Board Office Use: Le	gislative File Info.
File ID Number	12-1158
Introduction Date	May 9, 2012
Enactment Number	12-1273
Enactment Date	5-9-12 BS



Community Schools, Thriving Students

### Memo

To

Board of Education

From

Downthony Smith, Superintendent Maria Santos, Deputy Superintendent

**Board Meeting** 

Date Subject May 9, 2012

Adoption of Resolution 1112-0254, Requesting State Superintendent Of Public Instruction For Renewal of Alternative School of Choice Waiver of Education Codes Pertaining to Compulsory Education/Truancy Laws

**Action Requested** 

Adoption of Resolution 1112-0254 – Request to the State Superintendent of Public Instruction for Renewal of Alternative School of Choice Waiver of Education Codes pertaining to Compulsory Education/Truancy Laws.

**Background** 

A one paragraph explanation of why the consultant's services are needed. Gateway to College is a nationally recognized education model serving youth who have dropped out of high school. In June 2008, the District authorized the establishment of Gateway as an Alternative education high school to be operated on the Laney Campus. Students attending Gateway are concurrently enrolled in Laney and Oakland Unified School and from their first day earn credits toward a high school diploma and an Associate's Degree. Gateway's student body is largely comprised of foster youth, adjudicated youth, teen parents, and students recovering from homelessness or drug and alcohol abuse.

Discussion

One paragraph summary of the scope of work.

Gateway to College at Laney Alternative High School is a school of high expectations and equally high levels of community support with the goal that vulnerable youth receive a second chance to re-engage in education in a meaningful way and create better lives for themselves.

The District will seek and obtain all necessary renewal waivers from the California Department of Education in order to fully continue to support Gateway. Under the Waiver Authority of the Education Code Section 58509, the particular Education Code or the California Code of Regulations Section(s) or portion thereof to be waived is: Compulsory Education/Truancy Laws.

This is a request to again seek waiver of the following sections of the California education Code related to compulsory education law.

- Education Code §48200 Children between ages 6 and 18 (Compulsory Education)
- Education Code §48260 Definition; legislative intent (Truancy)
- Education Code §48260.5 Notice to parents
- Education Code §48260.6 School Attendance Review Board (SARB) process
- Education Code §48262 Habitual Truant
- Education Code §48263 Referral of habitual truants to probation officer or district attorney

Children between the ages 6 and 18, who are not exempt under a particular provision of the Education Code, are subject to compulsory fulltime education or compulsory continuation education. Such students are required to attend school for the length of the school day. Consequently, any student subject to compulsory education who is absent from school; without a valid excuse three full days in one school year or absent for more than any 30-minute period during the school day without valid excuse, is a truant and subject to the penalties enumerated in the Education Code.

Under the California Department of Education regulation and the Alternative School of Choice Waiver Request for (CDE form AEW-1 (Rev 3/10), no public hearing is required if the renewal waiver is not controversial. In addition, meet and confer with bargaining units and review by the SSC are not required if the renewal waiver is not controversial. OEA and the SSC have been advised that the District is seeking renewal of the waivers. There is no controversy related to the Gateway program.

### Recommendation

Adoption of Resolution 1112-0254 – Request to the State Superintendent of Public Instruction for Renewal of Alternative School of Choice Waiver of Education Codes pertaining to Compulsory Education/truancy Laws.

### **Fiscal Impact**

Funding resource name: None to the District

#### **Attachments**

- Resolution No. 1112-0254
- Alternative School of Choice Renewal Waiver Request with Attachment

# RESOLUTION OF THE BOARD OF EDUCATION OF THE OAKLAND UNIFIED SCHOOL DISTRICT

Resolution No. 1112-0254

Request to the State Superintendent of Public Instruction for Renewal of the Alternative School of Choice Waiver of Education Codes pertaining to the following sections of the California Education Code related to related compulsory education and the truancy laws enacted to implement the **Compulsory Education** law; Ed. Code § 48200 – Children between ages 6 and 18 (Compulsory Education), Ed. Code § 48260 – Definition; legislative intent (Truancy), Ed. Code § 48260.5 – Notice to parents, Ed. Code § 48260.6 – School Attendance Review Board (SARB) process, Ed. Code § 48262 – Habitual Truant, Ed. Code § 48263 – Referral of habitual truants to probation officer or district attorney for Fiscal Year 2012-13.

