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OAKLAND UNIFIED
SCHOOL DISTRICT

Community Schools, Thriving Students

Memo

To Board of Education

From Allen Smith, Chief of Schools
Lucia Moritz, Director, Alternative Education

Board Meeting Date August 12, 2015

Subject **Agreement between the District and Peralta Community College District to Operate Gateway at Laney Alternative High School for Fiscal Year 2015-16**

Action Approval of Agreement with Peralta Community College District to Operate Gateway at Laney Alternative High School

Background Under the Agreement, the Gateway at Laney Alternative High School program at Laney will continue to operate for concurrently enrolled OUSD students. The Gateway program largely serves foster youth, adjudicated youth, teen parents, and students recovering from homelessness or drug, and alcohol abuse and who are on the verge of not completing high school by the time they are 18.

Discussion In 2014, the District filed with the State the necessary waivers to operate the Gateway to College program, requesting two year waivers. The waivers will expire July 1, 2016. The District has not as yet heard from the State that the waivers have been granted. The District has been continuously assured by the State that there are "no problems" and to operate the program. The District is actively attempting to verify these assurances. The waivers filed include those for: (a) the minimum numbers of instructional days and minutes without a corresponding reduction in ADA; (b) compulsory education and truancy laws; (c) computation of average daily attendance (ADA); and (d) §48900 of the Education Code which pertains to discipline of students matriculating in K-12 schools. The program enrolls 110-125 students annually. The agreement is for the period from July 1, 2015 to June 30, 2016. For FY 2015-16, the District will pay Peralta \$421,907 to operate the program.

Fiscal Impact Approximately \$421,907 per fiscal year 2015-16

Attachment Agreement

Agreement between Oakland Unified School District and Peralta Community College District to Operate Gateway at Laney Alternative High School

This Agreement is entered into between the Oakland Unified School District ("OUSD") and the Peralta Community College District ("Peralta") for the latter to house and provide instruction at the alternative education high school called Gateway to College at Laney College ("Gateway") on the campus of Laney College ("Laney").

Whereas, Gateway to College is a nationally recognized education model serving youth who have dropped out of high school;

Whereas, in June 2008, OUSD authorized the establishment of Gateway as an alternative education high school to be operated on the Laney campus;

Whereas, students attending Gateway will be concurrently enrolled in Laney and OUSD and from their first day will earn credits toward a high school diploma and an Associate's Degree and/or credits toward a certificate program;

Whereas, it is anticipated that Gateway's student body will largely be comprised of foster youth, adjudicated youth, teen parents, and students recovering from homelessness or drug, and alcohol abuse and who are on the verge of not completing high school by the time they are 18; and

Whereas, Gateway will be a school of high expectations and equally high levels of support from Peralta and OUSD in order to ensure that vulnerable youth receive a second chance to re-engage in education in a meaningful way and create better lives for themselves.

THEREFORE, the parties, intending to be legally bound, hereby agree as follows:

1. EDUCATION CODE AND WAIVERS

OUSD will seek and obtain all necessary waivers from the California Department of Education ("CDE") in order to fully support Gateway to College operating within the community college structure. Such waivers include, but may not be limited to, those for: (a) the minimum numbers of instructional days and minutes without a corresponding reduction in ADA; (b) compulsory education and truancy laws; (c) computation of average daily attendance (ADA); and (d) §48900 of the Education Code which pertains to discipline of students matriculating in K-12 schools.

Peralta will seek and obtain all necessary waivers (if necessary) from the California Community College State Chancellors Office in order to fully support Gateway to College operating as an alternative high school on the Laney College Campus.

2. RECRUITMENT

OUSD agrees to actively provide referrals to Gateway (via community coordinator for alternative placement, high school counselors/principals etc). OUSD also agrees to include Gateway to College in relevant marketing and community outreach efforts. OUSD agrees to timely authorize final approval of students selected by Gateway, as appropriate, based on the eligibility criteria outlined in Section 3 below. Gateway's other recruitment efforts will consist of outreach to community organizations, advertising,

referrals from the juvenile justice system and social services system among other forms. Laney College also agrees to include information regarding Gateway to College in all of its marketing literature to the extent relevant.

3. ENROLLMENT/ELIGIBILITY

Attendance at Gateway is through application and selection only. Oakland's Associate Superintendent of Family, Schools, and Community Partnerships, or his/her designee, shall review and approve students selected to attend Gateway. Admitted students are considered concurrently enrolled college students (as defined by state law related to community colleges), and except as provided herein, with all the benefits and responsibilities of all other Laney student. By choosing to enroll at Gateway, students agree to forfeit certain benefits and conditions of a traditional public high school experience, such as, team sports, and high school activities.

