Jurisdiction of the District (continued if necessary)

U. Adoption of the Pupil Discipline Consent Report

V. Board Members Report

W. Introduction of New Matter

X. Adjournment

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If the request to place a matter on the Board's agenda pertains to a topic more appropriately discussed in Closed Session, the President or the Board may so advise the person requesting inclusion of such matter on the public meeting agenda. The Board retains discretion to determine those subjects, which it will consider in Closed Session pursuant to the requirements of law.

## **Agenda/Meeting Materials**

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Legal Reference: EDUCATION CODE 35144 Special meetings 35145 Public meetings 35145.5 Right of public to place matters on agenda GOVERNMENT CODE 53635.7 Separate item of business 54954.1 Mailed agenda of meeting 54954.2 Agenda posting requirements; board actions 54954.3 Opportunity for public to address legislative body 54954.5 Closed session item descriptions 54956.5 Emergency meetings 54957.5 Public records UNITED STATES CODE, TITLE 42 12101-12213 Americans with Disabilities Act CODE OF FEDERAL REGULATIONS, TITLE 28 35.160 Effective communications 36.303 Auxiliary aids and services

10/27/04; 8/29/07A; 4/10/13A; 01/04/16A; 1/27/16A; 8/9/17A, 12/12/18A

## OAKLAND UNIFIED SCHOOL DISTRICT Board Bylaw

**Board Bylaws** 

BB 9323 Meeting Conduct

### Meeting Norms for the Board of Education

- Honor the Time No Sidebars, Technology Aligned to Meeting Purpose, Start and End on Time
- > Act as a Collective Body Honor Confidentiality
- Check for Understanding, Surface Assumptions
- > Share Divergent Views Value as a Learning Opportunity
- Celebrate Successes and Each Other's Contributions
- Presume positive intent
- > No personal attacks

### **Board of Education Meeting Rules of Engagement**

- ▶ Five (5) minute speaking limit for Board Members
- > No mingling with the audience
- Address comments to other Board Members
- Focus on agenda items
- Don't repeat what's been said
- Always be respectful
- > No interruptions
- Enforce norms
- Model desired behavior

### **Meeting Procedures**

All Governing Board meetings shall begin on time and shall be guided by an agenda prepared in accordance with Board bylaws and posted and distributed in accordance with the Ralph M. Brown Act (open meeting requirements) and other applicable laws.

#### (cf. 9322 - Agenda/Meeting Materials)

The Board president shall conduct Board meetings in accordance with law, Board bylaws and its parliamentary authority which shall enable the Board to efficiently consider issues and carry out the will of the majority.

### (cf. 9121 - President)

The Board believes that late night meetings deter public participation, can affect the Board's decision-making ability, and can be a burden to staff. Regular Board meetings shall be adjourned not later than 10:00 p.m. unless extended to a specific time <u>or adjourned to a later date as</u> determined by a majority of the Board. The meeting shall be extended no more than once and subsequently may be adjourned to a later date.

(cf. 9320 - Meetings and Notices)

### Quorums

Four members shall constitute a quorum for the transaction of business at all meetings of the Board. A majority of the members of a committee shall constitute a quorum for the transaction of business at a meeting of a committee. If a quorum is not present within fifteen minutes after the hour set for any public meeting, except when the Board or committee is in Closed Session, the president or chair may adjourn the public meeting to the next half-hour. Should a quorum fail to be present at the expiration of the latter half-hour, the president or chair may adjourn the meeting to a specified time and date. If no member of the Board or committee is present, after 45 minutes, the Superintendent or designee may adjourn the meeting.

### Limits on Debate in a Board Meeting or in Committee

No member of the Board shall speak for more than five (5) minutes on any subject matter pending before the Board or in committee without the consent of the president or of the chair of a committee or of a majority of the Board or committee membership. If additional time is granted any member, additional equal time shall be granted to any other member desiring it. A member may not yield any unexpired portion of time to another member or reserve any portion of the time for a later time. If a member yields to another member for a question, the time consumed by the question shall be charged to the member who has yield.

No member shall speak twice or more on the same subject matter, at a Board meeting or in a committee meeting, except when all members desiring to speak have spoken at least once. The second or more round of speaking on the subject matter shall be limited to a maximum of five minutes per member unless such time is extended by the president or the chair of the committee or the majority of the Board or committee membership.

### **Public Participation**

Members of the public are encouraged to attend Board meetings and to address the Board concerning any item on the agenda or, at regular meetings, a matter within the Board's

jurisdiction. So as not to inhibit public participation, persons attending Board meetings shall not be requested to sign in, complete a questionnaire, or otherwise provide their name or other information as a condition of attending the meeting.