**WHEREAS**, The Oakland Unified School District and the Peralta Community College District will operate the Gateway to College alternative high school on the Laney College Campus; and

**WHEREAS**, Children between the ages of 6 and 18, who are not exempt under a particular provision of the Education Code, are subject to compulsory full-time education or compulsory continuation education; and

WHEREAS, Such students are required to attend school for the length of the school day; and

**WHEREAS**, Consequently, any student subject to compulsory education who is absent from school without a valid excuse three full days in one school year or absent for more than any 30-minute period during the school day without valid excuse, is a truant and subject to the penalties enumerated in the Education Code, and

**WHEREAS**, the District is requesting the renewal of the waiver because students who have dropped out of school are severed from the attendance roles and are not reported as truants; and

**WHEREAS**, Neither the truancy nor compulsory education laws are relevant to the population of students being served by the Gateway to College program; and

**WHEREAS**, Because Gateway to College is a college-based program, renewal of the waiver of the aforementioned code provisions is necessary to fully implement Gateway to College in the college setting. The District is requesting a renewal of the waiver for one year, the maximum permitted under the statute; and

**WHEREAS**, Gateway to College at Laney College is part of the Early College High School Network which is listed as a type of school that can be established under the statutory

framework of section 58500 et seq. of the Education Code. The school was established in accordance with statutory procedures and approved by the governing board of the Oakland Unified School District and the California Department of Education, and

**WHEREAS**, renewal of the waiver of the aforementioned K-12 provisions is necessary to fully implement the Gateway to College model in the college setting; and

WHEREAS, the District is requesting renewal of the waiver for one year; and

**WHEREAS**, the request by the District for and granting of the renewal of the Waiver by the State Superintendent of Public Instruction will allow Gateway to College to continue to operate on the Laney College campus and collect apportionment, which it would otherwise be denied; and

**WHEREAS**, the request by the District and granting of the renewal of the Waiver by the State Superintendent of Public Instruction will not have a negative fiscal impact on, or otherwise harm, the District; and

**WHEREAS**, as provided by California Department of Education regulations a public hearing is not required for renewal requests that are not controversial; and

WHEREAS, this renewal waiver request is not controversial; and

**WHEREAS**, at its May 9, 2012 meeting, the Board of Education authorized the District to seek waiver of Education Codes pertaining to Compulsory Education; and

**NOW, THEREFORE, BE IT RESOLVED**, the Board of Education of the District hereby approves the District's Request for Renewal of Alternative School of Choice Waiver of Education Codes pertaining to compulsory education and the truancy laws enacted to implement the compulsory education law; Ed. Code § 48200 – Children between ages 6 and 18 (Compulsory Education), Ed. Code § 48260 – Definition; legislative intent (Truancy), Ed. Code § 48260.5 – Notice to parents, Ed. Code § 48260.6 – School Attendance Review Board (SARB) process, Ed. Code § 48262 – Habitual Truant, Ed. Code § 48263 – Referral of habitual truants to probation officer or district attorney.

**PASSED AND ADOPTED** by the Governing Board of the Oakland Unified School District this  $9^{th}$  day of May, 2012, by the following vote, to wit:

AYES: Gary Yee, Noel Gallo, Christopher Dobbins, Alice Spearman, President Jody London

NOES: None

ABSTAINED: None

ABSENT: David Kakishiba, Vice President Jumoke Hinton Hodge

### CERTIFICATION

I, Edgar Rakestraw, Secretary of the Governing Board of the Oakland Unified School District, Alameda County, State of California, do hereby certify that the foregoing Resolution was duly approved and adopted by the Governing Board of said District at a meeting thereof held on the 9<sup>th</sup> day of May, 2012 with a copy of such Resolution being on file in the Office of the Governing Board of said District.

