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File ID Number	22-0243
Introduction Date	1/31/2022
Enactment Number	22-0225
Enactment Date	2-8-2022 CJH



Board Cover Memorandum

To Board of Education

From Kyla Johnson-Trammell, Superintendent
Sondra Aguilera, Chief Academic Officer
Preston Thomas, Chief Systems and Services Officer

Meeting Date February 8, 2022

Subject School Consolidations for 2022-23 and 2023-24

Ask of the Board Approval by the Board of Education of Resolution No. 2122-0030 - School Consolidations for 2022-23 and 2023-24.

Background On January 12, 2022, the Board of Education (“Board”) adopted Resolution No. 2122-0026 - Quality Instruction and Student Supports, Adequate Staffing, Competitive Compensation, and Long-Term Fiscal Stability. That Resolution directed the Superintendent to present “a list of the school consolidations (i.e., closures or mergers) that can be reasonably implemented by Fall 2022 and/or Fall 2023” at the “soonest reasonable opportunity.” As part of that presentation, Resolution No. 2122-0026 directed the Superintendent to include an analysis of the projected ongoing financial impact of the proposed consolidations.

At a special meeting on January 31, 2022, staff proposed the following school consolidations:

- Six school closures for 2022-23: Brookfield Elementary, Carl B. Munck Elementary, Community Day School, Grass Valley Elementary, Parker (K-8), and Prescott Elementary. Students in these schools would be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23. Welcoming schools have also been identified for each of these schools.
- Two school closures for 2023-24: Fred T. Korematsu Discovery Academy Elementary and Horace Mann Elementary. Students in these schools would be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24. Welcoming schools have also been identified for each of these schools.

- Four school mergers occurring over 2022-23 and 2023-24: RISE Community Elementary to merge into New Highland Academy Elementary for 2022-23; Westlake Middle to relocate to the West Oakland Middle campus for 2022-23 and then merge into West Oakland Middle for 2023-24; Dewey Academy High and Ralph J. Bunche Continuation High to relocate to the Westlake Middle campus for 2022-23 and then merge Dewey into Bunche for 2023-24; and Manzanita Community Elementary to merge into Fruitvale Elementary for 2023-24. Students at Westlake, Dewey, Bunche, and Manzanita Community would be provided with Opportunity Ticket enrollment preference as outlined in the proposed resolution.
- Two grade truncations: Eliminate grades 6-8 at La Escuelita for 2022-23 and eliminate grades 6-8 at Hillcrest for 2023-24. Impacted students (grades 5-7) would be provided with Opportunity Ticket enrollment preference for enrollment as outlined in the proposed resolution. Welcoming schools have also been identified for each of these schools.

Staff presented details on the specific proposed consolidations as well as the basis for selecting the proposed consolidations. The presentation also included a financial analysis of the proposed consolidations (with the exception of the closure of Community Day School).

Discussion

The proposed Resolution, which was included as part of the January 31, 2022 item, would authorize the proposed consolidations. As the proposed consolidations would have additional impacts, the Resolution also delegates to the Superintendent decisions regarding the relocation of impacted Special Day Classes and licensed child development classes. Lastly, the proposed Resolution, consistent with Resolution No. 2122-0026, would direct the Superintendent to develop a proposal for how any newly available facilities shall be utilized for District purposes no later than May 2022.

Fiscal Impact

See details in the fiscal impact presentation.

Attachment(s)

- Resolution No. 2122-0030 - School Consolidations for 2022-23 and 2023-24
- Staff Memorandum
- School Consolidations Presentation
- Fiscal Impact Presentation

**RESOLUTION OF THE
BOARD OF EDUCATION OF THE
OAKLAND UNIFIED SCHOOL DISTRICT**

Resolution No. 2122-0030

School Consolidations for 2022-23 and 2023-24

WHEREAS, all students deserve safe schools with strong instruction and strong social-emotional supports—all things which require adequate staffing;

WHEREAS, underenrolled schools cannot support a sufficient number of staff to offer a strong instructional program nor can they properly serve as community schools;

WHEREAS, underenrolled schools also draw a disproportionate amount of resources to operate, which means that other, fully enrolled schools receive less revenue than they would otherwise, which negatively impacts these schools’ ability to properly serve as community schools and offer strong instructional programs;

WHEREAS, given that Measure Y will cover less than a quarter of the District’s \$3.4 billion in facility needs, the large number of sites increases the District’s deferred maintenance costs and spreads the District’s limited resources for deferred maintenance too thinly, which negatively impacts the District’s ability to maintain quality facilities for all students;

