



OFFICE OF THE SUPERINTENDENT

TITLE: Recommendation Regarding Funding Distribution Benefitting Oakland Students
(Legislative File Number 1718-0043)

FROM: Kyla Johnson-Trammell, Superintendent; Preston Thomas, Linked Learning High School Network Superintendent; Joanna Vazquez, Coordinator of Measure N

TO: Board of Education

DATE: May 23rd, 2018

ACTION REQUESTED: Approval of Measure N Oversight Commission - Recommendation Regarding Funding Distribution Benefitting Oakland Students

BACKGROUND:

On May 17, 2018, The Measure N Oversight Commission approved the Measure N Oversight Commission - Recommendation Regarding Funding Distribution Benefitting Oakland Students (Legislative File Number 1718-0043). This Resolution arose from the research and financial analysis that was generated by the Linked Learning staff that identified tax dollars that were going to non-Oakland residents. This resolution supports a sustainable and stabilizing policy to Measure N resources for the lifetime of the Measure and provide ongoing support to schools through the life of the measure.

DISCUSSION:

Since the Measure N's inception, the overall enrollment in high schools has increased by 1,557 students. Original projections at the launch of the initiative projected that enrollment would decline in high schools during the 10 year term of the Measure. This enrollment increase has also been accompanied by a massive increase in the the number of parcel tax exemptions that increased with the passage of G1 resulting in the number of taxable parcels to decrease. Overall, this has decreased the overall revenue available for allocation to the school sites and has put pressure on the Measure N School Reserve Fund. As new schools continue to opt into the Measure N Linked Learning Initiative, there is not enough revenue to maintain stable school allocations at \$850 per pupil without making changes to the funding formula. In our analysis, a significant number of non-Oakland pupils are receiving an allocation. If we continue to fund non-Oakland resident pupils, we will decrease the revenues available for the School Reserve Fund by \$3,460,800 or the allocations will have to be reduced to school sites each year.

The financial analysis for the 2017-18 fiscal year demonstrated that funds from each School Reserve Fund were used in order to maintain the \$850 per pupil funding allocation for 2017-18. The financial analysis further demonstrated that continuing to draw on funds from School Reserve Funds is unsustainable as we run the risk of depleting the School Reserve Fund before the end of the measure. As a consequence, after the measure is over, there will be a massive drop off in funding to schools. If we maintain the current funding formula and enrollment



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calculations, there will be a negative impact for all schools due to the decrease in per pupil allocation.

RECOMMENDATION:

Approval the Board of Education of Resolution NO. 1718-0043

FISCAL IMPACT: The Resolution will provide a direct alignment of taxpayer dollars going to taxpayer pupils. The overall fiscal impact of the resolution will allow for the School Reserve fund to remain solvent through the life of Measure N. At the current rate, the Measure N School Reserve Fund will be expending between \$500,000 and \$600,000 each year to maintain stable funding at school sites.

Listed below are the projected impacts on the two other funding strategies. The attached resolution No. 1718-0043 will yield the following shift in school titled “Fiscal Impact of Removing non-Oakland Residents” from the funding formula. However, if we do not enact this policy and use the reserve, the funding in 2018-19 school year and all future years will need to be reduced to \$811 per student causing an overall reduction at each school site in the amount listed in the far right column.

| Fiscal Impact of Board Policy No. 1718-0043 vs Reduction in Future Allocation | | | | | | | |
|---|-----------------------------|--------------------------|--|-----------------|-------------------------------------|--|--|
| Current Measure N School | School | Total Student Enrollment | Number of students living outside of Oakland | Total Residents | % Student Living Outside of Oakland | Financial Impact of removing non-Oakland Residents | Fiscal Impact if allocation reduced to \$811 per student |
| Cohort 1 | ARISE | 287 | 8 | 279 | 2.8% | -\$6,800.00 | -\$11,193.00 |
| Cohort 1 | Aspire Lionel Wilson | 278 | 7 | 271 | 2.5% | -\$5,950.00 | -\$10,842.00 |
| Cohort 1 | Bunche | 127 | 4 | 123 | 3.1% | -\$3,400.00 | -\$4,953.00 |
| Cohort 1 | Castlemont | 875 | 14 | 861 | 1.6% | -\$11,900.00 | -\$34,125.00 |
| Cohort 1 | CCPA | 263 | 3 | 260 | 1.1% | -\$2,550.00 | -\$10,257.00 |
| Cohort 1 | Community Day | 10 | 0 | 10 | 0.0% | \$0.00 | -\$390.00 |
| Cohort 1 | Dewey | 206 | 4 | 202 | 1.9% | -\$3,400.00 | -\$8,034.00 |
| Cohort 1 | Envision Academy | 409 | 48 | 361 | 11.7% | -\$40,800.00 | -\$15,951.00 |
| Cohort 1 | Fremont | 705 | 4 | 701 | 0.6% | -\$3,400.00 | -\$27,495.00 |
| Cohort 1 | Life Academy | 267 | 4 | 263 | 1.5% | -\$3,400.00 | -\$10,413.00 |
| Cohort 1 | Lighthouse | 266 | 20 | 246 | 7.5% | -\$17,000.00 | -\$10,374.00 |
| Cohort 1 | LPS Oakland | 416 | 7 | 409 | 1.7% | -\$5,950.00 | -\$16,224.00 |
| Cohort 1 | Madison Park Upper | 404 | 2 | 402 | 0.5% | -\$1,700.00 | -\$15,756.00 |
| Cohort 1 | McClymonds | 360 | 11 | 349 | 3.1% | -\$9,350.00 | -\$14,040.00 |
| Cohort 1 | MetWest | 170 | 6 | 164 | 3.5% | -\$5,100.00 | -\$6,630.00 |
| Cohort 1 | Oakland High | 1490 | 36 | 1,454 | 2.4% | -\$30,600.00 | -\$58,110.00 |
| Cohort 1 | Oakland International | 384 | 13 | 371 | 3.4% | -\$11,050.00 | -\$14,976.00 |
| Cohort 1 | Oakland Tech | 1952 | 27 | 1,925 | 1.4% | -\$22,950.00 | -\$76,128.00 |
| Cohort 1 | Oakland Unity High School | 346 | 10 | 336 | 2.9% | -\$8,500.00 | -\$13,494.00 |
| Cohort 1 | Rudsdale | 255 | 1 | 254 | 0.4% | -\$850.00 | -\$9,945.00 |
| Cohort 1 | Skyline | 1662 | 22 | 1,640 | 1.3% | -\$18,700.00 | -\$64,818.00 |
| Cohort 1 | Sojourner Truth | 196 | 4 | 192 | 2.0% | -\$3,400.00 | -\$7,644.00 |
| Cohort 1 | Street Academy | 118 | 13 | 105 | 11.0% | -\$11,050.00 | -\$4,602.00 |
| Cohort 2 | Aspire Golden State Prep | 326 | 9 | 317 | 2.8% | -\$7,650.00 | -\$12,714.00 |
| Cohort 2 | East Bay Innovation Academy | 133 | 25 | 108 | 18.8% | -\$21,250.00 | -\$5,187.00 |
| Cohort 3 | Oakland School for the Arts | 445 | 162 | 283 | 36.4% | -\$137,700.00 | -\$17,355.00 |