Edgar Rakestraw, Jr.

Secretary, Governing Board

Board Office Use: Legislative File Info.						
File ID Number	12-1158					
Introduction Date	May 9, 2012					
<b>Enactment Number</b>	12-1273					
Enactment Date	5-9-12					

## CALIFORNIA STATE DEPARTMENT OF EDUCATION ALTERNATIVE SCHOOL OF CHOICE WAIVER REQUEST

AEW-1 (Rev. 3/10)

Return to: Educational Options Office

California Department of Education 1430 N Street, Suite 6408 Sacramento, CA 95814-5901

Telephone: 916-322-5012 Fax: 916-323-2039

Check one:

First time waiver

Renewal waiver

			County and Di	strict Code	: 0	1	-	6	1	2	5	9
Loc	al Educational Agency:				Contact	recip	ient of	approval	/denial r	notice:		
	kland Unified School Distri	ct			Dr. Anth	ony S	Smith, S	Superinte	endent			
Add	dress:	City	Sta	te :	ZIP			hone:	0000			
102	5 Second Avenue	Oakland	CA		94606		(:	510) 879-	-8200			
Per	riod of request: (month/day	/year)	Local board app	roval date:	(Required)			of public			. unless	
From: July 1, 2012 To: June 30, 2013 May 9, 2012					controversial. N/A							
			Part 1: LEGAL	CRITERIA								
	(F	PLEASE PROVIDE THE IN	FORMATION REG	UESTED I	N THE S	PACE	S DES	IGNATE	D)			
1.	Under the Waiver Aut Regulations section(s	hority of the Education C s), or portion(s) thereof to	Code Section 5850 be waived: Com	9, the part pulsory Edu	icular Education	lucati	ion Co	de or the	Califo	rnia Co	ode of	
2.	If this is a renewal of a	previously approved waive	er, list approval date	e, and attac	h a copy	of the	origina	al docu <u>m</u>		gust 22 e Attacl		
3.	Position of the bargai Not necessary for Rene	ining unit. Does the distric	t have any employe	ee bargaini	ng units?		Yes	□ No				
	Date(s) the bargaining	unit(s) was/were consulted	l: <u>N/A</u>	/		/			_			
	Name of the bargaining	unit person(s) consulted:						1				
	The position(s) of the bargaining unit(s) was/were:  Neutral  Support  Oppose Please summarize below.  Comments (If appropriate): Renewal Waiver is not controversial											
4.	Public hearing requirement. A public hearing is not simply a board meeting, but a properly noticed public hearing held during a board meeting at which time the public may testify on the waiver proposal. Distribution of local board agenda does not constitute notice of a public hearing. Acceptable ways to advertise include: (1) print a notice that includes the time, date, location, and subject of the hearing in a newspaper of general circulation; or (2) in small school districts, post a formal notice at each school and three public places in the district (modeled after Education Code Section 5362). Not necessary for Renewal Waivers unless controversial.  How was the required public hearing advertised? N/A  Notice in a newspaper  Notice posted at each school Other Please summarize below. Renewal Waiver is not controversial					a ng in						
5.		school site councils. Plea ewal Waivers unless contro		nmittee or o	council th	at rev	iewed '	this waiv	er:			
	Date the committee/co	uncil reviewed the waiver r	equest:									
	Check here, if there we	ere objection(s) $\square$ Please	summarize the obj	ection(s) be	elow.							
	Renewal Waiver is not	controversial										