In order to conduct district business in an orderly and efficient manner, the Board requires that public presentations to the Board comply with the following procedures:

 The Board shall give members of the public an opportunity to address the Board either before or during the Board's consideration of each item of business to be discussed at regular or special meetings. Each speaker should address all agenda items that the speaker wishes to address within the time allotted and when called to speak. The speaker will not be called back to the podium to address the Board multiple times during the agenda. Rather the speaker will be called upon once to address all agenda items that he or she indicates an interest in addressing.
 At regular meetings of the Board, tThe Board shall reserve up to 20 minutes on each agenda for presidents a representative from the Executive Committee the president of each of the District's bargaining units or his or her designee to address the Board on behalf of the unit regarding any item of business on the agenda or not on the agenda. Each bargaining unit shall be provided up to 5 minutes, at the discretion of the Board president.

<u>32</u>. At a time so designated on the agenda, members of the public may bring before the Board, at a regular meeting, matters that are not listed on the agenda. The Board may refer such a matter to the Superintendent or designee or take it under advisement, but shall not take action at that time except as allowed by law. The matter may be placed on the agenda of a subsequent meeting for action or discussion by the Board. (Education Code 35145.5, Government Code 54954.2)

43. Without taking action, Board members or district staff members may briefly respond to statements made or questions posed by the public about items not appearing on the agenda. Additionally, on their own initiative or in response to questions posed by the public, a Board or staff member may ask a question for clarification, make a brief announcement, or make a brief report on his/her own activities. (Government Code 54954.2)

Furthermore, the Board or a Board member may provide a reference to staff or other resources for factual information, ask staff to report back to the Board at a subsequent meeting concerning any matter, or take action directing staff to place a matter of business on a future agenda. (Government Code 54954.2)

54. The Board need not allow the public to speak on any item that has already been considered by a committee composed exclusively of Board members at a public meeting where the public had the opportunity to address the committee on that item. However, if the Board determines that the item has been substantially changed since the committee heard it, the Board shall provide an opportunity for the public to speak. (Government Code 54954.3)

(cf. 9130 - Board Committees)

 $\underline{65}$ . A person wishing to be heard by the Board shall first be recognized by the president and shall then proceed to comment as briefly as the subject permits.

BB 9323 Meeting Conduct

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Individual speakers shall be allowed up to three minutes to address the Board. <u>on agenda</u> <u>items on each agenda or non agenda item</u>. With Board consent, the president may increase or decrease the time allowed for public presentation, depending on the topic and the number of persons wishing to be heard. The president may take a poll of speakers for or against a particular issue and may ask that additional persons speak only if they have something new to add. <u>With</u> <u>Board consent, the president may allow public comment on specific items on the agenda</u>.

<u>76</u>. The Board president may rule on the appropriateness of a topic. If the topic would be more suitably addressed at a later time, the president may indicate the time and place when it should be presented.

The Board shall not prohibit public criticism of its policies, procedures, programs, services, acts or omissions. (Government Code 54954.3) In addition, the Board may not prohibit public criticism of district employees.

<u>87</u>. The Board president shall not permit any disturbance or willful interruption of Board meetings. Persistent disruption by an individual or group shall be grounds for the chair to terminate the privilege of addressing the Board. The Board may remove disruptive individuals and order the room cleared if necessary; in this case, members of the media not participating in the disturbance shall be allowed to remain, and individual(s) not participating in such disturbances may be allowed to remain at the discretion of the Board. When the room is ordered cleared due to a disturbance, further Board proceedings shall concern only matters appearing on the agenda. (Government Code 54957.9)

### **Recording by the Public**

The Superintendent or designee shall designate locations from which members of the public may broadcast, photograph or tape record open meetings without causing a distraction.

If the Board finds that noise, illumination or obstruction of view related to these activities would persistently disrupt the proceedings; these activities shall be discontinued or restricted as determined by the Board. (Government Code 54953.5, 54953.6)

Legal Reference: EDUCATION CODE 5095 Powers of remaining board members and new appointees 32210 Willful disturbance of public school or meeting a misdemeanor 35010 Prescription and enforcement of rules 35145.5 Agenda; public participation; regulations 35163 Official actions, minutes and journal 35164 Vote requirements 35165 Effect of vacancies upon majority and unanimous votes by seven member board GOVERNMENT CODE 54953.5 Audio or video tape recording of proceedings

