

TO:	Board of Education	Legislative File
		File ID No.: 13-2026 Introduction Date: 08/29/13
FROM:	Gary Yee, Ed.D., Superintendent	Enactment No.: 13-2/88
	Silke Bradford, Ed.D., Director-Quality Diverse Providers	Enactment Date: 10-23-13
		By:
DATE:	October 18, 2013	
RE:	Epic Charter School (Education For Change) Charter Petition Request	

ACTION REQUESTED

Approve the petition and charter to establish Epic Charter School as an OUSD authorized charter school that serves grades 6th -8th. The petition presents a sound educational program; the petitioners are demonstrably likely to successfully implement the program set forth in the petition; the petition contains the required signatures and affirmations; and the petition contains reasonably comprehensive descriptions of all of the 16 elements required by the California Charter Schools Act.

SUMMARY

Staff recommends that the OUSD Board of Education approve the petition for Epic Charter School to serve students in grades $6^{th} - 8^{th}$, to begin operation as an OUSD authorized charter school on July 1, 2014. Staff recommends approval based on the following:

- 1) The Education for Change Charter Management Organization currently operates elementary schools that outperform district schools in the same area (Fruitvale) as the proposed Epic Charter School
- 2) The blended learning model proposed extends beyond math instruction (which is the only current offering within Oakland USD) and encompasses all core content (English/History/Science)
- 3) Due diligence conducted to ensure that the establishment of the charter is consistent with sound educational practices

PROCEDURAL BACKGROUND

- 1) The lead petitioner submitted a petition for the Epic Charter School on August 28, 2013, at a regularly scheduled Board of Education meeting.
- 2) A public hearing was held on September 25, 2013.
- 3) Staff conducted Petitioner Interviews on September 19, 2013.

STATUTORY BACKGROUND

Pursuant to Education Code §47605:

Charter law outlines the criteria governing the approval or denial of charter school petitions. The following excerpt is taken from the Charter Schools Act, Education Code §47605. This excerpt delineates charter approval and denial criteria:

A school district governing board shall grant a charter for the operation of a school under this part if it is satisfied that granting the charter is consistent with sound educational practice. The governing board of the school district shall not deny a petition for the establishment of a charter school unless it makes written factual findings, specific to the particular petition, setting forth specific facts to support one or more of the following findings:

- (1) The charter school presents an unsound educational program for the pupils to be enrolled in the charter school.
- (2) The petitioners are demonstrably unlikely to successfully implement the program set forth in the petition.
- (3) The petition does not contain the number of signatures required.
- (4) The petition does not contain an affirmation of each of the conditions described in Education Code §47605(d).
- (5) The petition does not contain reasonably comprehensive descriptions of the 16 required charter elements.

DISCUSSION

Staff convened a petition review team comprised of leadership within the District, which subsequently conducted an evaluation of the petition pursuant to the Charter Schools Act and with the application of the Oakland Unified School District Petition Evaluation Rubric.

Following the petition review process, staff conducted Petitioner Interviews in an attempt to clarify various aspects of the petition, as well as to evaluate the capacity of the petitioners to successfully implement the program as set forth in the petition.

Epic Charter School proposes to open a middle school in the Fruitvale are in the Fall of 2014. The school will serve approximately 168 students in grade 6 in 2014-15, 336 students in grades 6-7 in 2015-16, and 504 students grades 6-8 in 2016-17.

The petitioners are from Education for Change and will replicate some portions of the school models currently being implemented at four (4) of their other charter schools authorized by Oakland Unified School District.

The staff report and charter petition evaluation contained herein describes the educational program, proposed school operations, as well as an articulation of strengths and foreseeable challenges, pursuant to the petition review process.

RECOMMENDATION

Staff recommends that the Oakland Unified School District's Board of Education **approve** the petition for Epic Charter School under the California Charter Schools Act. The factual findings illustrated in this report demonstrate that the petition satisfies the five legally required categories of *Education Code §* 47605:

(1) The charter school presents a sound educational program for the pupils to be enrolled in the charter school;

(2) The petitioners are demonstrably likely to successfully implement the program set forth in petition

(3) The petition contains the number of signatures required;

(4) The petition contains an affirmation of each of the conditions described in Education Code §47605(d);

(5) The petition contains reasonably comprehensive descriptions of the 16 required charter elements.

This approval is for the charter program and operation in its entirety as proposed and revised herein to include all terms and conditions set forth in this report. Any subsequent material revision of the provision of this charter may be made only with the approval of the District as charter authorizer (*Education Code* $\frac{547607(a)(1)}{2}$). Any material revision to any charter component must be proposed and considered according to the standards and criteria in Education Code $\frac{547607(a)(2)}{2}$.

The term of this charter will be from July 1, 2014 through June 30, 2019, the maximum period allowed under the California Charter Schools Act (*Education Code* §47607(a)(1)). The District will not accept a charter renewal request more than 270 days prior to the expiration of the charter.

A charter may be revoked by the authority that granted the charter if the authority finds that the charter school committed a material violation of any of the conditions, standards, or procedures set forth in its charter (*Education Code §47607(c)(1)*). The Board of Education's approval of this charter shall incorporate the conditions on opening and associated deadlines as a condition of the charter.

The District retains the authority to delay opening for a period of up to one year, if any of the conditions on opening are not satisfactorily met by the associated deadlines. Not meeting any one of the conditions on opening and associated deadlines set forth in this approval may be grounds for revocation as set forth in the California Charter Schools Act (Education Code \$47607(c)(1)).

Pursuant to OUSD Governing Board Policy, BP 0420.4, if the school does not open on or before September 30, 2014, it will be considered a demonstration of petitioners' lack of capacity to implement the program set forth in the petition and the District will initiate charter revocation procedures.

ATTACHMENT 1 – CHARTER PETITION EVALUATION

Oakland Unified School District Charter Petition Evaluation

School Name: Epic Charter Middle School (Education for Change)	Submission Date: August 28, 2013
	Public Hearing Date: September 25, 2013
Petitioner/Founding Group: Frances Abbatantuono, Hae-Sin Thomas, Reina Cabezas, Sundar Chari, and Michael Hatcher	Petitioner Interview Date : September 19, 2013
Education for Change School Management Team: Fabiola Harvey, Nick Driver, Eva Camp, Brian Rodgers, and Richard McNeel	Governing Board Interview Date: September 19, 2013
	Decision Date: October 23, 2013

Recommendation:

Approval of the Epic Charter School charter petition, as revised, to reflect the terms and conditions set forth in this report, to begin operation July 1, 2014, and to expire June 30, 2019. Staff recommends approval of a full five-year term of operation. If conditions set forth here-in are not met as of August 1, 2014, and/or the petitioner and the Board of Education of the Oakland Unified School District mutually agree that success of the program would benefit from a delayed opening, the charter term will reflect the actual operation of the school to allow for a full five-year term of operation.

Descend la setter a factor a l	Fruitvale area of Oakland (Appendix B36 contains a list of possible buildings)
Proposed location of school Composition of petitioner group	Members of the Education for Change (EFC) charter management organization and teachers meaningfully interested in working at the school
Grade levels to be served in year 1	6 th Grade (p. 13)
Anticipated enrollment in year 1	168 (p. 13)
Grade levels to be served at full- capacity	$6^{\text{th}} - 8^{\text{th}}$ (p. 13)
Anticipated enrollment at full capacity	504 (p. 13)
	"The current EFC elementary schools that Epic hopes to serve are located in the lower Fruitvale neighborhood. Specifically, Achieve is located at 1700 28 th Avenue, and Learning Without Limits is located at 2035 40 th Avenue. We have identified that the great majority of students at the Achieve campus are walkers. Therefore, our goal is to ideally place Epic Charter within one mile of Achieve Academy. The neighborhood in which LWL and Achieve's students currently reside is distinguished by significant racial, cultural and ethnic diversity. In 2000, Latinos represented approximately 49% of the Fruitvale population; Asians 19%; African Americans 20%; and Caucasians 8%." (p. 14)
Target student population	

Brief description of the kind of school to be chartered.

"Students will be organized by house – House Pallidin, House Meta, House Icon, and House Paragon. All houses will be multiage and will grow until the school is full-sized. Each house will be led by a teacher representative and a guide. There will be approximately 42 students per house per grade level in year 1, growing annually by 42 students until the school is full-sized at 504 students with 126 students per house. As a gradual release blended learning model, students in the first four levels will experience the most traditional approach...guides will be in classrooms with the teacher supporting students who working on individualized programming online in a classroom rotation model. As students advance in their years, they will spend increasing amounts of time self-directing their learning in a separate room called the Sandbox under the supervision of coaches. Teachers will pull small groups of students throughout the day for lessons. This is a transition from the self-contained classroom rotation model to a school wide rotation/self-blend model as students mature and demonstrate their ability to manage their own learning and work." (p.13).

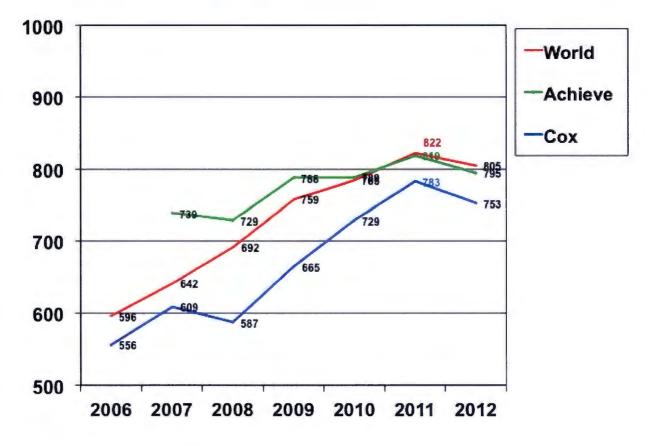
Brief explanation of the mission of proposed charter school.