## CALIFORNIA STATE DEPARTMENT OF EDUCATION ALTERNATIVE SCHOOL OF CHOICE WAIVER REQUEST AEW-1 (Rev. 3/10) Page 2 of 2

				PART II. PURPOSE AN	ND DESIRED OUTCOME	S	
1.	Please s	summarize	the meaning, in pla	California Code of Regul in language, of the Educat lested to be waived, includ	ion Code or California Co	tion(s) to be waived. de of Regulations Section(s) or portion(s) to be	
				SEE	ATTACHED		
2.	State wh	nat you ho	/rationale. pe to accomplish with hieve improved stud	th the waiver. Describe briden the mailer of the control of the co	efly the circumstances that reamline or facilitate local	at brought about the request and why the waiver agency operations.	
				SEE	ATTACHED		
3.	For a w	aiver rene	wal, district also n	nust certify:			
	True	False	The facts which pre	ecipitated the original waive	er request have not chang	ged.	
	$\boxtimes$		The remedy for the	problem has not changed			
	Members of the local governing board and district staff are not aware of the existence of any controversy over the implementation of this waiver or the request to extend it.						
gov evi	verning bo dence of o st two me	oard must a controvers onths before	approve the renewal y associated with the ore the waiver expi	request. Because the dist e waiver's renewal, it is no	rict certifications above as t necessary to repeat the for action by the State S	date the active waiver expires. The local ssure the State Superintendent that there is no public hearing. Submit the renewal request <b>at</b> uperintendent before the present waiver	
				District or Co	unty Certification		
	۸	/-	I hereby certify	that the information provid	led on this application is o	correct and complete.	
	1	MP	Sur			5-9-12	
	Signature	e of Super	intendent or Design		tle uperintendent	Date	
			FOF	CALIFORNIA DEPARTM		SE ONLY	
Re	sponsible	Office:			Guidelines: Met	□ Not Met □ Don't Exist	
CA	LIFORNI	A DEPAR	TMENT OF EDUCA	TION RECOMMENDATIO	ON: Approve	Deny	
Sta	aff (Type o	or print)	100	Staff (Signature)		Date:	
Unit Manager (Type or print) Unit Manager (Signature) Date:				Date:			
Div	vision Dire	ector (Type	or print)	Division Director (Signature)	gnature)	Date:	
Deputy (Type or print) Deputy (Signature)						Date	

## Renewal Waiver Application [Compulsory Education/Truancy Laws]

### Part II. Purpose and Desired Outcomes

1. Summary of the Education Code or California Code of Regulations Section(s) or portion(s) to be waived. Please summarize the meaning, in plain language, of the Education Code or California Code of Regulations Sections(s) or portions(s) to be waived. If a portion of a section is requested to be waived, include that portion verbatim.

This is a renewal request to waive the following sections of the California Education Code related to regulations on student achievement and parental notification of student performance.

- Education Code § 48200 Children between ages 6 and 18 (Compulsory Education)
- Education Code § 48260 Definition; legislative intent (Truancy)
- Education Code § 48260.5 Notice to Parents
- Education Code § 48262 Habitual Truant
- Education Code § 48263 Referral of habitual truants to probation officer or district attorney

Children between the ages of 6 and 18, who are not exempt under a particular provision of the Education Code, are subject to compulsory full-time education or compulsory continuation education. Such students are required to attend school for the length of the school day. Consequently, any student subject to compulsory education who is absent from school without a valid excuse three full days in one school year or absent for more than any 30-minute period during the school day without a valid excuse, is a truant and subject to the penalties enumerated in the Education Code.

2. **Desired outcome/rationale.** State what you hope to accomplish with the waiver. Describe briefly the circumstances that brought about the request and why the waiver is necessary to achieve improved student performance and/or streamline or facilitate local agency operations.

The legislation authorizing the establishment of alternative schools of choice provides, in part, that school districts may establish alternative schools based on the premise that the best learning takes place when the student learns because of his or her desire to learn. Alternative schools and programs of choice are often characterized by responsiveness to instructional style differences, the positive consequences of being a school of choice, and small unit size. The Gateway to College alternative high school fits this profile.