Students enrolling in the program must:

- a) Be at least 16 years of age by the first day of class;
- b) Reside within OUSD's boundaries and meet the residency requirement for community college enrollment;
- c) Have dropped out of high school, will not complete high school by the time they are 18 and/or are deemed as "at risk" of dropping out;
- d) Be approved (referred) by OUSD, a sponsoring high school and/or referral community agency;
- e) Not have obtained a high school diploma;
- f) Have a minimum eighth (8th) grade reading level as assessed by a Peralta-administered examination;
- g) Be able to complete requirements to receive a high school diploma during the semester in which they have their 21st birthday (or be allowed to continue one additional semester if it is determined the student will graduate and/or with approval from OUSD);
- h) Have his or her enrollment approved by OUSD in order to ensure sustainability and compliance with guidelines for admittance.

Gateway to College students may be simultaneously enrolled in Adult school or other OUSD programs (e.g., Cyber High) and Gateway to College to allow greater access for students to earn their high school diploma and AA degree. Students may enter the program during the fall or spring semester and would normally be continuously enrolled until such time that sufficient dual credit has been earned toward completion of a high school diploma, until the student reaches age 21, or until students age 20 in the approved eligibility category described below complete their high school diploma.

Any exceptions to criteria **a** through **h** above will be made on an individual student basis and must be approved in writing by the Governing Board and/or Superintendent of OUSD or designee and the Laney College President or the President's designee.

If a prospective student who is not referred directly by OUSD attempts to apply to Gateway and if program staff determine that he/she does not meet the eligibility criteria listed above, the student will be referred to an appropriate service provider. Peralta, OUSD or Gateway staff may refer the student back to his/her neighborhood high school, an alternative education program, or to a local GED program, as appropriate. In such cases, the staff making the referral shall provide confirmation of the referral in writing to the designated school or center.

4. FUNDING

The funding is based on the new Local Control Funding Formula (LCFF) and includes base, supplemental, and concentration grants in place of most previously existing K-12 funding streams, including revenue limits and most state categorical programs under this agreement.

The LCFF includes the following components:

- Provides a base grant of \$7,147.12 per average daily attendance (ADA), which includes, an adjustment of 2.6 percent on the base grant amount for grades nine through twelve, a supplemental grant equal to 20 percent of the adjusted base grant for targeted disadvantaged students, and a concentration grant equal to 50 percent of the adjusted base grant for targeted students exceeding 55 percent of the District's enrollment.

The projected funding for 2015-16 is attached hereto and incorporated herein as Exhibit A. The Parties agree and acknowledge that the direct and indirect costs are subject to modification based upon the District's said costs as reflected in the annual adopted budget. If the per-pupil average daily attendance (ADA) changes either during the academic year or in subsequent years, Peralta will invoice Oakland an amount that equals the per-pupil ADA minus the authorized direct and indirect costs provided by the State. This amount shall be invoiced in the middle of each semester after the community college census day. The indirect cost rate shall be as determined by CDE for each year.

OUSD's direct cost deduction from the ADA remittance shall reflect the annual cost to OUSD for reporting and monitoring required of K-12 schools including, but not limited to: attendance; Annual Evaluation of Alternative Schools; Single Plan for Student Achievement; testing, technology (Aeries, IFAS), and data services; state and federal reporting, compliance, monitoring and support; fiscal services for state and federal funds; access to trainings, Page 3 of 9 professional development and High School Network meetings; oversight and support from Network Executive Officer and Director, Alternative Education; food services; Student Assignment Office support (referrals, transfers); and Department of Leadership, Curriculum, and Instruction (alignment of curricula, professional development). OUSD agrees to provide an award letter to Peralta prior to the start of the fall semester. OUSD also agrees to provide written notice to Peralta if State adjustments to base revenue limit occur during the school year.

Peralta will also deduct from the ADA remittance of the annual cost to Peralta of all state reporting, MIS data services, fiscal oversight and support services. The annual cost of these charges will not exceed 5%.

Laney will work in conjunction with the Gateway to College National Network, the Peralta Colleges Foundation and other fundraising efforts to generate additional revenue for the Gateway to College Program.

Students will also be supported by categorical funds (e.g., Title I, State Compensatory Education funds) provided that Gateway is compliant with all State and Federal requirements for funding.

Peralta agrees to use Gateway funds in a manner consistent with CDE regulations. Gateway's estimated funding is attached as Exhibit A. Peralta will ensure that all fund accounting is transparent and accessible to OUSD and CDE.