"At Epic Charter School, we will ensure our 8th graders leave prepared for success in the 21st century, able to leverage technology to both gain and apply knowledge to engineer innovative solutions to real world challenges. As tomorrow's creative leaders equipped with a powerful STEM/Design education, our students will develop the necessary technologies to transform their world." (p.13)

Planning to work with a charter management organization (CMO)

Yes X No If Yes, Name of CMO: Education For Change

Education for Change currently operates five (5) charter schools authorized by OUSD and one (1) charter school (Lazear) authorized by Alameda County Office of Education. The charter petition (p.9) contained the following data in regard to the performance of Education for Change Schools:



EFC Schools API Growth: 2006 to 2012

Signature Verification:

EC 47605(a)(3) A petition shall include a prominent statement that a signature on the petition means that the parent or guardian is meaningfully interested in having his or her child, or ward, attend the charter school, or in the case of a teacher's signature, means that the teacher is meaningfully interested in teaching at the charter school. The proposed charter shall be attached to the

pe	tition.	Y	N	PG#
	Parents / Guardians	X		Signatures Tab
	 # aligned with proposed opening enrollment Prominent statement 	X X		
	Teachers		X	
	 # aligned with proposed opening enrollment 			
	• Prominent statement			

~ "

Oakland Unified School District Charter Petition Evaluation

Criteria Reference

•	Inadequate:	The response lacks meaningful detail; demonstrates lack of preparation; or otherwise raises substantial concerns about the petitioner's understanding of the issue in concept and/or ability to meet the requirement in practice.
•	Approaches:	The response addresses most of the selection criteria, but lacks some meaningful detail and requires important additional information in order to be reasonably comprehensive.
•	Meets:	The response indicates solid preparation and grasp of key issues that would be considered reasonably comprehensive. It contains many of the characteristics of a response that excels even though it may require additional specificity, support or elaboration in places.
	Excels:	The response reflects a thorough understanding of key issues and indicates capacity to open and operate a quality charter school. It addresses the topic with specific and accurate information that shows thorough preparation and presents a clear, realistic picture of how the school expects to operate.

STATEMENT OF ASSURANCES

ASSURANCES	Y N	Page #
1. Will not charge tuition, fees, or other mandatory payments for attendance at the charter school or for participation in programs that are required for students.	X	p. 4
2. Will enroll any eligible student who submits a timely and complete application, unless the school receives a greater number of applications than there are spaces for students, in which case a lottery will take place in accordance with California charter laws and regulations.	X	p. 4
3. Will be non-secular in its curriculum, programs, admissions, policies, governance, employment practices, and all other operations.	X	p. 4
4. Will be open to all students, on a space available basis, and shall not discriminate on the basis of race, color, national origin, creed, sex, ethnicity, sexual orientation, mental or physical disability, age, ancestry, athletic performance, special need, proficiency in the English language or a foreign language, or academic achievement.	X	p. 4
5. Will not base admission on the student's or parent's/guardian's place of residence, except that a conversion school shall give admission preference to students who reside within the former attendance area of the public school.	X	р. 4
6. Will offer at least the minimum amount of instructional time at each grade level as required by law.	X	p. 4
7. Will provide to the Office of Charter Schools information regarding the proposed operation and potential effects of the school, including, but not limited to, the facilities to be used by the school, including where the school intends to locate, the manner in which administrative services will be provided, and potential civil liability effects, if any, upon the school and authorizing board.	X	p. 6, 161- 162
8. Will adhere to all applicable provisions of federal law relating to students with disabilities, including the Individuals with Disabilities Education Act; section 504 of the Rehabilitation Act of 1974; and Title II of the Americans with Disabilities Act of 1990.	X	p. 4
9. Will adhere to all applicable provisions of federal law relating to students who are English language learners, including Title VI of the Civil Rights Act of 1964; the Equal Educational Opportunities Act of 1974; MGL c. 76, § 5; and MGL c. 89, 71 § (f) and (I).	x	р. 89 р.114
10. Will comply with all other applicable federal and state laws and regulations.	X	p. 5
11. Will submit an annual report and annual independent audits to the OUSD Office of Charter Schools by all required deadlines.	X	p. 5
12. Will submit required enrollment data each March to the OUSD Office of Charter Schools by the required deadline.	X	p. 5
13. Will operate in compliance with generally accepted government accounting principles.	X	p. 116
14. Will maintain separate accountings of all funds received and disbursed by the school.	X	p. 115

15. Will participate in the California State Teachers' Retirement System as applicable.	X	p. 142
16. Will obtain and keep current all necessary permits, licenses, and certifications related to fire, health and safety within the building(s) and on school property.	X	p. 116
17. Will at all times maintain all necessary and appropriate insurance coverage.	X	p. 4
18. Will submit to the OUSD Office of Charter Schools the names, mailing addresses, and employment and educational histories of proposed new members of the Governing Board prior to their service.	X	p. 117, Appendix B4
19. Will, in the event the Governing Board intends to procure substantially all educational services for the charter school through a contract with another person or entity, provide for approval of such contract by the Board of Education in advance of the beginning of the contract period.	X	p. 116
20. Will provide financial statements that include a proposed first-year operational budget with start-up costs and anticipated revenues and expenditures necessary to operate the school, including special education; and cash-flow and financial projections for the first three years of operation.	X	Tab B28
21. Will provide to the Office of Charter Schools a school code of conduct, Governing Board bylaws, an enrollment policy, and an approved certificate of building occupancy for each facility in use by the school, according to the schedule set by the Office of Charter Schools but in any event prior to the opening of the school.	x	p. 115

I. EDUCATIONAL PROGRAM

Statutory References: E.C. § 47605(b)(1) E.C. § 47605(b)(5)(A)-(C)

The education program should tell you who the school expects to serve; what the students will achieve; how they will achieve it; and how the school will evaluate performance. It should give you a clear picture of what a student who attends the school will experience in terms of educational climate, structure, materials, schedule, assessment and outcomes.

A. TARGET POPULATION

NOTE: Detail in this area is often lacking in charter petitions, but has been assessed by OUSD in its experience creating new schools to be a critical factor in the success of proposed educational programs.

A description of the Target Population excels if it has the following characteristics:

- Coherent description of the students the school expects to serve based on understanding of the district population and the location in which the school expects to operate;
- Demonstrated understanding of the educational needs of the target population; and
- Explanation of how the mission and vision align with the needs of the target population.

Inadequate	Approaches	Meets	Excels
		Х	

If Meets or Excels;	Reference	If Approaches or Inad	equate;	Reference
Strengths		Concerns & Addition	al Questions	
Cites Target Pop. of Fruitvale	p. 14	Petitioner identifies tar	rget population of	p. 14
neighborhood demographics:		Fruitvale neighborhoo	d demographics	
49% Hispanic		that current EFC school	ol does not	CALPAD
20% African American		represent		S/STAR
19% Asian		Fruitvale	Achieve Academy	2013
8% Caucasian		Demographics p.14	Demographics	
		(2000 Census)		
Demographics of other EFC schools		49% Hispanic	85% Hispanic	
(LWL and Achieve) include:	p.14	20% African	6% African Amer	
- low income families		American		
- ELs		19% Asian	5% Asian	1
- first generation college goers		8% Caucasian	2% Caucasian]
Statistics of proficient/advanced rates for neighboring middle schools; cited		Provides a bullet point unique challenges face	ed by Latino males	p. 16
as a strong option Urban Promise Academy (ELA- 44%/Math- 50%) and	p.15/CDE	and Latino(a)s in gene mention of those same		

being faced by African American males

ANALYSIS: TARGET POPULATION

TARGET POPULATION

a weaker option as United for Success

Petition Pg. 13 - 18

(ELA- 23% and Math- 17%).		or the African American community in general.	p. 16
EFC Schools' proficient/advanced rates		Solorui.	
are higher than that of district middle	p. 15	Provides an overview of the pressures of	
schools described above. See EFC	p. 15	Latino gang culture in the Fruitvale with	
results below:		again no mention of the African American	
results below.		experience.	
World: (K-3) ELA- 36% and Math-		experience.	
52%			
Achieve (4-5): ELA- 62% and Math-	CDE		
78%	CDL		
Ascend: ELA- 42% and Math- 48%			
Ascend. ELA- 42 % and Wath- 48 %			
"At Epic Charter School, we will			
ensure our 8th graders leave prepared			
for success in the 21st century, able to	р. б		
leverage technology to both gain and	1.0		
apply knowledge to engineer			
innovative solutions to real world			
challenges. As tomorrow's creative			
leaders equipped with a powerful			
STEM/Design education, our students			
will develop the necessary technologies			
to transform their world." (6)			
Latino male focus in the bullet points of			
challenges aligns with the proposed			
gaming culture of the school as a	p.6		Į
presumed remedy to disrupting the	1		
patterns of male disengagement in			
school. The focus on Latino youth may			
be due to the fact African American			
students only make up 4% of their			
current student population (World			
Academy).			
The proposed Principal is Mr. Hatcher,			
an African American male, who has			
taught in Oakland for ten years as a K-8	p. 12		
teacher and seven years as a middle			
school teacher.			