Gateway to College at Laney College ("Gateway") serves 350 students, 16 to 20 years old, who have dropped out of school and provides a second chance for students to get back on a path leading to economic and educational opportunity. In keeping with the

statutory purpose, the program achieves success by maintaining a learning situation that maximizes student self-motivation and encourages a student in his own time to follow his interests.

Because the program is offered on a college campus, students feel that they are treated as adults, and respond well to the academic and behavior expectations of the college environment, particularly as it relates to attendance and class participation. The District is requesting a renewal to the waiver because students who have dropped out of school are severed from the attendance roles and are not reported as truants. Hence, neither the truancy nor compulsory education laws are relevant to the population of students being served by the Gateway to College program. Therefore, a renewal waiver of the aforementioned K-12 provisions is necessary to fully implement the Gateway to College model in the college setting. The District is requesting a renewal of the waiver for one year to fully implement the Gateway to College model in the college setting.

### Evaluation Procedure

An annual evaluation, pursuant to Education Code Section 58510, will be performed in accordance with guidelines established by the California Department of Education and the State Superintendent of Public Instruction. The evaluation will be conducted by the OUSD Office of Alternative Education and will include input from key stakeholders such as teachers, students, and parents and guardians.

The methodology used will be consistent with evaluations of other OUSD Alternative Schools and Programs. The evaluation will include student performance data on K-12 mandatory testing and will examine features such as the following to determine their impact on student learning outcomes:

- Sustainable Partnership (e.g., advisory committee, referrals, information sharing systems, etc.)
- Integration of the program into college (e.g., attendance on college calendar, college orientation, flexible class schedule)
- Dual credit (e.g., diploma and testing requirements are aligned with college courses, counselors trained in high school and advising systems)
- Adequate teaching and administrative staff
- Collaboration between faculty members and between students (e.g., team based approach to student success)
- Teaching and Learning (e.g., rigor and relevance in the curriculum)
- Student Support systems (e.g., focus on academic and non-academic barriers)
- Professional Development for faculty and staff (e.g., mission and core values communicated, roles and responsibilities are clearly communicated)

### School is Legally Compliant

Gateway to College at Laney College is part of the Early College High School Network which is listed as a type of school that can be established under the statutory framework of section 58500 et seq. of the Education Code. The school was established in

accordance with statutory procedures and approved by the governing board of the Oakland Unified School District and the California Department of Education.



TOM TORLAKSON

STATE SUPERINTENDENT OF PUBLIC INSTRUCTION

August 22, 2011

RECAUG 2 4, RESTILL

Anthony Smith, Superintendent Oakland Unified School District 1025 Second Avenue Oakland, CA 94606-2212

Dear Superintendent Smith:

This letter is in response to your request for renewal of the waivers pertaining to your district's alternative school of choice, the Gateway to College (GTC) at Laney College. The California *Education Code (EC)* sections you have requested to waive are listed in the attached table, Overview of Gateway to College Waiver Renewal Requests.

Your renewal request explains that the GTC Program is being offered in partnership with Laney College. The program is based on the national GTC model, which has achieved success serving at-risk youth aged sixteen to twenty who have dropped out of high school and are significantly behind in credits. Your request explains that the program achieves success by combining high academic expectations with one-on-one advising and support. A key component of the program is that the district is able to claim average daily attendance (ADA) for GTC students who are taking all their classes at Laney College from Laney College instructors. We understand that this unusual arrangement is necessary to provide sufficient resources for the labor-intensive support these students will need to succeed.

Based on the unusual nature of the requested funding and the limited achievement of objectives, I approve your waiver renewals for one year with the following conditions:

- Your district will develop an audit process that will demonstrate that ADA funding received for the GTC Program was used only for the GTC Program. My staff will work with you to finalize an acceptable audit process and documentation.
- The GTC staff will conduct an end-of-semester review in addition to a year-end review. It is anticipated that an earlier analysis of objectives—particularly those relating to course grades and attendance—could result in timely changes that could lead to greater student achievement.