BB 9323 Meeting Conduct

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54953.6 Broadcasting of proceedings
54954.2 Agenda; posting; action on other matters
54954.3 Opportunity for public to address legislative body; regulations
54957 Closed sessions
54957.9 Disorderly conduct of general public during meeting; clearing of room
COURT DECISIONS
Baca v. Moreno Valley Unified School District, (C.D. Cal. 1996) 936 F. Supp. 719
ATTORNEY GENERAL OPINIONS
59 Ops.Cal.Atty.Gen. 532 (1976)
61 Ops.Cal.Atty.Gen. 215 (1980)
66 Ops.Cal.Atty.Gen. 336, 337 (1983)
76 Ops.Cal.Atty.Gen. 281 (1993)

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## OAKLAND UNIFIED SCHOOL DISTRICT Board Bylaw

**Board Bylaws** 

BB 9323 Meeting Conduct

### Meeting Norms for the Board of Education

- Honor the Time No Sidebars, Technology Aligned to Meeting Purpose, Start and End on Time
- > Act as a Collective Body Honor Confidentiality
- Check for Understanding, Surface Assumptions
- > Share Divergent Views Value as a Learning Opportunity
- Celebrate Successes and Each Other's Contributions
- Presume positive intent
- > No personal attacks

### **Board of Education Meeting Rules of Engagement**

- ▶ Five (5) minute speaking limit for Board Members
- > No mingling with the audience
- Address comments to other Board Members
- Focus on agenda items
- Don't repeat what's been said
- Always be respectful
- > No interruptions
- Enforce norms
- Model desired behavior

### **Meeting Procedures**

All Governing Board meetings shall begin on time and shall be guided by an agenda prepared in accordance with Board bylaws and posted and distributed in accordance with the Ralph M. Brown Act (open meeting requirements) and other applicable laws.

#### (cf. 9322 - Agenda/Meeting Materials)

The Board president shall conduct Board meetings in accordance with law, Board bylaws and its parliamentary authority which shall enable the Board to efficiently consider issues and carry out the will of the majority.

### (cf. 9121 - President)

The Board believes that late night meetings deter public participation, can affect the Board's decision-making ability, and can be a burden to staff. Regular Board meetings shall be adjourned not later than 10:00 p.m. unless extended to a specific time <u>or adjourned to a later date as</u> determined by a majority of the Board. The meeting shall be extended no more than once and subsequently may be adjourned to a later date.

(cf. 9320 - Meetings and Notices)

### Quorums

Four members shall constitute a quorum for the transaction of business at all meetings of the Board. A majority of the members of a committee shall constitute a quorum for the transaction of business at a meeting of a committee. If a quorum is not present within fifteen minutes after the hour set for any public meeting, except when the Board or committee is in Closed Session, the president or chair may adjourn the public meeting to the next half-hour. Should a quorum fail to be present at the expiration of the latter half-hour, the president or chair may adjourn the meeting to a specified time and date. If no member of the Board or committee is present, after 45 minutes, the Superintendent or designee may adjourn the meeting.

### Limits on Debate in a Board Meeting or in Committee

No member of the Board shall speak for more than five (5) minutes on any subject matter pending before the Board or in committee without the consent of the president or of the chair of a committee or of a majority of the Board or committee membership. If additional time is granted any member, additional equal time shall be granted to any other member desiring it. A member may not yield any unexpired portion of time to another member or reserve any portion of the time for a later time. If a member yields to another member for a question, the time consumed by the question shall be charged to the member who has yield.

No member shall speak twice or more on the same subject matter, at a Board meeting or in a committee meeting, except when all members desiring to speak have spoken at least once. The second or more round of speaking on the subject matter shall be limited to a maximum of five minutes per member unless such time is extended by the president or the chair of the committee or the majority of the Board or committee membership.

### **Public Participation**

Members of the public are encouraged to attend Board meetings and to address the Board concerning any item on the agenda or, at regular meetings, a matter within the Board's

jurisdiction. So as not to inhibit public participation, persons attending Board meetings shall not be requested to sign in, complete a questionnaire, or otherwise provide their name or other information as a condition of attending the meeting.

In order to conduct district business in an orderly and efficient manner, the Board requires that public presentations to the Board comply with the following procedures:

1. The Board shall give members of the public an opportunity to address the Board either before or during the Board's consideration of each item of business to be discussed at regular or special meetings. Each speaker should address all agenda items that the speaker wishes to address within the time allotted and when called to speak. The speaker will not be called back to the podium to address the Board multiple times during the agenda. Rather the speaker will be called upon once to address all agenda items that he or she indicates an interest in addressing. (Education Code 35145.5, Government Code 54954.3) Public comment on non-voting special orders and reports will generally be taken in one 20 minute block following all presentations of special orders and reports. Public comment will be taken on each item of new or unfinished business prior to the Board's vote on any such item.