**OAKLAND UNIFIED
SCHOOL DISTRICT**

Community Schools, Thriving Students

OFFICE OF THE SUPERINTENDENT

ATTACHMENTS:

Legislative File Number 1718-0043

RESOLUTION
OF THE
BOARD OF EDUCATION
OF THE
OAKLAND UNIFIED SCHOOL DISTRICT
NO. 1718-0043

Measure N Oversight Commission – Recommendation Regarding Funding Distribution
Benefitting Oakland Students

WHEREAS on November 4, 2014, the voters of Oakland passed Measure N which is an annual special tax of \$120 per-parcel on each taxable parcel in the City for ten years. Proceeds from Measure N are used to reduce the drop-out rate; provide high school students with real-world work and learning opportunities; prepare students for admission to the University of California and other four-year colleges; and expand mentoring, tutoring, counseling, support services, and transition to job training programs;

WHEREAS Measure N provides for distribution as follows:

“No less than 90% of measure proceeds shall be equitably allocated for education programs (not administrative overhead) on a per pupil basis, for students in grades 9 through 12 enrolled in all current Oakland Unified School District schools and charter schools, and new Oakland Unified School District schools and charter schools authorized by the Oakland Unified School District. Measure proceeds shall be distributed to such schools upon the submission, review, and approval of each school's annual education improvement plan. The goal of the education improvement plan must be to equitably place all students in career pathways or academies that deliver challenging academics, career technical education, work-based learning, and personalized academic, social, and emotional support services. An approved education improvement plan shall include, at minimum:

- Completion of a diagnostic self-evaluation of the school's needs to implement the full continuum of an integrated college and career preparation program for all students.
- Annual and Three-Year accountability indicators toward achieving the stated purpose and goals of this Measure.
- Evidence-based strategies designed to meet the accountability indicators.
- Annual benchmarks for the implementation of new or enhanced structures and systems that equitably place all students in career pathways or academies.
- Description of how school staff, time schedules, and budgets are coherently structured to implement the school improvement plan's strategies and activities.”

WHEREAS only Oakland parcel tax owners are assessed the Measure N special parcel tax levy although students from other districts may attend Oakland schools;

WHEREAS the Measure N language that provides for equitable allocation on a per pupil basis in grades 9 through 12 permits the District to differentially allocate funding to District and charter schools identified in Measure N based on students who are residents of the City of Oakland (“in-District”) students;

NOW THEREFORE BE IT RESOLVED, beginning with allocations for the 2018-2019 school year and all subsequent years unless this Resolution is amended, the Governing Board will equitably allocate Measure N funding to schools proportionally based on each school’s in-District pupils.

Passed by the following vote:

PREFERENTIAL AYE:

PREFERENTIAL NOE:

PREFERENTIAL ABSTENTION:

PREFERENTIAL RECUSE:

AYES:

NOES:

ABSTAINED:

RECUSE:

ABSENT:

CERTIFICATION

We hereby certify that the foregoing is a full, true and correct copy of a Resolution passed at a Regular Meeting of the Board of Education of the Oakland Unified School District, held on _____, 20__.

| Legislative File Info. | |
|------------------------|--|
| File ID Number: | |
| Introduction Date: | |
| Enactment Number: | |
| Enactment Date: | |

OAKLAND UNIFIED SCHOOL DISTRICT

Aimee Eng

President, Board of Education

Kyla Johnson-Trammell

Superintendent and Secretary, Board of Education