Peralta will invoice OUSD twice a year, for the fall and spring semesters within 45 days of receipt of the census date.

5. INSTRUCTION

Instruction will begin in the Fall 2015 with the enrollment of 110-150 students. Continuing students will fluctuate depending on successful completion of the Foundation Term.

During the first term of their enrollment, also known as the Foundation Term, students will participate in assigned classes, work with tutors and counselors, and receive intensive support services in order to facilitate their success. Laney will ensure that Foundation Term instruction will include best practices in teaching and learning, will include an integrated, outcome-based curriculum and instruction. After the Foundation Term, students will begin course work toward a chosen field of study and earn their high school diploma while accruing credits toward their postsecondary certificate, diploma, or associate degree. Laney will ensure that all students moving from their Foundation Term to their subsequent terms will be provided with the academic support services needed to complete their courses successfully, which will include, but not be limited to tutoring, counseling/social services support, CAHSEE completion support, alternative high school credit completion support (i.e., Cyber high school instruction). There is no cost for students to attend Gateway.

Peralta will award college credit for all courses successfully completed in accordance with official Peralta policies and procedures. Students must be enrolled in approved dual credit courses to receive both high school and college credit for the courses. OUSD will support Gateway to College Laney in approving additional courses for high school credit as appropriate, in a timely fashion.

Peralta will assign faculty to deliver and monitor the instruction of courses in order to assure the quality and uniformity of instruction in accordance with the standards established by the California Department of Education, Peralta, and OUSD. OUSD teachers who have a master's degree and meet the other requirements necessary for instructors at a community college shall be eligible to apply to teach at Gateway. Peralta will ensure that the highest qualified instructors with K-12 and/or accelerated learning for basic skills students be hired.

All courses for the Foundation term will be conducted on the Laney campus in Building A. Laney will provide other facilities on the campus as needed. After successfully completing the Foundation Term, Gateway students will transition to the comprehensive campus, taking classes with the general population of students at Laney. Students will be provided the academic tutoring support needed to successfully complete their courses.

6. BOOKS AND SUPPLIES

All textbooks and supplemental materials required for classes will be provided free of charge to students by Gateway. Peralta/Gateway will bear the cost of such materials and textbooks. All textbooks will be college texts. Students will be required to furnish their own school supplies such as pens, paper, and book bags.

6A. Community College Fees for Bus Pass, Health Fee and Enrollment Fees

Gateway students shall not be assessed a bus pass fee or health services fee. As concurrently enrolled OUSD students, OUSD shall provide bus passes to all Gateway students who are eligible under regulations applicable to K-12 public school students. OUSD students concurrently enrolled at Gateway

shall not be assessed a health services fee. Gateway students shall have access to the Chappell R. Hayes Health Center at McClymonds High School located at 2607 Myrtle Street, Oakland, CA 94607.

Enrollment fees shall not be assessed to Gateway students. The Parties agree to meet and confer to further discuss enrollment fees under the community college regulations and guidelines that may be applicable to concurrently enrolled high school students.

7. ATTENDANCE AND OTHER DATA

Peralta shall take and track attendance and high school class requirements, including grade information in the manner designated by OUSD that is consistent with the waivers being requested by OUSD from the California Department of Education (CDE) and by Peralta from the California Community Colleges State Chancellor's Office, if applicable. Peralta and OUSD shall have equal access to students' data, including fiscal data. An annual audit of the Gateway program will be submitted to OUSD and the CDE on an annual basis or upon request by OUSD or CDE.

8. STUDENT CODE OF CONDUCT

Students will be required to adhere to Laney's Student **Code of Conduct**. Students shall not be subject to the requirements of Education Code §48900 but rather, Gateway shall suspend or expel students in accordance with the provisions of Education Codes §76030 – 76037.

9. CALENDAR

Students will adhere to Laney's academic year calendar.

10. TESTING

Laney will conduct K-12 mandatory standardized testing on its campus for Gateway students, including the CAHSEE. OUSD will provide training and technical assistance to administer the exams.

11. GRADES

The grades and grade point average earned by program students at Gateway will not be calculated into the class rankings.

12. STUDENTS WITH SPECIAL NEEDS

Under the Individuals with Disabilities Education Improvement Act ("IDEIA"), OUSD shall retain the obligation to provide services and ensure compliance with eligible Gateway students' Individual Education Plans ("IEP"), including implementation of the IEPs.