2. At regular meetings of the Board, tFhe Board shall reserve up to 20 minutes on each agenda for presidents a representative from the Executive Committee the president of each of the District's bargaining units or his or her designee to address the Board on behalf of the unit regarding any item of business on the agenda or not on the agenda. Each bargaining unit shall be provided up to 5 minutes, at the discretion of the Board president.

32. At a time so designated on the agenda, members of the public may bring before the Board, at a regular meeting, matters that are not listed on the agenda. The Board may refer such a matter to the Superintendent or designee or take it under advisement, but shall not take action at that time except as allowed by law. The matter may be placed on the agenda of a subsequent meeting for action or discussion by the Board. (Education Code 35145.5, Government Code 54954.2)

**43**. Without taking action, Board members or district staff members may briefly respond to statements made or questions posed by the public about items not appearing on the agenda. Additionally, on their own initiative or in response to questions posed by the public, a Board or staff member may ask a question for clarification, make a brief announcement, or make a brief report on his/her own activities. (Government Code 54954.2)

Furthermore, the Board or a Board member may provide a reference to staff or other resources for factual information, ask staff to report back to the Board at a subsequent meeting concerning any matter, or take action directing staff to place a matter of business on a future agenda. (Government Code 54954.2)

54. The Board need not allow the public to speak on any item that has already been considered by a committee composed exclusively of Board members at a public meeting where the public had the opportunity to address the committee on that item. However, if the Board

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determines that the item has been substantially changed since the committee heard it, the Board shall provide an opportunity for the public to speak. (Government Code 54954.3)

(cf. 9130 - Board Committees)

 $\underline{65}$ . A person wishing to be heard by the Board shall first be recognized by the president and shall then proceed to comment as briefly as the subject permits.

Individual speakers shall be allowed up to three minutes to address the Board.<u>on agenda</u> <u>items on each agenda or non agenda item</u>. With Board consent, the president may increase or decrease the time allowed for public presentation, depending on the topic and the number of persons wishing to be heard. The president may take a poll of speakers for or against a particular issue and may ask that additional persons speak only if they have something new to add. <u>With</u> <u>Board consent, the president may allow public comment on specific items on the agenda</u>.

<u>76.</u> The Board president may rule on the appropriateness of a topic. If the topic would be more suitably addressed at a later time, the president may indicate the time and place when it should be presented.

The Board shall not prohibit public criticism of its policies, procedures, programs, services, acts or omissions. (Government Code 54954.3) In addition, the Board may not prohibit public criticism of district employees.

<u>87</u>. The Board president shall not permit any disturbance or willful interruption of Board meetings. Persistent disruption by an individual or group shall be grounds for the chair to terminate the privilege of addressing the Board. The Board may remove disruptive individuals and order the room cleared if necessary; in this case, members of the media not participating in the disturbance shall be allowed to remain, and individual(s) not participating in such disturbances may be allowed to remain at the discretion of the Board. When the room is ordered cleared due to a disturbance, further Board proceedings shall concern only matters appearing on the agenda. (Government Code 54957.9)

### **Recording by the Public**

The Superintendent or designee shall designate locations from which members of the public may broadcast, photograph or tape record open meetings without causing a distraction.

If the Board finds that noise, illumination or obstruction of view related to these activities would persistently disrupt the proceedings; these activities shall be discontinued or restricted as determined by the Board. (Government Code 54953.5, 54953.6)

Legal Reference: EDUCATION CODE 5095 Powers of remaining board members and new appointees

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32210 Willful disturbance of public school or meeting a misdemeanor 35010 Prescription and enforcement of rules 35145.5 Agenda; public participation; regulations 35163 Official actions, minutes and journal 35164 Vote requirements 35165 Effect of vacancies upon majority and unanimous votes by seven member board GOVERNMENT CODE 54953.5 Audio or video tape recording of proceedings 54953.6 Broadcasting of proceedings 54954.2 Agenda; posting; action on other matters 54954.3 Opportunity for public to address legislative body; regulations 54957 Closed sessions 54957.9 Disorderly conduct of general public during meeting; clearing of room COURT DECISIONS Baca v. Moreno Valley Unified School District, (C.D. Cal. 1996) 936 F. Supp. 719 ATTORNEY GENERAL OPINIONS 59 Ops.Cal.Atty.Gen. 532 (1976) 61 Ops.Cal.Atty.Gen. 243, 253 (1978) 63 Ops.Cal.Atty.Gen. 215 (1980) 66 Ops.Cal.Atty.Gen. 336, 337 (1983) 76 Ops.Cal.Atty.Gen. 281 (1993)

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