B. PHILOSOPHY AND APPROACH TO INSTRUCTION

A description of the Educational Philosophy and Approach to Instruction excels if it has the following characteristics:

- 1. Rationale: Is the rationale compelling?
 - A compelling rationale with a clear foundation in research-based educational practices, teaching methods and/or high standards for student learning;
- 2. Mission Alignment: Do the philosophy and approach align with the mission and vision?
 - o Alignment with mission and vision; and
- **3. Population Alignment**: *Does sound reasoning or evidence indicate that the target population is likely to benefit?*
 - Persuasive explanation of why the philosophy and approach are appropriate for and likely to result in improved educational performance for the target population, including any available performance data from use of the same educational philosophy and approach to instruction with similar populations.

1. Rationale: Is the rationale compelling?

Inadequate	Approaches	Meets	Excels
		X	

2. Mission Alignment: Do the philosophy and approach align with the mission and vision?

Inadequate	Approaches	Meets	Excels
		Х	

3. Population Alignment: *Does sound reasoning or evidence indicate that the target population is likely to benefit?*

Inadequate	Approaches	Meets	Excels
		Х	

Petition Pg. 15 -28 and Tabs A1-A6

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
Rationale -Research related to the middle school	- 15 16		
experience and an overview of the challenges faced by Latino youth living	p. 15-16		
in underserved communities (i.e. Fruitvale) were summarized and considered in the model			
-Petition explicitly states that the school will use the success of gaming elements to disrupt and replace the "street" narrative with one of school success	p.17-18		
Mission Alignment			
 The stated mission of the school to prepare students for 21st century technology/design aligns with the chosen blended learning model 	p. 17 p. 26-28		
 Population Alignment Description of "How Learning Best Occurs" provides eight (8) key 	p. 20-25		
elements of the model and how it has been designed to specifically meet the needs of youth in the Fruitvale.	Tabs		
 Article provided regarding SPED students and 1:1 computing benefits 	Tab A43(a)		

ANALYSIS: EDUCATIONAL PHILOSOPHY AND APPROACH TO INSTRUCTION

C. CURRICULUM FRAMEWORK X Mark this box on behalf of the curriculum that has already been selected/developed:

Petition p. 27-66 and Tabs A7-A38

The description of the curriculum should provide the reviewer with a sense not only of *what* the school will teach but also of *how* and *why*. It must present research, applicant experience and/or reasoning sufficient to convince the reviewer that the applicants have already made sound educational decisions.

A description of the Curriculum Framework excels if it has the following characteristics:

- **1.** Alignment: Is the selection well-reasoned and aligned with the mission, state standards and student needs?
 - A clear description of the framework and research, experience and/or sound reasoning that demonstrates alignment with the school's mission, state standards and anticipated student needs;
- **2. Implementation**: *Does the plan demonstrate the resources, scheduling and professional support needed for effective implementation?*
 - An implementation plan showing persuasively the resources, daily schedule, annual calendar and professional development that support effective implementation; and
 - A clear description of the manner in which the school will prioritize the implementation of those elements of the proposed educational program that will ensure likely achievement of the goals of the program;
- **3.** Evaluation: Does the school have strategies to evaluate effectiveness and respond when student performance falls short of goals?
 - Effective strategies for evaluating the effectiveness of implementation and responding when student performance falls short of goals.
 - **1.** Alignment: *Is the selection well-reasoned and aligned with the mission, state standards and student needs?*

Inadequate	Approaches	Meets	Excels
		X	

2. Implementation: Does the plan demonstrate the resources, scheduling and professional support needed for effective implementation?

Inadequate	Approaches	Meets	Excels
		Х	

3. Evaluation: Does the school have strategies to evaluate effectiveness and respond when student performance falls short of goals?

Inadequate	Approaches	Meets	Excels
		Х	

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
 Alignment Cites scholarly research and anecdotal results of local blended learning programs that illustrate the need for the blended learning model described in the petition Implementation Detailed overview of the structures that will be used to manage an instructional program with a balance between student-directed online adaptive learning, student-directed independent work, collaborative learning, and teacher-led performance tasks and lessons The description of professional development describes the teachers' weekly release time and collaboration opportunities, as well as topics to be covered that align with implementation of both the general program and SPED/EL related services. p. 26-27 p. 26-27 		 Alignment In light of the petitioner's proposal for Algebra for all and Geometry for some in the 8th grade, they do not adequately describe the plan for what set of standards will be taught in 6th and 7th grade Math, considering the shift in Common Core Standards that place 8th graders in General Math as opposed to the former Algebra I. Implementation The 1:12 teacher to student ratio cited in the interview as optimal for intervention classes is not listed in the petition 	p. 45 Interviews
 Evaluation Frequent/daily student performance data collection is enhanced through technology used in blended learning model; both teachers and students have access and will track progress/set goals Cycles of inquiry execute every 6 to 8 weeks 	p. 17 p. 113		

ANALYSIS: CURRICULUM FRAMEWORK

D. SPECIAL POPULATIONS: SPECIAL EDUCATION

Federal law requires charter schools, like all public schools, to provide a free appropriate education in the least restrictive environment to students identified with disabilities who are enrolled at the school. A plan for serving students with disabilities excels if it has the following characteristics:

- Demonstrated understanding of state and federal special education requirements including the fundamental obligation to provide a free, appropriate education to students identified with disabilities and obligations held under Section 504 of the ADA;
- A clear statement regarding what petitioners expect will be the school's anticipated LEA status for purposes of special education and the implications of that status determination;
- A sound plan -- including lead contact, funding, service and intervention arrangements -- for identifying and meeting the needs of students identified with disabilities;
- Alignment of the special education plan with the core educational program; and
- Evidence of high expectations for students with special needs.

Inadequate	Approaches	Meets	Excels
		Х	

If Meets or Excels; <i>Strengths</i>	Reference	If Approaches or Inadequate; Concerns & Additional Questions	Reference
 Participation in the "All-In!" Partnership with Seneca Family of Agencies to support implementation of a comprehensive Response to Intervention (RTI) model Assurances of compliance with legal obligations related to IEPs/504s Professional development from the named El Dorado SELPA 	p. 67 p. 87-88 p. 86	· · ·	

ANALYSIS: SPECIAL EDUCATION

E. SPECIAL POPULATIONS: ENGLISH LANGUAGE LEARNERS

Federal law requires charter schools, like all public schools, to meet the needs of English language learners by helping them gain English proficiency and also make progress in all academic subjects. A plan for serving English language learners excels if it has the following characteristics:

- Demonstrated understanding of the likely English language learner population;
- A sound approach to identifying and meeting the needs of English language learners tailored to the anticipated population;
- A sound approach to helping English language learners fulfill expectations of the core educational program, including a lead contact and intervention process; and
- Evidence of high expectations for English language learners.

Inadequate	Approaches	Meets	Excels
		X	

ANALYSIS: ENGLISH LANGUAGE LEARNERS

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference	
Strengths		Concerns & Additional Questions		
 The school is exploring the purchase of ELD curriculum and programs with ELD embedded (i.e. Teen Biz) as opposed to relying upon teacher created curriculum Student progress related to ELD standards will be tracked using CELDT and Adept 	Interviews Tab A14 p. 92	 Explicit ELD instruction is described in the petition, but is not listed as a discrete part of an EL's schedule 	Tab A4 and A12	
 Petitioners are still exploring curriculum to explicitly address listening and speaking standards, though academic language will be a focus throughout the day 	Interviews p. 92 Tab A40 & A41			

F. PUPIL OUTCOMES

Pupil outcomes are central to the school's existence. They represent the school's definition of success and should drive all aspects of the program and operation. A description of Pupil Outcomes excels if it has the following characteristics:

- 1. Alignment: Do the objectives align with the mission and vision?
 - o Educational objectives aligned with the mission, vision and educational program;
- 2. Measurement: Are the goals clear, specific and measurable?
 - o Multiple performance measures applied to student learning objectives.
 - Measures include performance goals based on absolute (e.g., proficiency levels), relative (e.g., comparison schools) and individual gains (e.g., year-to-year matched student cohort gains);
 - Goals that are specific, measurable and time bound;
- **3. Performance Level**: *Have the petitioners demonstrated that the target performance levels are both ambitious and attainable?*
 - Performance levels that are both ambitious and realistic including rigorous promotion and graduation standards;
 - Performance levels are considered annually and graduated as needed to sufficiently accelerate learning based on the needs of the target population;

1. Alignment: Do the objectives align with the mission and vision?

Inadequate	Approaches	Meets	Excels
		Х	

2. Measurement: Are the goals clear, specific and measurable?

Inadequate	Approaches	Meets	Excels
		X	

3. Performance Level: *Have the petitioners demonstrated that the target performance levels are both ambitious and attainable?*

Inadequate	Approaches	Meets	Excels
		X	

ANALYSIS: PUPIL OUTCOMES

If Meets or Excels; <i>Strengths</i>	Reference	If Approaches or Inadequate; Concerns & Additional Questions	Reference
Alignment - Pupil outcomes are aligned with California Common Core Standards, State Priorities, and Education Code and are consistent with mission of	р. 96-99		
 the school Outcomes are delineated by subgroups 	p. 100		
Measurement		Measurement	
 Multiple measures include SBAC, NWEA, exit tickets, formative assessments provided with curriculum packages- 	p. 108- 111	 The pupil performance increases of 5% across all assessments does not indicate whether that is a cumulative 5% annually, or after each assessment 	
 Use of benchmarks/rubrics in assessing writing 	p. 109	is administered	
- Use of cycle of inquiry	p. 113		
 Use of CA Physical Fitness Test 	p. 110		
Performance Level			
 Performance growth increases of 5% after the first administration of the new state standardized test establishes the schools' baseline performance 	p.109- 110		

G. PUPIL PROGRESS

Summative evaluations measure student performance for the purpose of evaluating academic program effectiveness and overall school operation. In other words, they are used to determine how much students have learned.