OUSD shall provide reasonable accommodation to all Gateway students who are eligible pursuant to Section 504 of the U.S. Rehabilitation Act of 1973 and as amended. In the event that OUSD is unable to provide services pursuant to Section 504, the Parties shall first meet to discuss the student needs. If it is determined that Peralta's DSPS program can provide services beyond the capabilities of OUSD, Peralta shall provide services and deduct from the remittance to Gateway the costs of services in accordance with a fee schedule provided by OUSD to Peralta at the start of each semester. Peralta's provision of DSPS services does not abdicate OUSD's obligation to the students under the law.

13. AWARD OF HIGH SCHOOL DIPLOMA

Students at Gateway are required to pass the California High School Exit Exam and complete 190 high school credits in order to graduate.

Students who earn their high school diploma through Gateway will be awarded their diploma by a representative of OUSD during one of Laney's regularly scheduled commencement exercises. Students who simultaneously earn a Laney credential will be awarded their credential at Laney's commencement ceremony. If an OUSD representative is unavailable to participate in Laney's commencement ceremony, Laney's Director of Gateway will present the diploma and will announce that OUSD is awarding the diploma.

14. TRANSPORTATION

Students will be expected to provide their own transportation to Gateway in order to attend courses and other programs or Laney-sponsored events. OUSD shall provide bus passes to all Gateway students who are eligible under regulations applicable to K-12 public school students.

15. EXECUTIVE COMMITTEE AND LIAISON

The Parties shall establish the Gateway Executive Committee (the "Executive Committee") in order to provide support and guidance for Gateway. The Executive Committee will consist of a representative from OUSD's Governing Board and/or the Superintendent or his/her designee, the Chancellor of Peralta or his/her designee, Laney College's Vice President of Instruction, and the Director of Gateway. Peralta's Vice Chancellor for Educational Services (or designee) and OUSD's Network Executive Officer for the High School Network that Gateway is in or her designee shall serve as *ex officio* members of the committee. The Executive Committee will meet quarterly or as needed. The Executive Committee will provide feedback, evaluation, and recommendations for the program in order to ensure student success.

OUSD's Coordinator of Alternative Education will serve as OUSD's liaison to Peralta ("Liaison") for any issues concerning Gateway. The Liaison's role is to help coordinate the program for OUSD including assistance in referring potential students and promoting Gateway; working with Gateway staff to assure success of the program; and tracking attendance, student progress, and grades.

Gateway staff and the Liaison will meet at the end of each term (or more as needed) to discuss student progress, data reporting requirements, and other program-appropriate issues or concerns.

16. AMENDMENTS

No amendment or modification of this Agreement shall be effective unless it is in writing and signed by the AUTHORIZED AGENTS of the PARTIES

17. RENEWALS

Upon mutual agreement of the PARTIES, this Agreement may be renewed. Renewal of the Agreement shall be authorized in writing by the AUTHORIZED AGENTS of the PARTIES. Renewals shall include all terms of the Agreement unless expressly modified in the renewal contract.

18. TERM/EXPIRATION

The term of this Agreement is July 1, 2015 through June 30, 2016. Either party may terminate this Agreement for any reason upon 60 days written notice. However, all programs and/or services shall terminate at the end of the term/semester after the notice is given, so as not to disrupt student instruction.

19. INDEMNIFICATION

Peralta agrees to indemnify, defend, and hold OUSD harmless from every claim, demand, or liability, incurred by OUSD caused, and only in proportion thereto, by an act or omission of Peralta arising from or relating to its activities on behalf of Gateway as contemplated hereunder or a breach by Peralta of this Agreement. Peralta, at its own expense, cost, and risk, shall defend any and all actions, suits, or other proceedings related to any such claim, demand or liability and shall pay or satisfy any judgment that may be rendered against as a result thereof. Peralta's obligations hereunder shall not apply to any portion of a claim, demand or liability resulting or arising from OUSD's negligence, willful misconduct or breach of this Agreement.

OUSD agrees to indemnify, defend, and hold Peralta harmless from every claim, demand, or liability incurred by Peralta caused, and only in proportion thereto, by an act or omission of OUSD arising from or relating to its activities on behalf of Gateway as contemplated hereunder or a breach by it of this Agreement. OUSD, at its own expense, cost, and risk, shall defend any and all actions, suits, or other proceedings related to any such claim, demand or liability and shall pay or satisfy any judgment that may be rendered against Peralta as a result thereof. OUSD's obligations hereunder shall not apply to any portion of a claim, demand or liability resulting or arising from Peralta's negligence, willful misconduct or breach of this Agreement.