Anthony Smith, Superintendent August 22, 2011 Page 2

The information gathered from the end-of-semester reviews should be referenced in the annual evaluation report required by *EC* Section 58510, including progress achieved in meeting the objectives and how the evaluation results and program adjustments will be used to develop an action plan for the subsequent year.

Please send a copy of the governing board-approved annual evaluation report on or before August 1 to:

Carol Abbott, Education Programs Consultant Educational Options Office California Department of Education 1430 N Street, Suite 6408 Sacramento, CA 95814-5901

These waivers will be effective for the 2011–12 school year only. We will review audit findings and achievement of program objectives before approving it for the second year. I applaud your efforts to reengage dropouts, and look forward to hearing how implementation of the recommendations in your 2009–10 annual report affected student achievement.

If you have any questions regarding this subject, please contact Carol Abbott, Education Programs Consultant, Educational Options Office, at 916-319-0943 or by e-mail at cabbott@cde.ca.gov.

Sincerely,

Richard Zeiger

Chief Deputy Superintendent of Public Instruction

RZ:vp

Attachment

## Overview of Gateway to College Waiver Renewal Requests Oakland Unified School District

Waiver Request Number	California Education Code Section	Description	Gateway to College Alternative
	41601	Reports of ADA	Laney College (LC) attendance policies will be followed.
Request #1	46202	Reduction of district's apportionment	
Computing Average Daily	46300	Method of computing ADA	
Attendance (ADA)	46305	Reports of active enrollment	•
	48802	Allowances and apportionments for concurrently enrolled students	
Request #2 Community College Attendance Summer Courses	48800(d)(1)	Community College summer attendance	Students may attend community college summer courses without undue constraints.
	37201	School month	Students will attend pursuant to LC calendar.
	46141	Minimum school day for high school—240 minutes	School days will be based on LC calendar.
Request #3	46146	Day of attendance; 180-minute minimum school day; part-time college	Attendance will be taken in accordance with LC.
Attendance	46160	Minimum school week	No such LC requirement.
	46161	Compliance with attendance requirements	Success depends on student's motivation and desire to participate; students will be treated like other LC students.
	46200	Base revenue limits per unit of ADA; additions and reductions; (180 day school year)	ADA funding will be passed through to LC using the community college model, not based on actual days of attendance.

Californ  Waiver Request Number  Code  Section		Description	Gateway to College Alternative		
	48206.3	Provision of individual home instruction	Oakland Unified School District (OUSD) Special Education department will work with LC Disabled Student Program and Services to serve students.		
Request #4 Individual Instruction for Students with Temporary Disabilities	48208	Provision of individual hospital instruction	LC does not have this type of support. Students who are in need of individualized hospital instruction will receive Home and Hospital services from OUSD. Students will be temporarily transferred to another OUSD Alternative School while in Home and Hospital. All students will be given the opportunity to return to Gateway to College at LC once they are able.		
Request #5 Parental Notification of Student Performance	49067	Parental notification of student performance	Students who are under age 18 must sign release for LC student information to be shared with parents.		
Request #6 Student Discipline	48900– 48927	Student discipline	Students will adhere to LC student discipline policies.		
Request # 7 Compulsory Education/ Truancy Laws	48200	Children between ages 6 and 18 (Compulsory Education)	LC will have a counselor in contact with students through the foundation term.		
	48260	Definition; legislative intent (truancy)	Counselor will contact students who have more than three absences.		
	48260.5	Notice to parent regarding truancy	Students will be treated like other LC students.		
	48260.6	School Attendance and Review Board process	Counselor will counsel students who are not going to class.		

Waiver Request Number	California Education Code Section	Description	Gateway to College Alternative
	48262	Habitual truant	See above.
Request #7, continued	48263	Referral of habitual truants to probation office or district attorney	If Gateway to College is not a good match, counselors will find a better one.