Formative evaluations measure student performance for the purpose of determining students' learning needs and to inform instructional strategies. In other words, they are used to determine what students still need to learn.

A plan for evaluating Pupil Progress excels if it uses both formative and summative and includes the following characteristics:

- 1. Assessments: Does the school have valid and reliable measures of student progress?
 - Identification of the expected range of formative and summative assessments including but not limited to state-mandated assessments;
 - Evidence that assessments will be valid and reliable measures of student progress toward achieving the identified Pupil Outcomes.
- **2.** Instruction Improvement: Does the school have a sound plan for using assessments to inform instruction?
 - A coherent strategy for using student assessment and performance data to evaluate and inform instruction on an ongoing basis.
- 3. Reporting: Is the school committed to reporting and disseminating performance information?
 - A plan for sharing performance information, including standardized test results, with students, families and public agencies, as required.
 - A clear description of the manner in which stakeholders will act upon and make use of the performance information provided.

1. Assessments: Does the school have valid and reliable measures of student progress?

Inadequate	Approaches	Meets	Excels
		Х	

2. Instruction Improvement: Does the school have a sound plan for using assessments to inform instruction?

Inadequate	Approaches	Meets	Excels
		Х	

3. Reporting: Is the school committed to reporting and disseminating performance information?

Inadequate	Approaches	Meets	Excels
		Х	

ANALYSIS: PUPIL PROGRESS

If Meets or Excels; Strengths	Reference	If Approaches or Inadequate; Concerns & Additional Questions	Reference
 Assessments Use of Illuminate software by teachers for their own formative assessments and EFC wide summative assessments "My Access Writing, a writing program 	p. 113 p. 17		
we are piloting, provides students immediate feedback with every revision. They do not need to wait for a teacher to provide feedback or conference with them. They can get daily feedback to drive their learning."	P. 17		
 Instructional Improvement Data is used in frequent Cycle of Inquiry process to determine program and teacher effectiveness. 	p. 113		
 Teachscape software will be used to collect teacher observation data to be used for reflection and instructional improvement 	p. 114		
 Reporting Reporting of student performance data will be made possible through a parent portal in Illuminate in Spring 2014 	p. 113		
 Student progress will also be communicated through family meetings 	p. 114		
 and student/teacher/parent conferences EFC Board will review academic 	p. 114		
 performance Compliance with reporting of student progress related to ELs and students with IEPs will be adhered to 	p. 114		

EDUCATIONAL PROGRAM SUMMARY

ſ	Inadequate	Approaches	Meets	Excels
			X	

EDUCATIONAL PROGRAM SUMMARY

Strengths

Education for Change (EFC) has a record of performance gains in other Oakland charter schools they operate. The blended learning model and cited software provide an innovative option to students of Oakland to experience blended learning across all core content areas. The gaming elements, and rationale for their use, provides a compelling hook to engage the youth of Oakland and cognizantly disrupt the "street" narrative through the heroic journeys of the students' avatars. The proposed leader and EFC support staff have a high level of expertise related to the use of innovative technology and instructional methods, as well as a history of serving the complex needs of the children of Oakland. The petition as submitted provides evidence of a comprehensive, coherently described, and aligned educational program that is sound and likely to meaningfully benefit the target population. The assessment system is comprehensive and includes structured use of data for improving individual student performance and informing program improvement.

Concerns and Additional Questions

The African American student population needs to be explicitly named and considered when describing and addressing challenges faced by the community. In terms of Measureable Pupil Outcomes, the pupil performance increases of 5% across all assessments does not indicate whether that is a cumulative 5% annually, or after each assessment is administered. Though explicit ELD is cited as being offered, it is not indicated as a discrete course in a student schedule. The teacher to student ratio in the intervention courses should be kept at the optimal level cited by petitioners in interviews (1:12), as the petition only describes a general ratio of 1:42 with a guide (aide). A plan for adjustments to the sequence of Common Core Standards delivery in 6th and 7th grade Math needs to be made in light of the petitioners' plan to offer Algebra in 8th grade.

II. PETITIONER CAPACITY

Statutory References: E.C. § 47605(b)(2) E.C. § 47605(b)(5)(D)-(P) E.C. § 47605(c)(2) E.C. § 47605(g)

The Charter Schools Act requires the authorizer to determine whether the petitioners are "demonstrably unlikely to successfully implement the program." Experience with new school development demonstrates that unless petitioners have sound plans and capacity for governance, management, employment and financial operation, they are unlikely to successfully implement the program. This section should provide a clear, convincing picture of the petitioners' capacity to operate the school successfully.

A. GOVERNANCE CAPACITY

A description of the plan for Governance excels if it has the following characteristics:

Petition p. 115-126 Tabs B2- B8

1. Legal Structure: Does the school have adequate and appropriate legal structure?

- Documentation of proper legal structure (Articles of Incorporation stamped by the Office of the Secretary of State and corporate Bylaws);
- Evidence of 501(c)3 Non-Profit Corporation status;
- Adequate bylaws, policies & procedures for governing body operation (director selection & removal, decision making, powers and duties, expansion and transition plans)
- 2. Charter School Governance Experience/ Expertise: Does the board demonstrate the capacity needed to govern effectively?
 - Evidence of analysis that proposed founding members of the governing body possess and will contribute the wide range of knowledge and skills needed to oversee a successful charter school;
 - Evidence of the existing or emerging capacity of the proposed founding members of the governing board to work as an effective unit in the interest of the proposed charter school;
- **3. Operating Plan:** *Does the school have an operating plan that complies with legal obligations and incorporates sound governance practices?*
 - Demonstrated understanding of the board's responsibility for the educational and fiscal integrity of the school and for fulfilling the terms of the charter;
 - Clear, reasonable selection and removal procedures, term limits, meeting schedules, and powers and duties for members of the governing body;
 - o Demonstrated understanding and assurance of compliance with open meetings requirements;
 - Reasonable conflict of interest policy;
 - o Adequate plan for insurance;
 - A plan for meaningful involvement or input of parents and community members in the governance of the school;
 - Clear, sensible delineation of roles and responsibilities of parent councils, advisory committees or other supporting groups; and

• Clear, sensible definition of governing body roles and responsibilities in relation to management.

Inadequate	Approaches	Meets	Excels
Π		X	

1. Legal Structure: Does the school have adequate and appropriate legal structure?

2. Governance Experience: Does the board demonstrate the capacity needed to govern effectively?

Inadequate	Approaches	Meets	Excels
		V	
		X	

3. Operating Plan: Does the school have an operating plan that complies with legal obligations and incorporates sound governance practices?

Inadequate	Approaches	Meets	Excels
		Х	

ANALYSIS: GOVERNANCE CAPACITY

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
Legal Structure			
 Epic will be part of established CMO, Education for Change with an experienced board and management team 	p. 115		
 Articles of Incorporation and Bylaws provided 	Tabs B2 & B3		
Charter School Governance Experience and Expertise			
 EFC was established in 2005 and manages six charter schools 	p. 115		
Operating Plan			
 Board has successfully led EFC Schools through expansion 			
 Petition commits organization to Brown Act compliance. 	p. 119		
 Conflict of interest code is comprehensive and complies with Fair Political Practices Commission 	p. 125 and Tab B8		
 standards Parent involvement and input garnered through established structure of Family Leadership Council 	p. 120		
 Staff input is garnered through the established Staff Leadership Council 	p. 119		
 EFC commits to maintaining comprehensive insurance policies 	p. 140		

B. MANAGEMENT CAPACITY

A leadership plan excels if it has the following characteristics:

- **1.** Enrollment Procedures: Does the petition present reasonable enrollment procedures that comply with applicable law?
 - A description of the means by which the school will seek to attain a racial and ethnic balance among its pupils that is reflective of the district including specific plans and strategies for student recruitment;
 - A clear and compelling student recruitment plan likely to attract projected enrollment, particularly in Year 1;
 - A specific plan for conducting a public random drawing or an assurance that such a drawing will be conducted subject to district approval in the event that the number of pupils who wish to attend the school exceed the capacity;
 - An assurance that the school will not impose admission requirements OR, if the school proposes to have requirements, a precise description of those requirements, a compelling statement regarding why they are essential to fulfillment of the school's mission, and a specific plan for the school will incorporate the requirements into any random drawings.
 - A clear description of the enrollment process to include any unique intake or application evaluation process to be used by the school designed to meet the needs of the target population outlined in the petition.
- **2. Operating Procedures**: *Does the petition present sound operating procedures that comply with applicable law?*
 - The procedures that the school will follow to ensure the health and safety of pupils and staff;
 - A clearly articulated discipline policy with suspension and expulsion procedures that are fully explained consistent with the school's mission, educational philosophy and applicable law;
 - A statement regarding attendance alternatives for students residing in the district who choose not to attend the school;
 - A statement that the school intends to use the district's approved procedure for resolving disputes relating to provisions of the charter OR, in the alternative, a clear description of the procedures that the school proposes to use;
 - A description of the systems likely to be effective in addressing parent and community complaints; and
 - An assurance that the school will comply with the district's approved procedures for school closure in the event that the charter is relinquished, revoked or not renewed.
- 3. Management Structure: How effective is the management structure likely to be?
 - Clearly defined management roles and responsibilities for all positions within the administration of the school;
 - A clear plan for recruitment, selection, development and evaluation of staff including the school leader;
 - Verifiable internal procedures and controls to ensure conformance with the approved budget;
 - An approved and public organizational chart delineating board and management roles and lines of authority;

- Clear, sensible delineation of roles and responsibilities for implementing the school program including clearly defined roles for parent councils, advisory committees and other supporting groups;
- o Management job descriptions identifying key roles, responsibilities and accountability;
- An allocation of time, financial resources and personnel that is sufficient for planning and start-up prior to the school's opening; and
- The manner in which administrative services are to be provided and any potential civil liability effects on the school or the district.

1. Enrollment Procedures: *Does the petition present reasonable enrollment procedures that comply with applicable law?*

Inadequate	Approaches	Meets	Excels
		X	
		Λ	

2. Operating Procedures: *Does the petition present sound operating procedures that comply with applicable law?*

Inadequate	Approaches	Meets	Excels
		Х	

3. Management Structure: How effective is the management structure likely to be?

Inadequate	Approaches	Meets	Excels
		Х	

ANALYSIS: MANAGEMENT CAPACITY

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
 Enrollment Procedures Feeder elementary schools currently operated by EFC Outreach plan recruitment activities include community outreach, open houses, and advertising campaign No admissions requirements included. Enrollment process consistent with other EFC schools, which has been submitted to and reviewed by the OUSD Office of Charter Schools. 	p. 136 Tab B27	 Enrollment Procedures Enrollment preference for children of faculty or employees conforms to requirements for PCSGP grant holders. However, limit of employee preference to 10% of enrollment should apply even outside PCSGP grant period, as provided in text revisions. 	p. 137
 Operating Procedures Comprehensive safety plan sample included in appendix 	B26		
 Suspension/expulsion procedures are consistent with California Education Code. 	p. 143		
 Attendance alternatives statement is included. Dispute resolution and 	p. 157		
parent/community complaint procedures	p. 157		
 School closure procedures are compliant with charter law. 	p. 160		
 Management Structure School site positions and qualifications provided EFC's prior experience with successful school start-up provides evidence of the petitioner's capacity to plan and implement the steps of school start-up 	Tabs B9- B22		
 The provision of administrative services is described and potential civil liability effects on the school or the district are stated. 	p. 161-162		
 Chief Operating Officer ensures internal fiscal control policies and procedures are adhered to 	p. 125		

C. EMPLOYMENT CAPACITY

An employment plan excels if it has the following characteristics:

- **1.** Qualifications and Responsibilities: How clear and sensible are required staff capacities and intended allocation of responsibilities?
 - Description of the qualifications for and responsibilities of key employees of the school, including the instructional leader and other key school administration positions.
- 2. Compensation Plan: How sound is the staff compensation plan?
 - A compensation plan based on sound budget assumptions that reflects understanding of the prevailing market and supports the proposed educational program.
- **3.** Policies and Assurances: Does the petition contain the required assurances and a reasonable plan for policy development?
 - o Adequate personnel policies or a sound plan articulated for timely development;
 - An assurance that staff will meet applicable state and federal requirements for credentialing and "highly qualified" status;
 - An adequate description of the manner by which staff members of the charter school will be covered by the State Teachers' Retirement System, the Public Employees' Retirement System, or federal social security;
 - A statement regarding employee rights of return, if any;
 - A clear declaration of whether or not the charter school shall be deemed the exclusive public school employer of the employees of the charter school for the purposes of the Educational Employment Relations Act; and
 - An assurance that staff will have criminal background and other required health and safety checks and manner in which these will be conducted.

1. Qualifications and Responsibilities: How clear and sensible are required staff capacities and intended allocation of responsibilities?

Inadequate	Approaches	Meets	Excels
		Х	

2. Compensation Plan: How sound is the staff compensation plan?

Inadequate	Approaches	Meets	Excels
		Х	

3. Policies and Assurances: Does the petition contain the required assurances and a reasonable plan for policy development?

Inadequate	Approaches	Meets	Excels
		Х	

ANALYSIS: EMPLOYMENT CAPACITY

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
 Qualifications and Responsibilities Qualifications of key employees are described, as well as hiring process, professional development and evaluation. Process for selection of school principal and evaluation documents for teachers Compensation Plan Budget assumptions reflect statement 	Tabs B9-B22 p. 126-131 p. 128	Qualifications and Responsibilities - The petitioners are undecided as to whether they will seek Multiple Subject Credential holders for grades 6 th -7 th or only for 6 th grade	Interview
 of compensation in petition, as comparable to local districts. Teacher salary schedule provided 	p. 156 Tab B34		
Policies and Assurances			
 Assurances as to staff credential requirements are included 	p. 130		
 State Teachers' Retirement System and Public Employees' Retirement System participation is specified. 	p. 157		
 Exclusive public school employer statement included. 	p. 157		
 Criminal background and other required health and safety checks are described. 	p. 127		

D. FINANCIAL CAPACITY

The petition should present an understanding of how the charter operators intend to manage the school's finances and maintain the organization's financial viability. It should make a persuasive case for financial viability including sound revenue projections; expenditure requirements; and budgetary support for and alignment with the educational program.

A plan for financial capacity excels if it has the following characteristics:

- 1. Financial Operation: How would you rate the structures and practices related to financial operation?
 - A balanced three-year budget accurately reflecting all budget assumptions;
 - A start-up year plan with reasonable assessment of and plan for costs;
 - A clear indication that the school has a sound plan for sustainability including funding for the core program that does not have ongoing reliance on "soft" money (e.g., donations, grants, etc.);
 - Clear evidence and track record of sustainability, in the event there is an enduring reliance on "soft" money (e.g., donations, grants, etc.);
 - An adequate reserve and contingency plan targeted to the minimum enrollment needed for solvency (especially for year 1);
 - A sound plan for financial management systems;
 - An audit assurance and/or plan with adequate budget allocation; and
 - A plan for dissolution of assets should the school close.
- 2. Revenues: How would you rate the accuracy and attainability of the revenue projections?
 - A narrative explaining key revenue assumptions;
 - Realistic revenue projections showing all anticipated revenue sources -- including state, local, federal and private funds, and any fee-based programs and services;
 - Realistic cash flow projection; and
- **3.** Expenditures: How would you rate the expenditure plan in terms of sound assumptions and priorities consistent with effective operation of the school?
 - Spending priorities that align with the school's mission, educational program, management structure, professional development needs, and growth plan;
 - A budget narrative explaining key expense assumptions;
 - Realistic expense projections addressing major operating expenses including staffing and benefits, special education, facility, materials and equipment, and contracted services;
 - Budgeting to meet minimum insurance requirements; and
 - Evidence to support key assumptions including that compensation is sufficient to attract qualified staff and that facilities budget is adequate.

1. Financial Operation: How would you rate the structures and practices related to financial operation?

Inadequate	Approaches	Meets	Excels
		X	

2. Revenues: How would you rate the accuracy and attainability of the revenue projections?

Inadequate	Approaches	Meets	Excels
		Х	

3. Expenditures: How would you rate the expenditure plan in terms of sound assumptions and priorities consistent with effective operation of the school?

Inadequate	Approaches	Meets	Excels
		Х	
pic Charter School-Charter Pe	tition		SB

ANALYSIS: FINANCIAL CAPACITY

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
Financial Operation			
 3-year budget includes conservative assumptions, given current state funding uncertainty. Start up expenses included in first year budget. Reserve of 3% included, which is adequate. 	Tabs B29- 32		
 School closure plan includes provision for distribution of assets. 	p. 160		
Revenues			
 Budget narrative explains revenue assumptions. Revenue assumptions of funding rates for state, federal and local sources are conservative. 	Tab B29		
Expenditures			
 Budget projections of expense cover all major operating expense categories 			

E. FACILITIES PLAN

Petition p. 162-164 and Tab B36

The Facilities Plan should demonstrate that the petitioners understand the school's facilities needs and its options for meeting those needs.

Select One

X Non-district facility anticipated

A description of the plan for using a non-district facility excels if it has the following characteristics:

- Informed assessment of anticipated facilities needs;
- Estimated costs for anticipated facilities needs based on research and evidence;
- A description of potential sites including location, size and resources;
- Informed analysis of the viability of potential sites;
- Adequate budget for anticipated facilities costs including renovation, rent, maintenance and utilities;
- A schedule for securing a facility including the person responsible for implementation
- An assurance of legal compliance (health and safety, ADA, and applicable building codes); and
- Identified funding sources.