WHEREAS, the large number of sites increases the District’s operational costs (e.g., custodial, transportation, IT) and spreads the District’s limited resources for operations too thinly, which negatively impacts the ability to provide quality services to schools;

WHEREAS, as illustrated in the table below, other districts with a similar enrollment have significantly fewer schools and fewer teachers and other districts with a similar number of schools have significantly higher enrollment:

District	2020-21 Enrollment	2020-21 Number of Schools	2020-21 Average School Size	Enrollment/Teacher Ratio*
Fontana USD	35,461	45	788	19.2
Fremont USD	34,782	43	809	19.5
Fresno USD	69,709	100	697	20.5
Hayward USD	19,069	33	578	19.6
Riverside USD	39,443	47	839	20.8
Santa Ana USD	43,917	54	813	22.2
Stockton USD	33,943	56	606	27.3
Oakland USD	35,489	81	438	15.8

**Ratio calculated with 2019-20 enrollment and 2018-19 teacher FTE (latest available data).*

;

WHEREAS, although the Board of Education (“Board”) recently made approximately \$40 million in budget adjustments for 2022-23, the District’s long-term financial challenges remain, including the need to find revenue to cover anticipated increasing costs (e.g., pensions, special education) and provide compensation increases for many years into the future, especially given the current statewide labor shortage, competition from nearby districts, and the likelihood of significant inflationary pressures in the near future;

WHEREAS, similarly the one-time funding in response to the COVID-19 pandemic cannot address the District’s long-term financial challenges;

WHEREAS, without making such ongoing revenue available, the District cannot stay solvent, operate such a disproportionately high number of schools, and avoid making programmatic reductions that fundamentally undermine the ability of the District to operate and provide a basic level of instruction to all of its students, particularly those students with the highest needs;

WHEREAS, a decision this year (2021-22) to consolidate schools as provided in this Resolution may make the District eligible for \$10 million in unrestricted funding under Assembly Bill No. 1840 (“AB 1840”); and

WHEREAS, on January 12, 2022, the Board adopted Resolution No. 2122-0026 - Quality Instruction and Student Supports, Adequate Staffing, Competitive Compensation, and Long-Term Fiscal Stability, which directed the Superintendent, among other things, “to present the Board . . . a list of the school consolidations (i.e., closures or mergers) that can be reasonably implemented by Fall 2022 and/or Fall 2023.”

NOW, THEREFORE, BE IT RESOLVED, the Board hereby approves the closure of the following schools as detailed below:

For closure(s) at the end of the 2021-22 year:

- ~~— Close **Brookfield Elementary** (CDS: 01612596001663) at the end of the 2021-22 year.
Welcoming Schools: Rise Community/New Highland Academy; REACH; Madison Primary.~~
- ~~— Close **Carl B. Munck Elementary** (CDS: 01612596001697) at the end of the 2021-22 year.
Welcoming Schools: OAK; Burekhalter; Laurel; Allendale.~~
- Close **Community Day School** (CDS: 01612590106542) at the end of the 2021-22 year.
Welcoming Schools: Not applicable. Under state law, the county office of education would be required to provide instruction to these students.
- ~~— Close **Grass Valley Elementary** (CDS: 01612596001879) at the end of the 2021-22 year.
Welcoming Schools: OAK; Burekhalter.~~

- Close **Parker** (CDS: 01612596002091) at the end of the 2021-22 year.
Welcoming Schools (K-5): East Oakland Pride; Markham; OAK. Welcoming Schools (6-8): Frick; Elmhurst.

~~Close **Prescott Elementary** (CDS: 01612596002125) at the end of the 2021-22 year.
Welcoming Schools: Hoover; Martin Luther King Jr.~~

Pursuant to Board Policy 5116.1, all students currently enrolled in the non-terminal grades at these schools shall be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23. If a student does not submit an enrollment preference before the student enrollment lottery is conducted, that student's enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student's primary residence of record) and then to the closest grade-appropriate schools (in order or proximity to the student's primary residence of record).