20. NOTICE

All notices and/or correspondence shall be addressed and mailed to parties as follows:

Peralta Community College District

Dr. Elnora Webb
Laney College
900 Fallon St.
Oakland Ca. 94607

Peralta Community College District

333 East 8th Street
Oakland, CA 94606
Attention: Wise Allen, Chancellor

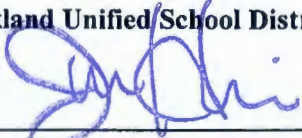
Oakland Unified School District

1000 Broadway, Suite 680
Oakland, CA 94607
Attention: Antwan Wilson, Superintendent

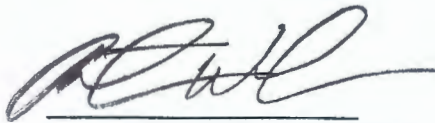
The District verifies that this Peralta and Laney do not appear on the Excluded Parties List.
<https://www.sam.gov/portal/public/SAM>

NOW THEREFORE, the Parties have executed this Agreement as of the date and the year first set forth above.

Oakland Unified School District

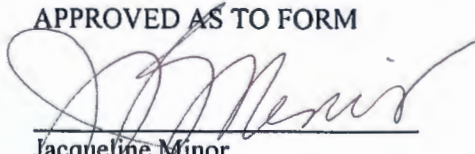


James Harris
President, Board of Education

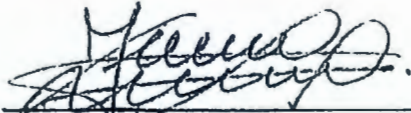


Antwan Wilson, Superintendent
Secretary of Board of Education

APPROVED AS TO FORM

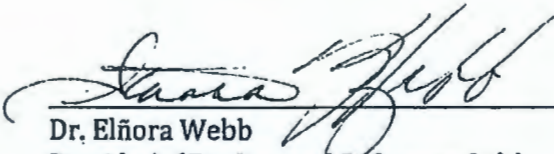

Jacqueline Minor
General Counsel
Oakland Unified School District

Peralta Community College District



Dr. Jewel Laguerre
Chancellor (*Authorized Agent*)
Peralta Community College District

Date: 08-24-15



Dr. Elñora Webb
President (*For Internal Reference Only*)
Laney College

Date: 8-24-15

APPROVED AS TO FORM

Nitasha Sawhney
General Counsel
Peralta Community College District

Date: _____

2015-16**Projected Budget & Funding for Gateway - 311***As of May 29, 2015*

		2015-16
Enrollment		71.78
LCFF Base	\$	7,147.12
Additional percentage		0.00%
Additional percentage amount	\$	-
Total Base Aid	\$	7,147.12
District's Direct Rate		12.30%
District's Direct Charge	\$	879.10
District's 15-16 Indirect Rate*		5.46%
District's 15-16 Indirect Charge	\$	390.23
District's Direct & Indirect Costs	\$	1,269.33
LCFF State Aid Revenue	\$	5,877.79
2013-14 Projected Operating Budget	\$	421,907.87

Org. Key + Object = 3113102101 - 5825**PER LOA****Projected 2015-16 Budget**

Billing for fall 2014 - 35.04 FTE	35.04	\$	205,957.81
Billing for spring 2015 - 36.74FTE	36.74	\$	215,950.06
		\$	421,907.87
Less: 2014-15 Overpayment		\$	(14,998.97)
		\$	406,908.90

2014-15

71.78

\$ 5,304.00
5.00%
\$ 265.20
\$ 5,569.20

12.30%

\$ 685.01

5.17%

\$ 287.93

\$ 972.94

\$ 4,596.26

\$ 329,919.60

Calculation based on LCFF Calc

A \$ 320,370,618.00
B \$ (67,542,666.00)
A-B=C \$ 252,827,952.00

D 35374.82

C/D=E \$ 7,147.12

F \$ 1,269.33

E-F \$ 5,877.79

\$ 71.78

\$ 421,907.65

Updated 2014-15 Budget (using LCFF)

\$ 161,052.98

\$ 168,866.62

\$ 329,919.60

Actual 2014-15 Payment

\$ 176,567.17

\$ 168,351.40

\$ 344,918.57

Difference 2014-15 \$ 14,998.97

ulator for 2015-16 projection

LCFF Base at 2014-15 3rd Interim

Block funds included in

Base - Block Funds

District ADA used at 2014-15 3rd Interim

Per ADA allocation

Direct Costs @ 17.76%

Final ADA allocation after Direct Cost

Enrollment