District facility anticipated pursuant to Prop 39

A description of the facilities plan where the applicants have not yet identified a specific site will include the following characteristics:

- Informed assessment and description of anticipated facilities needs;
- Adequate budget based on 3% of anticipated per pupil revenue;
- A thoughtful contingency plan in the event that a mutually agreeable district facility is unable to be procured,
- A site preference with a compelling rationale for the preference; and
- An assurance of legal compliance (health and safety, ADA, and applicable building codes).

Facilities Plan: Does the facilities plan indicate a thorough understanding of the school's needs?

Inadequate	Approaches	Meets	Excels
		Х	

ANALYSIS: FACILITIES PLAN

If Meets or Excels;	Reference	If Approaches or Inadequate;	Reference
Strengths		Concerns & Additional Questions	
 Petitioner lists six facility locations in the Fruitvale being considered 	Tab B36		
 Petitioners "may seek" Proposition 39 facilities, but are seeking to purchase a site due to the unique facilities requirements of their model 	p. 162		
 Assurance of legal compliance (health and safety, ADA, and applicable building codes) is included in the petition and in conditions. 	p. 162-164		
 Facilities costs are included in the submitted budget 			

PETITIONER CAPACITY SUMMARY

Based on the information presented in the petition, how would you rate the likelihood that petitioners will successfully implement the proposed program? Your comments should identify the most significant strengths and weaknesses with respect to petitioner capacity.

Inadequate	Approaches	Meets	Excels
		X	

PETITIONER CAPACITY SUMMARY

Strengths The petition and responses provided during the petitioner interviews, as well as the evidence of the District's past experience with the petitioner and the due diligence conducted by staff, demonstrate capacity within the petitioning group that is likely to successfully implement the program as set forth in the petition.

Criteria Not Sufficiently Addressed, Concerns & Additional Questions

SIXTEEN ELEMENTS TABLE

Statutory Reference: E.C. §§ 47605(b)(5)(A) to (P).

The Charter Schools Act requires authorizers to evaluate whether the petitioners have presented a "reasonably comprehensive" description of 16 elements related to a school's operation (the "16 Elements." To complete the following table,

- 1. Read the Element (column 1)
- 2. Use column 2 to find your earlier assessment of the item
- 3. Translate your assessment into a rating of "Inadequate" or "Reasonably Comprehensive" and mark the corresponding box.

Element	Evaluation Reference	Inadequ ate	Reasonably Comprehen sive	Statutory Reference
Description of the educational program of the school, including what it means to be an "educated person" in the 21 st century and how learning best occurs.	Section I., bullet 3		X	E.C. § 47605(b)(5)(A)
Measurable pupil outcomes	Section II.D.		X	E.C. § 47605(b)(5)(B)
Method by which pupil progress is to be measured	Section II.E.		X	E.C. § 47605(b)(5)(C)
Governance structure	Section III.A.		X	E.C. § 47605(b)(5)(D)
Qualifications to be met by individuals employed at the school	Section III.C.1.		X	E.C. § 47605(b)(5)(E)
Procedures for ensuring health & safety of students	Section III.B.2., bullet 1		X	E.C. § 47605(b)(5)(F)
Means for achieving racial and ethnic balance	Section III.B.1., bullet 1		X	E.C. § 47605(b)(5)(G)
Admission requirements, if applicable	Section III.B.1., bullet 3		X	E.C. § 47605(b)(5)(H)
Manner for conducting annual, independent audits	Section III.D.1., bullet 7		X	E.C. § 47605(b)(5)(I)
Suspension and expulsion procedures	Section III.B.2., bullet 2		X	E.C. § 47605(b)(5)(J)
Manner for covering STRS, PERS, or Social Security	Section III.C.3., bullet 3		X	E.C. § 47605(b)(5)(K)
Attendance alternatives for pupils residing within the district	Section III.B.2., Bullet 3		X	E.C. § 47605(b)(5)(L)
Employee rights of return, if any	Section III.C.3., bullet 4		X	E.C. § 47605(b)(5)(M)
Dispute resolution procedure for school-authorizer issues	Section III.B.2., Bullet 4		X	E.C. § 47605(b)(5)(N)
Statement regarding exclusive employer status of the school	Section III.C.3., bullet 5		X	E.C. § 47605(b)(5)(O)
Procedures for school closure	Section III.B.2., Bullet 5		Х	E.C. § 47605(b)(5)(P)

ANALYSIS: SIXTEEN ELEMENTS

Comment on strengths and concerns about specific elements only to the extent that you have not already provided the relevant analysis in an earlier section.

Strengths	Reference
Petition as submitted, with appendices, contains reasonably comprehensive descriptions of all required elements set forth in charter law.	

Criteria Not Sufficiently Addressed, Concerns & Additional Questions	Reference	

Oakland Unified School District Office of Charter Schools CHARTER TEXT REVISIONS – EPIC CHARTER SCHOOL

APPENDIX I - REQUIRED CHARTER TEXT REVISIONS: The approved charter is amended from the filed petition to incorporate the revisions below. The charter school must submit to the District's Office of Charter Schools a revised charter to include all revisions outlined below in one hard copy and one electronic copy in *WORD* format on a CD or via email of no later than **5:00 pm on December 2, 2013.**

Charter Text	Text Reference	Revision
Measurable Pupil Outcome	Page (97)	Add the following text and remove any text to the contrary:"In accordance with SB 1290, EPIC pupil outcomes related to annual academic achievement goals will be set and disaggregated by all major subgroups identified in Education Code section 52052; including race/ethnicity, socio-
<u>Measurable Pupil Outcome</u>	Page (97)	"In accordance with SB 1290, EPIC pupil outcomes will be set related to increases in pupil academic achievement both schoolwide and for all groups of pupils served by the charter school, as that term is defined in subparagraph (B) of paragraph (3) of subdivision (a) of section 47607. The pupil outcomes shall align with state priorities, as described in subdivision (d) of Section 52060, that apply for the grade levels served, or the nature of the program operated, by the charter school.
		 EPIC's pupil outcomes, related to increases in pupil academic achievement both schoolwide and for all groups of pupils served by the charter school, as that term is defined in subparagraph (B) of paragraph (3) of subdivision (a) of section 47607, shall be aligned with state priorities, as described in subdivision (d) of Section 52060, are as follows: " [Charter School to insert pupil outcomes in compliance with Education Code section 47607(b)(5)(B)].
Measurable Pupil Outcome	Page (97)	• <u>"[By July 1, 2015, and annually thereafter]:</u> <u>"EPIC shall update the goals and actions identified in the</u> <u>charter to provide the following, as set forth in Education</u>

		<u>Code section 47605.5(a):</u>
		 A review of the progress towards the goals included in the charter, an assessment of the effectiveness of specific actions toward achieving those goals, and a description of the changes to the specific actions the charter school will make as a result of the review and assessment. Listing and description of the expenditures for the fiscal year in implementing the specific actions included in the charter as a result of the reviews and assessments, classified using the California School Accounting Manual."
Measurable Pupil Outcome	Page (97)	<u>"Under Education Code section 47607.3</u> , if the charter school fails to improve outcomes for 3 or more pupil subgroups (or, if less than 3, all pupil subgroups) in 3 or 4 consecutive school years, the following shall apply:
		 The chartering authority shall provide technical assistance to the charter school using an evaluation rubric adopted by the State Board. The Superintendent may assign, at the request of the chartering authority and approval of the State Board, the California Collaborative for Educational Excellence to provide advice and assistance to the charter schools. The chartering authority shall consider for revocation any charter school to which the California Collaborative for Educational Excellence to for Educational Excellence has provided advice and assistance, and has made findings that: 1) the charter school has failed, or is unable, to implement the recommendations of the California Collaborative for Educational Excellence; or 2) that the inadequate performance of the charter school, based upon the evaluation rubric, is so persistent or so acute so as to require revocation of the charter."
Measurable Pupil Outcome	Page (97)	Add the following text and remove any text to the contrary: "Pursuant to the transition to California's Common Core and the accompanying shift in the state accountability testing system, EPIC will establish baseline performance in the first year of testing administration and will demonstrate growth in performance each year thereafter."
Governance	Page (115)	Add the following text and remove any text to the contrary: "EPIC will comply with the District policy related to charter schools to the extent it aligns with and does not exceed the law applicable to charter schools, as it may be changed from time to time as long as the charter school has been given
Student Admissions Policies and Procedures	Page (136)	written notice of the policy change." Add the following text and remove any text to the contrary: EPIC will be nonsectarian in its programs, admission

		 policies, and all other operations, and will not charge tuition nor discriminate on the basis of the characteristics listed in Education Code Section 220 (actual or perceived disability, gender, nationality, race or ethnicity, religion, sexual orientation, or any other characteristic that is contained in the definition of hate crimes set forth in Section 422.55 of the Penal Code or association with an individual who has any of the aforementioned characteristics). As part of the Fall Information Update, EPIC will notify the District in writing of the application deadline and proposed lottery date. EPIC will ensure that all application materials will reference these dates as well as provide complete information regarding application procedures, key dates, and admissions preferences and requirements consistent with approved charter."
Public Records	Page (161)	Add the following text and remove any text to the contrary:
		"EPIC acknowledges that pursuant to Article XVI section 8.5(e) of the California Constitution, sections 2(e), 6, and 8 of Proposition 98, and sections 33126.1(b), 35256(c), and 35258 of the Education Code require schools, including EPIC to provide certain information in certain formats in certain ways to the general public and specifically to parents of students at EPC and of the District. EPIC further acknowledges that it has the obligation to provide all of such information to the District that is required by these referenced authorities in a timely manner so that the District may meet its obligations under those authorities as well. To the extent that there is information that the District has, but that EPIC does not have that EPIC needs in order to meet its obligations, the District shall provide the same to EPIC in a reasonably timely manner upon request."
Reporting and Accountability	Page (114)	Add the following text and remove any text to the contrary:
		"If EPIC does not test (i.e., STAR) with the District, EPIC hereby grants authority to the State of California to provide a copy of all test results directly to the District as well as the charter school.
		Test results for the prior year, if not provided directly to the District by the State, will be provided by the charter school to the District no later than September 1 of each year."
External Reporting	Page (114)	Add the following text and remove any text to the contrary:
		"EPIC will maintain sufficient staff and systems including technology, required to ensure timely reporting necessary to comply with the law and to meet all reasonable inquiries from District and other authorized reporting agencies."
Governance Structure of the School	Pages (115)	Add the following text and remove any text to the contrary:
Enic Charter School Charter Ve	 	SB