For closure(s) at the end of the 2022-23 year:

- ~~Close **Brookfield Elementary** (CDS: 01612596001663) at the end of the 2021-22 year.
Welcoming Schools: Rise Community/New Highland Academy; REACH; Madison Primary.~~
- ~~Close **Carl B. Munck Elementary** (CDS: 01612596001697) at the end of the 2022-23 year.
Welcoming Schools: OAK; Burckhalter; Laurel; Allendale.~~
- ~~Close **Grass Valley Elementary** (CDS: 01612596001879) at the end of the 2022-23 year.
Welcoming Schools: OAK; Burckhalter.~~
- Close **Fred T. Korematsu Discovery Academy Elementary** (CDS: 01612590112813) at the end of the 2022-23 year.
Welcoming Schools: Esperanza; Madison Primary; Rise/New Highland; REACH.
- Close **Horace Mann Elementary** (CDS: 01612596001929) at the end of the 2022-23 year.
Welcoming Schools: Bridges; Global Family; Markham; Laurel; Allendale; Lockwood STEAM.

Pursuant to Board Policy 5116.1, all students enrolled in the non-terminal grades at these schools for 2022-23 shall be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24. If a student does not submit an enrollment preference, that student's enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student's primary residence of record) and then to the closest grade-appropriate schools (in order or proximity to the student's primary residence of record);

BE IT FURTHER RESOLVED, the Board hereby approves the full and complete merger of the following schools as indicated below:

- Merge **RISE Community Elementary** (CDS: 01612590110262) into **New Highland Academy Elementary** (CDS: 01612596001903) for the start of the 2022-23 year. Pursuant to Board Policy 5116.1, no students will be provided with Opportunity Ticket enrollment preference given that no students are moving to a new location.
- ~~Relocate **Westlake Middle** (CDS: 01612596057095) to 991 14th Street, Oakland, CA 96704 (West Oakland Middle campus) for the 2022-23 year, and then merge it into **West Oakland Middle** (CDS: 01612590115626) for the start of the 2023-24 year. Pursuant to Board Policy 5116.1, all students currently enrolled in grades 6 and 7 at Westlake Middle shall be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23.~~
- ~~Relocate both **Dewey Academy High** (CDS: 01612590132688) and **Ralph J. Bunche Continuation High** (CDS: 01612590118653) to 2629 Harrison St., Oakland, CA 94612 (Westlake Middle campus) to be co-located for the 2022-23 year, and then merge Dewey into Bunche for the start of the 2023-24 year. Pursuant to Board Policy 5116.1, all students currently enrolled at both schools shall be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23.~~
- ~~Merge **Manzanita Community Elementary** (CDS: 01612596002042) into **Fruitvale Elementary** (CDS: 01612596001838) for the start of the 2023-24 year. Pursuant to Board Policy 5116.1, all students enrolled in the non-terminal grades at Manzanita Community Elementary during 2022-23 shall be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24.~~

BE IT FURTHER RESOLVED, the Board hereby approves truncating the grade spans of the following schools as indicated below:

- Reduce the grades offered at **La Escuelita** (CDS: 01612596096523) such that grades 6 through 8 will no longer be offered for the start of the 2022-23 year. Pursuant to Board Policy 5116.1, all students currently in grades 5, 6, and 7 will be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23.
Welcoming Schools: Roosevelt Middle; West Oakland Middle; Westlake Middle.
- Reduce the grades offered at **Hillcrest** (CDS: 01612596001911) such that grades 6 through 8 will no longer be offered for the start of the 2023-24 year. Pursuant to Board Policy 5116.1, all students in grades 5, 6, and 7 during the 2022-23 will be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24.
Welcoming Schools: Claremont; Montera.

If a student does not submit an enrollment preference before the student enrollment lottery is conducted, that student's enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student's primary residence of record) and

then to the closest grade-appropriate schools (in order or proximity to the student's primary residence of record).

BE IT FURTHER RESOLVED, the Board hereby empowers the Superintendent to take all necessary action to effectuate the school consolidations and relocations delineated in this Resolution;

BE IT FURTHER RESOLVED, the Board hereby delegates to the Superintendent decisions regarding the relocation of Special Day Classes currently present at and/or students currently enrolled in all schools listed herein;

BE IT FURTHER RESOLVED, the Board hereby delegates to the Superintendent decisions regarding the relocation of students in licensed child development classes currently offered at all schools listed herein; ~~and~~

BE IT FURTHER RESOLVED, any funding received by the District pursuant to AB 1840 for the 2021-22 fiscal year shall be dedicated to academic and socioemotional learning supports for all students at the consolidated schools and at the Welcoming Schools identified herein, as well as for students needing such intervention at schools across the District based on the Black Students Thriving Indicators, and the Superintendent shall, within three months of the District receiving such funds, present the Board with a plan for consideration for how to spend such funds for these purposes over the next three years; and

BE IT FURTHER RESOLVED, consistent with Resolution No. 2122-0026, the Board directs the Superintendent to bring forward a proposal to the Board, no later than May 2022, for how the newly available facilities shall be utilized for District purposes.

PASSED AND ADOPTED on _____, 2022, by the Governing Board of the Oakland Unified School District by the following vote:

PREFERENTIAL AYE:

PREFERENTIAL NOE:

PREFERENTIAL ABSTENTION:

PREFERENTIAL RECUSE:

AYES:

NOES:

ABSTAINED:

RECUSED:

ABSENT:

CERTIFICATION

We hereby certify that the foregoing is a full, true, and correct copy of a Resolution passed at a Special Meeting of the Board of Education of the Oakland Unified School District held on _____, 2022.

Legislative File	
File ID Number:	22-0243
Introduction Date:	1/31/2022
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OAKLAND UNIFIED SCHOOL DISTRICT

Gary Yee
President, Board of Education

Kyla Johnston-Trammell
Superintendent and Secretary, Board of Education

**RESOLUTION OF THE
BOARD OF EDUCATION OF THE
OAKLAND UNIFIED SCHOOL DISTRICT**

Resolution No. 2122-0030

School Consolidations for 2022-23 and 2023-24

WHEREAS, all students deserve safe schools with strong instruction and strong social-emotional supports—all things which require adequate staffing;

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WHEREAS, underenrolled schools also draw a disproportionate amount of resources to operate, which means that other, fully enrolled schools receive less revenue than they would otherwise, which negatively impacts these schools' ability to properly serve as community schools and offer strong instructional programs;

WHEREAS, given that Measure Y will cover less than a quarter of the District's \$3.4 billion in facility needs, the large number of sites increases the District's deferred maintenance costs and spreads the District's limited resources for deferred maintenance too thinly, which negatively impacts the District's ability to maintain quality facilities for all students;

WHEREAS, the large number of sites increases the District's operational costs (e.g., custodial, transportation, IT) and spreads the District's limited resources for operations too thinly, which negatively impacts the ability to provide quality services to schools;

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Stockton USD	33,943	56	606	27.3
Oakland USD	35,489	81	438	15.8

**Ratio calculated with 2019-20 enrollment and 2018-19 teacher FTE (latest available data).*

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WHEREAS, although the Board of Education (“Board”) recently made approximately \$40 million in budget adjustments for 2022-23, the District’s long-term financial challenges remain, including the need to find revenue to cover anticipated increasing costs (e.g., pensions, special education) and provide compensation increases for many years into the future, especially given the current statewide labor storage, competition from nearby districts, and the likelihood of significant inflationary pressures in the near future;

WHEREAS, similarly the one-time funding in response to the COVID-19 pandemic cannot address the District’s long-term financial challenges;

WHEREAS, without making such ongoing revenue available, the District cannot stay solvent, operate such a disproportionately high number of schools, and avoid making programmatic reductions that fundamentally undermine the ability of the District to operate and provide a basic level of instruction to all of its students, particularly those students with the highest needs;

WHEREAS, a decision this year (2021-22) to consolidate schools as provided in this Resolution may make the District eligible for \$10 million in unrestricted funding under Assembly Bill No. 1840 (“AB 1840”); and

WHEREAS, on January 12, 2022, the Board adopted Resolution No. 2122-0026 - Quality Instruction and Student Supports, Adequate Staffing, Competitive Compensation, and Long-Term Fiscal Stability, which directed the Superintendent, among other things, “to present the Board . . . a list of the school consolidations (i.e., closures or mergers) that can be reasonably implemented by Fall 2022 and/or Fall 2023.”

NOW, THEREFORE, BE IT RESOLVED, the Board hereby approves the closure of the following schools as detailed below:

For closure(s) at the end of the 2021-22 year:

- Close **Community Day School** (CDS: 01612590106542) at the end of the 2021-22 year. Welcoming Schools: Not applicable. Under state law, the county office of education would be required to provide instruction to these students.
- Close **Parker** (CDS: 01612596002091) at the end of the 2021-22 year. Welcoming Schools (K-5): East Oakland Pride; Markham; OAK. Welcoming Schools (6-8): Frick; Elmhurst.

Pursuant to Board Policy 5116.1, all students currently enrolled in the non-terminal grades at these schools shall be provided with Opportunity Ticket enrollment preference for enrollment in 2022-23. If a student does not submit an enrollment preference before the student enrollment lottery is conducted, that student’s enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student’s primary

residence of record) and then to the closest grade-appropriate schools (in order or proximity to the student's primary residence of record).

For closure(s) at the end of the 2022-23 year:

- Close **Brookfield Elementary** (CDS: 01612596001663) at the end of the 2022-23 year. Welcoming Schools: Rise Community/New Highland Academy; REACH; Madison Primary.
- Close **Carl B. Munck Elementary** (CDS: 01612596001697) at the end of the 2022-23 year. Welcoming Schools: OAK; Burckhalter; Laurel; Allendale.
- Close **Grass Valley Elementary** (CDS: 01612596001879) at the end of the 2022-23 year. Welcoming Schools: OAK; Burckhalter.
- Close **Fred T. Korematsu Discovery Academy Elementary** (CDS: 01612590112813) at the end of the 2022-23 year. Welcoming Schools: Esperanza; Madison Primary; Rise/New Highland; REACH.
- Close **Horace Mann Elementary** (CDS: 01612596001929) at the end of the 2022-23 year. Welcoming Schools: Bridges; Global Family; Markham; Laurel; Allendale; Lockwood STEAM.

Pursuant to Board Policy 5116.1, all students enrolled in the non-terminal grades at these schools for 2022-23 shall be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24. If a student does not submit an enrollment preference, that student's enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student's primary residence of record) and then to the closest grade-appropriate schools (in order or proximity to the student's primary residence of record);

BE IT FURTHER RESOLVED, the Board hereby approves the full and complete merger of the following schools as indicated below:

- Merge **RISE Community Elementary** (CDS: 01612590110262) into **New Highland Academy Elementary** (CDS: 01612596001903) for the start of the 2022-23 year. Pursuant to Board Policy 5116.1, no students will be provided with Opportunity Ticket enrollment preference given that no students are moving to a new location.

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Welcoming Schools: Roosevelt Middle; West Oakland Middle; Westlake Middle.

- Reduce the grades offered at **Hillcrest** (CDS: 01612596001911) such that grades 6 through 8 will no longer be offered for the start of the 2023-24 year. Pursuant to Board Policy 5116.1, all students in grades 5, 6, and 7 during the 2022-23 year will be provided with Opportunity Ticket enrollment preference for enrollment in 2023-24.

Welcoming Schools: Claremont; Montera.

If a student does not submit an enrollment preference before the student enrollment lottery is conducted, that student's enrollment preferences shall default to the associated Welcoming Schools (in order of proximity to the student's primary residence of record) and then to the closest grade-appropriate schools (in order of proximity to the student's primary residence of record).

BE IT FURTHER RESOLVED, the Board hereby empowers the Superintendent to take all necessary action to effectuate the school consolidations and relocations delineated in this Resolution;

BE IT FURTHER RESOLVED, the Board hereby delegates to the Superintendent decisions regarding the relocation of Special Day Classes currently present at and/or students currently enrolled in all schools listed herein;

BE IT FURTHER RESOLVED, the Board hereby delegates to the Superintendent decisions regarding the relocation of students in licensed child development classes currently offered at all schools listed herein;

BE IT FURTHER RESOLVED, any funding received by the District pursuant to AB 1840 for the 2021-22 fiscal year shall be dedicated to academic and socioemotional learning supports for all students at the consolidated schools and at the Welcoming Schools identified herein, as well as for students needing such intervention at schools across the District based on the Black Students Thriving Indicators, and the Superintendent shall, within three months of the District receiving such funds, present the Board with a plan for consideration for how to spend such funds for these purposes over the next three years; and

BE IT FURTHER RESOLVED, consistent with Resolution No. 2122-0026, the Board directs the Superintendent to bring forward a proposal to the Board, no later than May 2022, for how the newly available facilities shall be utilized for District purposes.

PASSED AND ADOPTED on February 8, 2022, by the Governing Board of the Oakland Unified School District by the following vote:

PREFERENTIAL AYE: None

PREFERENTIAL NOE: Student Director Natalie Gallegos Chavez

PREFERENTIAL ABSTENTION: Student Director Samantha Pal

PREFERENTIAL RECUSE: None

AYES: Aimee Eng, Shanthi Gonzales, Vice President Benjamin "Sam" Davis

NOES: VanCedric Williams, Mike Hutchinson

ABSTAINED: Clifford Thompson



RECUSED: None

ABSENT: None

CERTIFICATION

We hereby certify that the foregoing is a full, true, and correct copy of a Resolution passed at a Special Meeting of the Board of Education of the Oakland Unified School District held on February 8, 2022.

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OAKLAND UNIFIED SCHOOL DISTRICT	
	2-9-2022
Gary Yee President, Board of Education	
	2-9-2022
Kyla Johnston-Trammell Superintendent and Secretary, Board of Education	