		"EPIC in accordance with Education Code Section 47604.3, shall promptly respond to all reasonable inquiries, including but not limited to, inquiries regarding financial records, from the District and shall consult with the District regarding any such inquiries. EPIC acknowledges that it is subject to audit by OUSD if OUSD seeks an audit of EPIC it shall assume all costs of such audit. This obligation for the District to pay for an audit only applies if the audit requested is specifically requested by the District and is not otherwise required to be completed by EPIC by law or charter provisions."
Governance Structure	Page (115)	Add the following text and remove any text to the contrary: "Members of EPIC's Governing Board, any administrators, managers or employees, and any other committees of the School shall at all times comply with federal and state laws, nonprofit integrity standards and OUSD's Charter School policies and regulations regarding ethics and conflicts of interest so long as such policies and regulations are not in conflict with any then-existing applicable statutes or regulations applicable to charter schools. EPIC and/or its non-profit corporation will be solely responsible for the debts and obligations of the charter school."
Addressing Parent Complaints	Page (157)	Add the following text and remove any text to the contrary: EPIC will establish complaint procedures that address both complaints alleging discrimination or violations of law and complaints regarding other areas. EPIC will not, at any time, refer complaints to the District. The complaint procedures will include the clear information with respect to the response timeline of the school, whether the school's response will be in writing, the party identified to respond to complaints, the party identified and charged with making final decisions regarding complaints, and whether the final decision will be issued in writing. The procedures will also identify an ombudsperson for situations in which the school leader is the subject of the complaint. The complaint procedures will be clearly articulated in the school's student and family handbook or distributed widely. EPIC will designate at least one employee to coordinate its efforts to comply with and carry out its responsibilities under Title IX of the Education Amendments of 1972 (Title IX) and Section 504 of the Rehabilitation Act of 1973 (Section 504) including any investigation of any complaint filed with EPIC alleging its noncompliance with these laws or alleging any actions which would be prohibited by these laws. EPIC will notify all its students and employees of the name, office address, and telephone number of the designated employee or employees.

		 EPIC will adopt and publish grievance procedures providing for prompt and equitable resolution of student and employee complaints alleging any action, which would be prohibited by Title IX, or Section 504. EPIC will implement specific and continuing steps to notify applicants for admission and employment, students and parents of elementary and secondary school students, employees, sources of referral of applicants for admission and employment for admission and employment, and all unions or professional organizations holding collective bargaining or professional agreements with the recipient, that it does not discriminate on the basis of sex or mental or physical disability in the educational program or activity which it operates, and that it is required by Title IX and Section 504 not to discriminate in such a manner."
Health and Safety Procedures	Page (134)	Add the following text and remove any text to the contrary: "EPIC shall occupy facilities that comply with the Asbestos requirement as cited in the Asbestos Hazard Emergency Response Act (AHERA), 40CFR part 763. AHERA requires that any building leased or acquired that is to be used as a school or administrative building shall maintain an asbestos management plan."
Dispute Resolution Procedures	Page (157)	Add the following text and remove any text to the contrary: "The staff and Governing Board members of EPIC agree to attempt to resolve all disputes between the District and EPIC regarding this charter pursuant to the terms of this section. Both will refrain from public commentary regarding any disputes until the matter has progressed through the dispute resolution process. Any controversy or claim arising out of or relating to the charter agreement between the District and EPIC except any controversy or claim that in any way related to revocation of this charter, shall be handled first through an informal process in accordance with the procedures set forth below. (1) Any controversy or claim arising out of or relating to the charter agreement, except any controversy or claim that in any way related to revocation of this charter, must be put in writing ("Written Notification") by the party asserting the existence of such dispute. If the substance of a dispute is a matter that could result in the taking of appropriate action, including, but not limited to, revocation of the charter in accordance with <u>Education Code section 47607(c)</u> , the matter will be addressed at the District's discretion in accordance with that provision of law and any regulations pertaining thereto. The Written Notification must identify the nature of the dispute and all supporting facts known to the party giving the Written Notification. The Written Notification may be tendered by personal delivery, by facsimile, or by certified

 mail. The Written Notification shall be deemed received (a) if personally delivered, upon date of delivery to the address of the person to receive such notice if delivered by 5:00 PM or otherwise on the business day following personal delivery; (b) if by facsimile, upon electronic confirmation of receipt; or (c) if by mail, two (2) business days after deposit in the U.S. Mail. All written notices shall be addressed as follows:
To Charter School, c/o School Director: EPIC Charter School c/o Education for Change 303 Hegenberger Road, Suite 301 Oakland, CA 94621
To Coordinator, Office of Charter Schools: Educational Center at Tilden 4551 Steele Street, Room 10 Oakland, California 94619
(2) A written response ("Written Response") shall be tendered to the party providing the Written Notification within twenty (20) business days from the date of receipt of the Written Notification. The Written Response shall state the responding party's position on all issues stated in the Written Notification and set forth all facts which the responding party believes supports its position. The Written Response may be tendered by personal delivery, by facsimile, or by certified mail. The Written Response shall be deemed received (a) if personally delivered, upon date of delivery to the address of the person to receive such notice if delivered by 5:00p.m., or otherwise on the business day following personal delivery; (b) if by facsimile, upon electronic confirmation of receipt; or (c) if by mail, two (2) business days after deposit in the U.S. Mail. The parties agree to schedule a conference to discuss the claim or controversy ("Issue Conference"). The Issue Conference shall take place within fifteen (15) business days from the date the Written Response is received by the other party.
(3) If the controversy, claim, or dispute is not resolved by mutual agreement at the Issue Conference, then either party may request that the matter be resolved by mediation. Each party shall bear its own costs and expenses associated with the mediation. The mediator's fees and the administrative fees of the mediation shall be shared equally among the parties. Mediation proceedings shall commence within 60 days from the date of the Issue Conference. The parties shall mutually agree upon the selection of a mediator to resolve the controversy or claim at dispute. If no agreement on a mediator is reached within 30 days after a request to mediate, the parties will use the processes and procedures of the American Arbitration Association ("AAA") to have an arbitrator appointed
(4) If the mediation is not successful, the parties agree that

		each party has exhausted its administrative remedies and shall have any such recourse available by law
Suspension and Expulsion	Pages (143)	Add the following text and remove any text to the contrary: "EPIC shall notify, within 30 days, the superintendent of the school district of any pupil who is expelled or leaves EPIC without graduating or completing the school year for any reason. The school district notified shall be determined by the pupil's last known address. EPIC shall, upon request, provide that school district with a copy of the cumulative record of the pupil, including a transcript of grades or report card and health information, pursuant to Education Code Section 47605(d)(3)." "EPIC shall define any student dismissal under the Charter School's disciplinary procedure, or termination of a student's right to attend the EPIC under its disciplinary procedure, as an "expulsion" under the Education Code."
Suspension and Expulsion: Due Process for Students with Disabilities	Pages (152)	Add the following text and remove any text to the contrary: "In the case of a special education student, or a student who receives 504 accommodations, EPIC will ensure that it makes the necessary adjustments to comply with the mandates of State and federal laws, including the IDEA and Section 504 of the Rehabilitation Plan of 1973, regarding the discipline of students with disabilities. Prior to recommending expulsion for a Section 504 student or special education student, the charter administrator will convene a review committee to determine 1) if the conduct in question was caused by, or had a direct and substantial relationship to the child's disability; or 2) if the conduct in question was the direct result of the LEA's failure to implement the 504 plan or IEP. If it is determined that the student's misconduct was not caused by or had direct and substantial relationship to the child's disability or the conduct in question was not a direct result of the LEA's failure to implement the 504 plan or IEP. If it is disability or the conduct in question was not a direct result of the LEA's failure to implement the 504 plan or IEP. If it is disability or the conduct in question was not a direct result of the LEA's failure to implement the 504 plan or IEP, the student may be expelled."
Independent Fiscal Audits	Page (140)	Add the following text and remove any text to the contrary: "To the extent that EPIC is a recipient of federal funds, including federal Title I, Part A funds, EPIC has agreed to meet all of the programmatic, fiscal and other regulatory requirements of the No Child Left Behind Act and other applicable federal grant programs. EPIC agrees that it will keep and make available to the District any documentation necessary to demonstrate compliance with the requirements of the No Child Left Behind Act and other applicable federal programs, including, but not limited to, documentation related to required parental notifications, appropriate credentialing of teaching and paraprofessional staff, where applicable, or any other mandated federal program requirement. The mandated requirements of NCLB include,

		but are not the limited to, the following:
		 Notify parents at the beginning of each school year of their "right to know" the professional qualifications of their child's classroom teacher including a timely notice to each individual parent that the parent's child has been assigned, or taught for four or more consecutive weeks by, a teacher who is not highly qualified. Develop jointly with, and distribute to, parents of participating children, a school-parent compact. Hold an annual Title I meeting for parents of participating Title I students. Develop jointly with, agree on with, and distribute to, parent of participating children a written parent involvement policy.
Facilities	Page (162)	Add the following text and remove any text to the contrary: "If EPIC fails to submit a certificate of occupancy or other valid documentation to the District verifying that the intended facility in which the school will operate complies with Education Code Section 47610, not less than 30 days before the school is scheduled to begin operation pursuant to the first year of this renewal term, it may not commence operations unless an exception is made by the Office of Charter Schools and/or the local planning department or equivalent agency. If EPIC moves or expands to another facility during the term of this charter, EPIC shall provide a certificate of occupancy or other valid documentation to the District verifying that the intended facility in which the school will operate complies with Education Code Section 47610, to the District for each facility at least 30 days before school is scheduled to begin operations in the facility or facilities. EPIC shall not begin operation in any location for which it has failed to timely provide a certificate of occupancy to the District, unless an exception is made by the Office of Charter Schools and/or the local planning department or equivalent agency. Notwithstanding any language to the contrary in this charter, the interpretation, application, and enforcement of this provision are not subject to the Dispute Resolution Process."
District Fee for Oversight	Page (161)	Add the following text and remove any text to the contrary:
		"The District may charge for the actual costs of supervisorial oversight of EPIC not to exceed 1% of the charter school's revenue, or the District may charge for the actual costs of supervisorial oversight of the Charter School not to exceed 3% if EPIC is able to obtain substantially rent free facilities

		from the District. Notwithstanding the foregoing, the District may charge the maximum supervisorial oversight fee allowed under the law as it may change from time to time."
Miscellaneous Charter-Related Issues	Page (165)	Add the following text and remove any text to the contrary: "EPIC must submit its renewal petition to the Office of Charter Schools no earlier than 270 days before the charter is due to expire unless otherwise agreed by the Office of Charter Schools"
Miscellaneous Charter-Related Issues	Page ()	Add the following text and remove any text to the contrary: "The District may revoke the charter of EPIC in accordance with Education Code Section 47607.any successor provisions to section 47607, or other statutory provisions, if enacted after the date of the charter, regarding the revocation of charters.
Impact on Charter Authorizer	Page (161)	 Add the following text and remove any text to the contrary: In order to ensure the necessary oversight and review of mandated reports for which the authorizer must determine fiscal health and sustainability, the following schedule of reporting deadline to the District will apply each year of the term of this charter; September 1 – Final Unaudited Financial Report for Prior Year December 1 – Final Audited Financial Report for Prior Year December 1 – First Interim Financial Report for Current Year March 1 – Second Interim Financial Report for Current Year June 15 – Preliminary Budget for Subsequent Year
Impact on Charter Authorizer	Page (161)	 <u>Add the following text and remove any text to the contrary:</u> "EPIC agrees to observe and abide by the following terms and conditions as a requirement for receiving and maintaining their charter authorization: EPIC is subject to District oversight. The District's statutory oversight responsibility continues throughout the life of the charter and requires that it, among other things, monitor the fiscal condition of EPIC. The District is authorized to revoke this charter for, among other reasons, the failure of EPIC to meet generally accepted accounting principles or if it engages in fiscal mismanagement in accordance with

Education Code Section 47607.
Accordingly, the District hereby reserves the right, at District cost, pursuant to its oversight responsibility, to audit EPIC books, records, data, processes and procedures through the Office of Charter Schools or other means. The audit may include, but is not limited to, the following areas:
• Compliance with terms and conditions prescribed in the charter,
 Internal controls, both financial and operational in nature,
 The accuracy, recording and/or reporting of school financial information,
• The school's debt structure,
• Governance policies, procedures and history,
• The recording and reporting of attendance data,
 The school's enrollment process, suspension and expulsion procedures, and parent involvement practices,
• Compliance with safety plans and procedures, and
Compliance with applicable grant requirements.
EPIC shall cooperate fully with such audits and to make available any and all records necessary for the performance of the audit upon 30 day's notice to EPIC. When 30 days notice may defeat the purpose of the audit, the District may conduct the audit upon 24 hour's notice.
In addition, if an allegation of waste, fraud or abuse related to EPIC operations is received by the District, EPIC shall be expected to cooperate with any investigation undertaken by the Office of Charter Schools, at District cost. This obligation for the District to pay for an audit only applies if the audit requested is specifically requested by the District and is not otherwise required to be completed by EPIC by la or charter provisions."

ATTACHMENT III - CONDITIONS ON OPENING:

The vast majority of these items are intended to be "one time" submissions for new schools. Only those items marked with an asterisk (*) are intended to be updated annually. Please pay careful attention to the due date for all conditions on opening. All items listed are to either be emailed on or before the due date to

<u>silke.bradford@ousd.k12.ca.us</u> and cc'd to <u>philip.dotson@ousd.k12.ca.us</u> or hand-delivered to the OUSD Office of Charter Schools at 4551 Steele Street, Room 9, Oakland, CA 94619. *Hand-delivered items must receive a receipt from the Office of Charter Schools to ensure verification of timely submission.*

Charter Revision		
Tuesday July 1, 2014		Submit to the District's Office of Charter Schools one hard copy and one electronic copy in <u>MS Word</u> format of a Track Changes version of the revised charter, as well as a Final Text version of the revised petition to include all revisions outlined in the charter approval.
Enrollment Policies and A	pplica	tion for Admission
Monday, July 14, 2014	•	Submit list of enrolled studentsincluding name, DOB, prior school, home language, Oakland residency or not, and CSIS number (list to be updated fall 2013 and annually) using Excel template provided by the Office of Charter Schools.*
Complaint Procedures		
Friday, August 1, 2014		Submit current Board-approved Uniform Complaint Process, posting location(s), and method of notifying parents of this annually.
Student Learning Time		
Friday, August 1, 2014		Submit certification of instructional minutes to be provided in 2012-2013.* Carefully read <i>Education Code §46201(a)(3)</i> . [instructional minutes requirement]
	0	Submit updated, adopted 12-month school calendar distinguishing dates with standard or reduced instructional time, and noting vacation days.*
Code of Conduct, Student	Hand	book, and Recommended Policies
Friday, August 1, 2014	-	Submit Student and Family Handbook.* (Prepare student/family handbook and registration materialsto include the enrollment schedule, school calendar, all policies and procedures pertaining to health and safety, homework, attendance, discipline, suspension and expulsions, parent complaint proceduresin all languages as distributed.)
Insurance Policies		
Monday, July 14, 2014		Submit evidence of commercial general liability insurance for not less than \$1,000,000 per incident; to include the District as additionally insured.
		Submit evidence of fidelity bond coverage for not less than \$50,000 per occurrence and workers' compensation insurance.
Financial Organization		
Friday, May 30, 2014		Submit copy of the school's Annual Information Sheet & Funding Survey" to the CDE (plus annual filings to be provided to CDE by June 1 and any updates in future years).
School Facility and Buildin	ng Saf	ety
Friday, August 1, 2014		Make available for inspection a current Fire Inspection Certificate.
		Submit Board-approved Drug, Alcohol, and Smoke Free Environment Policies and Procedures.
		Submit current Facilities Safety and Evacuation Plan.
Special Education Program	1	
Tuesday, July 1, 2014		Submit proof of membership in El Dorado County SELPA. Submit adopted 504 plan, policy, and procedures.
		Submit Special Education Identification and Assessment Plan.

Budget and Cash Flow		
Friday, August 1, 2014		Submit 2 paper copies, in addition to an electronic version of an updated and revised cash flow statement and 3-year projections.
School Health Plan and M	edicat	ions Administration Plan
Friday, August 1, 2014		Submit updated School Health Plan (to comply with immunization audit, hearing and vision screening requirements) and Medications Administration Plan.
Instructional Staff		
Friday, August 1, 2014	٥	Submit a list of teachers hired, including name, DOB, assignments, subject matter certification and credential evidence, qualification to teach ELL students, evidence of current clear tuberculosis test, date of fingerprinting, and date of background review.*
		Submit current employee handbook, including policies and procedures that ensure the health and safety of students and staff.
		Submit list of teachers requiring Beginning Teacher Support and Assessment.
Programming Plans		
Friday, August 1, 2014		Submit English Learner Plan: adopted policies and procedures that pertain to use of a home language survey and mandatory CELDT testing.

10/24/13

David Kakishiba President, Board of Education

10 10/24/13

Gary Yee, Ed.D. Secretary, Board of Education

File ID Number: <u>13-2026</u> Introduction Date: <u>9-29-13</u> Enactment Number: <u>13-2/88</u> Enactment Date: <u>10-23-13</u> By: