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**OAKLAND UNIFIED  
SCHOOL DISTRICT**  
Community Schools, Thriving Students

# Board Cover Memorandum

**To** Board of Education

**From** Kyla Johnson Trammell, Superintendent  
Joshua R. Daniels, Chief Governance Officer  
Rebecca Lacocque, Director of Linked Learning

**Meeting Date** March 22, 2023

**Subject** Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly

**Ask of the Board** Approval by the Board of Education of Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly

**Background** In 2014, voters in Oakland passed Measure N, a tax of \$120 per parcel that raised approximately \$11.5 million annually with the purpose of reducing the drop-out rate, providing high school students with real-world work and learning opportunities, preparing students for admission to the University of California and other four-year colleges, and expanding mentoring, tutoring, counseling, support services, and transition to job training programs.

In 2022, the voters of Oakland overwhelmingly passed Measure H by over 81%, which “renew[ed] the \$120 parcel tax for 14 years [starting July 2023], without increasing the initial tax rate, adding annual cost-of-living adjustments, exemptions for seniors and specified low-income individuals, and independent oversight and audits.”

Both Measures requires an oversight commission, with the qualification requirements of the Measure H oversight commission inclusive of all of the qualification requirements of the Measure H oversight commission. In other words, all members of the Measure N oversight commission are qualified to serve on the Measure H oversight commission.

**Discussion** The proposed resolution would create amend Board Bylaw 9131 to rename the Measure N - College and Career Readiness Commission to the “Measures N and H - College and Career Readiness Commission” and to expand its scope to both Measures. The proposed resolution would also appoint the current members of the Measure N oversight committee to the joint Measures N and H oversight committee. Per the resolution, these changes would take effect on May 1, 2023.

**Fiscal Impact**    N/A

- Attachment**
- Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly (including Attachment A)
  - Measure H

**RESOLUTION OF THE  
BOARD OF EDUCATION OF THE  
OAKLAND UNIFIED SCHOOL DISTRICT**

**Resolution No. 2223-0049**

**Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw  
9131 Accordingly**

**WHEREAS**, in 2014, voters in Oakland passed Measure N, a tax of \$120 per parcel that raised approximately \$11.5 million annually with the purpose of reducing the drop-out rate, providing high school students with real-world work and learning opportunities, preparing students for admission to the University of California and other four-year colleges, and expanding mentoring, tutoring, counseling, support services, and transition to job training programs;

**WHEREAS**, the Board of Education (“Board”)—via Resolution No. 2122-0088 - Calling a Parcel Tax Election for November 2022—duly called an election for November 8, 2022 (“Election”) on a parcel tax measure (“Measure H”) in order to renew and extend Measure N;

**WHEREAS**, the Election was properly conducted pursuant to the California Constitution (particularly, section 4 of Article XIII A and section 2(d) of Article XIII C) and state law (particularly, sections 5304 and 5322 of the Education Code and sections 50075-77 and 50079 of the Government Code);

**WHEREAS**, the voters of Oakland passed Measure H by over 81%, significantly more than the two-thirds requirement;

**WHEREAS**, by its terms, Measure H “renew[ed] the \$120 parcel tax for 14 years [starting July 2023], without increasing the initial tax rate, adding annual cost-of-living adjustments, exemptions for seniors and specified low-income individuals, and independent oversight and audits”;

**WHEREAS**, Measure N requires the Board to “establish a College & Career Readiness Commission comprised of five (5) persons who demonstrate extensive knowledge and expertise in high school and postsecondary curriculum, instruction, and leadership; education research, evaluation, and analytics; and financial management and audits”;

**WHEREAS**, Measure H requires the Board to “establish a College & Career Readiness Commission . . . composed of five (5) persons each of whom demonstrate knowledge and expertise in one or more of the following areas: high school and postsecondary curriculum, instruction, and leadership; education research, evaluation, and analytics; student, family, and community engagement; career and industry integration with education; decision-making focused on racial equity and school improvement; and/or financial management and audits”;

**WHEREAS**, the qualification requirements to serve on the commission required by Measure H incorporate all of the qualification requirements to serve on the commission required by Measure N—i.e., all members of the Measure N - College and Career Readiness Commission met the qualification requirements to serve on the commission required by Measure H;

**WHEREAS**, as required by Measure N, the Measure N - College and Career Readiness Commission currently exists to oversees the expenditures of Measure N consistent with the terms of that measure under Board Bylaw 9131;

**WHEREAS**, the District wishes to make the Measure N - College and Career Readiness Commission the oversight commission for both Measures N and H.

**NOW, THEREFORE, BE IT RESOLVED**, the Board hereby amends Board Bylaw 9131 as shown in Attachment A (incorporated herein by reference) to rename the Measure N - College and Career Readiness Commission to the “Measures N and H - College and Career Readiness Commission” and to expand its scope to both measures as detailed therein;

**BE IT FURTHER RESOLVED**, as the appointees to the Measure N - College and Career Readiness Commission are qualified to serve on each of the commissions required by Measure H and Measure N, the Board hereby appoints the members of the Measure N - College and Career Readiness Commission to the Measures N and H - College and Career Readiness Commission; and

**BE IT FURTHER RESOLVED**, this resolution shall be effective on May 1, 2023.

**PASSED AND ADOPTED** by the Board of Education of the Oakland Unified School District this 22nd day of March, 2023, by the following vote:

PREFERENTIAL AYE: None

PREFERENTIAL NOE: None

PREFERENTIAL ABSTENTION: None

PREFERENTIAL RECUSE: None

AYES: VanCedric Williams, Valerie Bachelor, Clifford Thompson, Benjamin “Sam” Davis , Vice President Clifford Thompson, President Mike Hutchinson

NOES: None

ABSTAINED: None

RECUSED: None

ABSENT: Student Director Gallegos Chavez, Student Director Linh Le, Vacancy

**CERTIFICATION**

We hereby certify that the foregoing is a full, true and correct copy of a Resolution passed at the Meeting of the Board of Education of the Oakland Unified School District held on March 22 \_\_\_\_\_, 2023.

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**OAKLAND UNIFIED SCHOOL DISTRICT**



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Mike Hutchinson  
President, Board of Education



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Kyla Johnson-Trammell  
Superintendent and Secretary, Board of Education

**OAKLAND UNIFIED SCHOOL DISTRICT  
Board Bylaw BB 9131**

**Advisory and Oversight Bodies**

**Section 1     General Guidelines**

Purposes

The Board shall establish advisory or oversight committees or commissions or task forces (hereafter “bodies” unless otherwise specified) for the purpose of meeting legal requirements and to provide advice and involvement concerning matters of interest and welfare to the Board of Education (“Board”). Oversight committees or commissions have specific mandates outlined in authorizing legislation or voter-approved bonds and parcel taxes. Advisory committees or commissions shall focus their work on the goals and objectives of the District. Task forces shall be for limited duration and be given a specific purpose and scope. All of these bodies are advisory to the Board; the Board retains final authority.

All body meetings are open to the public and shall have designated times for public comment.

Appointment, Term of Membership, and Attendance

Unless otherwise specified herein or in the creation resolution, persons interested in serving on a body shall submit an application and any documents that outline their qualifications for and commitment to serve on the body, such as a resume.

The following information shall be made available from the Office of the Board of Education (“Board Office”) and the OUSD website:

- The purpose of each body.
- Any open seats on each body.
- The process to apply or be selected for any open seats on each body.
- Purpose and meeting schedule of each body.

Unless otherwise specified herein or in the creation resolution, the attendance requirement for each body is that if a member misses two consecutive meetings without a valid excuse, as determined by the body, the member shall be considered to have resigned.

Unless otherwise specified herein or in the creation resolution, the term of a member, shall be for a two-year period. The Board Office shall record the start date and end date of each member’s term according to the legislative enactment. In those instances in which a new body’s full or total membership is being established for the first time the minority of members shall be appointed to a one-year term, and the majority of members shall be appointed to two-year term. The Board Office shall record the start date and end date of each member’s term according to the legislative enactment.

Unless otherwise specified herein or in the creation resolution, a Member's service on a body shall be limited to a maximum of three consecutive terms. A former member, who last served three consecutive terms, is eligible for re-appointment to a body after 12 calendar months have elapsed from the last date of the third term of the former member's service. All bodies shall be in recess during the month of July.

Unless otherwise specified herein or in the creation resolution, the decision regarding any replacement to fill vacancies shall be made by the Board, according to the application process outlined above. A person appointed shall be for the vacancy term.

### Size and Composition

All bodies, unless otherwise specified herein or in the creation resolution, shall be limited to seven members. In instances where Board action is required to appoint individuals to a body, the Board President shall recommend individuals to the Board for consideration.

It is the goal of the Board that the composition of each body be representative of the following, unless otherwise specified herein or in the creation resolution:

- the ethnic, age group, and socio-economic composition of the District;
- the City's seven electoral districts;
- the business community;
- community organizations;
- teachers, administrators, and other school employees;
- parents;
- students; and
- labor organizations.

### Member Duties

Members are responsible for the following:

- Working to uplift and fulfill the purpose of the body,
- Attending all regular and special meetings or, otherwise, inform the chair of an expected absence and the basis for the absence,
- Reviewing the agenda materials prior to each meeting, and
- Making all reasonable efforts to actively participate in meetings.

Members may not make representations or presentations on behalf of the body without direction from the body,

### Leadership

At the first meeting of each calendar year, each body shall elect, by majority vote, a chair, vice-

chair, and secretary, with the prior chair, vice-chair, and secretary serving in those positions until the body elects their replacement. There are no terms limits on serving as chair, vice-chair, or secretary. Any member of the body may nominate themselves or any other member of the body for the position of chair, vice-chair, or secretary.

The chair's responsibilities shall include:

- Scheduling and facilitating regular and special meetings of the body in accordance with the applicable legal and administrative requirements,
- Providing leadership and direction to the body so as to facilitate the work of the body,
- Ensuring that the body's business is conducted in an orderly fashion and that meeting norms are aligned with the norms of the Board,
- Determining, in consultation with staff and the Board Office, the content of meeting agendas, the order in which items are taken, and the established amount of time expected to be devoted to each,
- Following up on body actions, discussions, and direction,
- Representing the body before the Board and at events, as consistent with the purpose of the body, and
- Supporting the incoming chair.

The vice chair's responsibilities shall include fulfilling one or more of the chair's responsibilities when the chair is absent or otherwise requests it.

The secretary's responsibilities shall include taking minutes for each meeting if needed.

### Operating Procedures

The specific function of each body shall be determined herein or by the creation resolution.

Written minutes shall be kept of all meetings held and shall record attendance and recommendations made. Adopted minutes shall be made available to the public by posting on the OUSD website.

Copies of all recommendations shall be forwarded by separate letter to the Board and to the Superintendent after the meeting at which the recommendations were adopted. Consistent with Board Bylaws, the Board President shall determine when and how to agendaize any recommendations.

The quorum for each meeting shall be fifty percent plus one of the membership. There shall be no proxy votes.

All bodies shall comply with the provisions of the Brown Act (Government Code 54950- 54961) unless otherwise permitted by law and as specified herein.



Body members shall not be compensated for their services. Board Liaisons

The Board President shall appoint a Board Director (each year at the Board's Annual Organization Meeting) to serve as a Board Liaison to each body. The expectation is for the Board Liaison to attend and observe all meetings of the body, to report back to the Board on the discussions and actions of the body, and provide consultative support to the body.

#### Support Services

The Superintendent shall assign a senior staff member to support each body. The Board Office shall also support each body. The Board Office shall publicize the availability of vacancies on each body.

#### District Impact

To the extent possible, the senior staff member assigned to each body shall provide a District Impact Statement on behalf of the Superintendent analyzing the financial and programmatic impact of recommendations made by each body.

#### Evaluation

If recommendations are enacted, the effectiveness of the recommendations shall be evaluated to determine if they are meeting the identified goals.

### **Section 2      Mandated Advisory or Oversight Committees and Commissions**

Each body that is mandated by law, court decision, or regulation shall conform and operate in compliance with the legal requirements for the body. Prior to the time at which the mandate of such body ends, the Board shall determine if or in what form the body, consistent with law, shall continue to function.

Mandated advisory or oversight committees and commissions are listed below.

#### **The Independent Citizens Bond Oversight Committee (currently the Measures B, J, and Y Independent Citizens Bond Oversight Committee or Measures B, J, Y Committee)**

**Date created:** January 13, 2021 – Resolution No. 2021-0031

**Purpose:** With respect to Measure B (2006), Measure J (2012), and Measure Y (2020), to provide advice and recommendation to the District regarding the expenditure of funds for bond related projects, to actively review and report on the proper expenditure of taxpayers' money for school construction and to take any necessary action in furtherance of its purpose including, but not limited to, receiving and reviewing copies of annual independent financial audits and deferred maintenance proposals, inspecting school facilities and grounds, receiving and reviewing cost-saving measures designed to reduce the costs of professional fees and site

preparation. The Committee shall have the option to tour sites where Bond funds are being expended, with support from the Superintendent.

The Superintendent or designee shall consult with the Committee Chair regarding the selection of the Finance and Performance Auditor and the Financial Advisor as well as the hiring of a Deputy Facilities Chief. This consultation shall include appointing the Committee Chair or designee to the selection panel, if there is one, for the Finance and Performance Auditor, the Financial Advisor, and the Deputy Chief, Facilities Planning and Management to the extent permitted by law.

The activities of the Committee shall include, but are not limited to:

- Receiving and reviewing copies of the annual, independent performance audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Receiving and reviewing copies of the annual, independent financial audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Periodically inspecting school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Preparing a publicly available annual report of bond activities and expenditures.
- Preparing other reports of their activities, findings, and recommendations to the Superintendent, the Board and the public.
- Alerting the Board, Superintendent and the Public at the earliest possible opportunity of any improper use of Bond funds, in accordance with paragraph
- (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution, by requesting that the Board place on its next Board meeting agenda items of immediate concern related to possible improper use of Bond funds or, in cases of extreme urgency, requesting a special Board meeting to consider the item.
- Reviewing and making advisory recommendations to the OUSD Board of Directors regarding proposed changes to Board-approved Facilities Spending Plans, the Voter Approved Project List, or changes to the most recent Board- approved Facilities Master Plan that impact projects paid for by bond funds. These recommendations are to be made at a properly noticed Committee meeting prior to Board consideration of the changes.
- Reviewing and making advisory recommendations to the OUSD Board of Directors regarding proposed alterations to project budgets, timelines, and other changes to bond program expenditures that are subject to OUSD Board of Directors approval.
  - If the Committee elects to review and make advisory recommendations regarding proposed alterations to project budgets, timelines and other changes to bond program expenditures that are subject to OUSD Board approval, these recommendations must be made at or before the Board meeting where the requested changes are to be considered for approval.

- The Superintendent or designee shall ensure that all documentation related to the requested change is provided to the Committee through the Chair at the same time that such documentation is provided to the Board.
- The Superintendent or designee shall ensure that all alterations to project budgets, timelines and other changes to the Bond program expenditures, with adequate explanations for these changes, are reported to the full Committee at the next scheduled meeting and, in no event less frequently, than once a quarter.

**Number of members:** Nine (9)

**Special selection process:** Pursuant to Proposition 39 (2000), the Committee shall include the following persons:

- One (1) member who is a parent or guardian of a child enrolled in the District.
- One (1) member active in a business organization representing the business community located in the District.
- One (1) member active in a senior citizen's organization.
- One (1) member active in a bona-fide taxpayers association.
- One (1) member who is both a parent and guardian of a child enrolled in the District and active in a parent-teacher organization, such as the Parent- Teacher Association or a school site council.
- At least three (3) members of the community-at-large appointed by the Board.

A single individual may be appointed as a representative of more than one of the above categories, if applicable. The Board shall seek to ensure that the Committee is representative of the diversity of the District. Additionally,

- To be a qualified person, he or she must be at least 18 years of age.
- The Bond Oversight Committee may not include any employee, official of the District, or any vendor, contractor, or consultant of the District.
- A majority of the members of the Committee shall possess expertise in one or more of the following areas:
  - Large scale construction operations
  - Municipal / Public finance matter
  - Multiple years' experience with agency/entity budgeting
  - Construction related project management
  - Real Estate acquisition or sales

**Measure G Parcel Tax Independent Citizens Oversight Committee**

**Date created:** August 27, 2008 -Resolution No. 0809-0043; Effective July 1, 2009

**Purpose:** To inform the public concerning the expenditure of parcel tax revenues and to review and report on the proper expenditure of taxpayers' money generated by the 2009 Measure G

parcel tax. The Committee shall:

- Receive and review a report from the Superintendent no later than December 31<sup>st</sup> of each year that details: (1) the amount of Education Parcel Tax revenues received and expended in the prior year, including District reports and independent annual audit reports pertaining hereto; and (2) the status of any projects or descriptions of any program funded from proceeds of the tax.
- Produce an annual report on the preceding fiscal year expenditures for public distribution and distribution to the Board not later than February 28 annually that communicates the Committee's finding as to whether tax proceeds are being spent for the purposes permitted by the Measure and recommendations, if any.

The Committee shall have the option to tour sites where Parcel Tax revenues are being expended.

**Special selection process:** The Committee shall possess expertise in or represent the following:

- One member shall be the parent or guardian of a child enrolled in the District;
- One member shall be both a parent or guardian of a child enrolled in the District and active in a parent-teacher organization, such as the School Site Council or Parent Teacher Association;
- One member shall be a community member who does not currently have a child enrolled in the District
- One member shall be a representative of the business community; and
- At least two members shall have demonstrated financial expertise.

At least four members of the committee shall be property owners in the City of Oakland. A single individual may be appointed as a representative of more than one of the above categories, if applicable. The Board shall seek to ensure the Committee is representative of the diversity of the District.

### ~~Measure N – College and Career Readiness Commission~~

~~Date created: November 19, 2014 – Resolution No. 1415-0119; Effective February 1, 2015~~

~~Purpose: The Measure N College and Career Readiness Commission shall advise and report to the Board and shall be responsible for:~~

#### Planning

- ~~• Reviewing each high school's School Quality Review findings, Balanced Scorecard results, and education improvement plans;~~
- ~~• Submitting school funding recommendations to the Board for action.~~

#### Oversight

- ~~• Oversight of proper allocation and use of all parcel tax monies;~~

- ~~• Reviewing annual independent audit reports;~~
- ~~• Submitting recommendations to the Board any new or modified policies and administrative regulations to ensure the Oakland Unified School District's compliance with the requirements and intent of Measure N.~~

**Number of members:** Five (5)

**Special selection process:** ~~The Commission shall be comprised persons who demonstrate extensive knowledge and expertise in high school and postsecondary curriculum, instruction, and leadership; education research, evaluation, and analytics; and financial management and audits.~~

### **Measures N and H – College and Career Readiness Commission**

**Date created:** May 1, 2023 - Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly

**Purpose:** For purpose of overseeing Measure H, the Commission shall advise and report to the Board and shall be responsible for:

- Approving Annual Education Improvement Plans (including hearing any required oral presentations)
- Overseeing the proper allocation and use of all parcel tax monies, which includes reviewing annual independent audit reports
- Submit, in order to ensure compliance with the requirements and intent of Measure H and at the Commission's discretion, recommendations to the Board regarding new or modified Board Policies or to the Superintendent regarding new or modified Administrative Regulations

For purpose of overseeing Measure N, the Commission shall advise and report to the Board and shall be responsible for:

- Reviewing each high school's School Quality Review findings, Balanced Scorecard results, and education improvement plans
- Submitting school funding recommendations to the Board for action
- Oversight of proper allocation and use of all parcel tax monies
- Reviewing annual independent audit reports
- Submitting recommendations to the Board any new or modified policies and administrative regulations to ensure the Oakland Unified School District's compliance with the requirements and intent of Measure N

**Number of members:** Five (5)

**Special selection process:** The initial Commission were appointed pursuant to Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending

Board Bylaw 9131 Accordingly. Future members of the Commission must be persons who demonstrate knowledge and expertise in one or more of the following areas: high school and postsecondary curriculum, instruction, and leadership; education research, evaluation, and analytics; and financial management and audits.

## **Measure G1 – Districtwide Teacher Retention and Middle School Improvement Act Oversight Commission**

**Date created:** January 25, 2017 - Resolution No. 1617-0019; Effective February 16, 2017

**Purpose:** The Measure G1 – Districtwide Teacher Retention and Middle School Improvement Act Oversight Commission shall advise and report to the Board and shall be responsible for (a) oversight of proper allocation and use of all parcel tax monies, (b) reviewing annual independent audit reports, and (c) submitting recommendations to the Board for any new or modified policies and administrative regulations to ensure the Oakland Unified School District’s compliance with the requirements and intent of Measure G1.

**Number of members:** Five (5)

**Special selection process:** Preference in membership of the Commission shall be given to persons who demonstrate extensive knowledge and expertise in middle school education, with a focus on arts, music, and world languages, school safety, and in compensation for K-12 educational professionals.

### **Section 3 Permanent Advisory Committees**

Ongoing advisory committees established by the Board are listed below. Ongoing advisory committees include the following bodies:

#### **Audit Committee**

**Date created:** December 13, 2006; Board Policy 3461

**Purpose:** The responsibilities of the Audit Committee shall include but not be limited to the following:

- Recommend to the Board for approval the independent auditors.
- Review the independent audit engagement including the fee, scope, and timing of the audit, and any other services to be rendered, including non- audit services.
- Review with the independent auditor’s district policies and procedures regarding internal auditing and internal accounting and financial controls.
- Upon completion of their audit, review with the independent auditors the cooperation they received from district personnel during the audit, the extent to which district resources could be used to minimize the time spent on the audit, and any significant

matters of concern arising from the audit.

- Review with the independent auditors any significant transactions which are not a normal part of the district's business, any changes in accounting principles and practices, all significant proposed audit adjustments, and any recommendations that they may have for improving internal controls, choice of accounting principles or management systems.
- Review with the district's financial and accounting policies regarding internal accounting and financial controls.
- Review and recommend district policies to the Board to prohibit unethical, questionable, or illegal activities by district employees.
- Review with the internal auditor the organization and independence of the internal audit function; the goals and plans of internal audit including the nature and extent of work; problems and experiences in completing internal audits; and findings, conclusions, and recommendations as a result of internal audits.
- Upon completion of the independent audit, review with the district's financial and accounting managers their perception of the independent auditors, any significant matters of concern arising from the audit, and the extent to which recommendations made by the independent auditors have been implemented.
- Prepare semi-annual written reports to the Board relating the results of committee activities.

The Board may provide written guidance to the Committee on an annual basis regarding those areas on which the Committee should focus.

**Special selection process:** At least three members shall possess expertise in internal and/or external audits, and/or management of a public school system.

#### **Section 4     Task Forces of Limited Purpose and Duration**

The Board may, via resolution, establish one or more task forces, or direct that the Superintendent establish one or more task forces, each of limited purpose and duration. Such a resolution shall, at a minimum, include clear descriptions of the following:

- Purpose/Scope: The purpose of the task force, any deliverables the task force is directed to produce, and the dates by which those deliverables are to be produced.
- Membership: The number of members of the task force, the process by which those members are to be selected or appointed, the process by which those members are to be removed or the seat deemed vacated, and the term (if any) and the term limits (if any) for the membership. If the resolution does not address one or more of these details, the membership shall be constituted consistent with this Bylaw.
- Expiration: The date or action upon which the task force shall cease to exist.

#### **Section 5     Ethics Policy Statement**

This Ethics Policy Statement provides general guidelines for all bodies in carrying out their responsibilities. Not all ethical issues that a body faces are covered in this Statement. However, this Statement captures some of the critical areas that help define ethical and professional conduct for members. The provisions of this Statement were developed from existing laws, rules, policies, and procedures as well as from concepts that define generally accepted good business practices. Members are expected to strictly adhere to the provisions of this Statement.

## **POLICY**

**CONFLICT OF INTEREST.** A member shall not make or influence a District decision related to: (1) any contract funded by bond or parcel tax proceeds or (2) any program or project which will benefit the member's outside employment, business, personal finances, or immediate family member such as a spouse, child, or parent/guardian.

**OUTSIDE EMPLOYMENT.** A member shall not use his or her authority over a particular matter to negotiate future employment with any person or organization that relates to: (1) any contract funded by bond or parcel tax proceeds or (2) any construction project. A member shall not make or influence a District decision related to any construction project or contact with the District involving the interest of a person with whom the member has an agreement concerning current or future employment, or remuneration of any kind. For a period of two (2) years after leaving a body, a former member may not represent any person or organization for compensation in connection with any matter pending before the District that, as a member of a body, he or she participated in personally and substantially. Specifically, for a period of two (2) years after leaving a body, a former member and the companies and businesses for which the member works shall be prohibited from contracting with the District with respect to:

- (1) Bidding on projects funded by the bond or parcel tax proceeds; and
- (2) Any construction project.

**COMMITMENT TO UPHOLD LAW.** A member shall uphold the federal and California Constitutions, the laws and regulations of the United States and the State of California (particularly the Education Code), and all other applicable government entities, and the policies, procedures, rules and regulations of the Oakland Unified School District.

**COMMITMENT TO IMPROVEMENT OF DISTRICT.** A member shall place the interests of the District above any personal or business interest of the member.

3/27/13; 11/19/14A; 1/25/17A; 2/13/19A; 4/22/20A; 6/24/2020A; 1/13/2021A;  
3/23/2022A; 10/26/2022A; 3/22/23A



**OAKLAND UNIFIED SCHOOL DISTRICT  
Board Bylaw BB 9131**

**Advisory and Oversight Bodies**

**Section 1     General Guidelines**

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- the ethnic, age group, and socio-economic composition of the District;
- the City's seven electoral districts;
- the business community;
- community organizations;
- teachers, administrators, and other school employees;
- parents;
- students; and
- labor organizations.

### Member Duties

Members are responsible for the following:

- Working to uplift and fulfill the purpose of the body,
- Attending all regular and special meetings or, otherwise, inform the chair of an expected absence and the basis for the absence,
- Reviewing the agenda materials prior to each meeting, and
- Making all reasonable efforts to actively participate in meetings.

Members may not make representations or presentations on behalf of the body without direction from the body,

### Leadership

At the first meeting of each calendar year, each body shall elect, by majority vote, a chair, vice-

chair, and secretary, with the prior chair, vice-chair, and secretary serving in those positions until the body elects their replacement. There are no terms limits on serving as chair, vice-chair, or secretary. Any member of the body may nominate themselves or any other member of the body for the position of chair, vice-chair, or secretary.

The chair's responsibilities shall include:

- Scheduling and facilitating regular and special meetings of the body in accordance with the applicable legal and administrative requirements,
- Providing leadership and direction to the body so as to facilitate the work of the body,
- Ensuring that the body's business is conducted in an orderly fashion and that meeting norms are aligned with the norms of the Board,
- Determining, in consultation with staff and the Board Office, the content of meeting agendas, the order in which items are taken, and the established amount of time expected to be devoted to each,
- Following up on body actions, discussions, and direction,
- Representing the body before the Board and at events, as consistent with the purpose of the body, and
- Supporting the incoming chair.

The vice chair's responsibilities shall include fulfilling one or more of the chair's responsibilities when the chair is absent or otherwise requests it.

The secretary's responsibilities shall include taking minutes for each meeting if needed.

### Operating Procedures

The specific function of each body shall be determined herein or by the creation resolution.

Written minutes shall be kept of all meetings held and shall record attendance and recommendations made. Adopted minutes shall be made available to the public by posting on the OUSD website.

Copies of all recommendations shall be forwarded by separate letter to the Board and to the Superintendent after the meeting at which the recommendations were adopted. Consistent with Board Bylaws, the Board President shall determine when and how to agendaize any recommendations.

The quorum for each meeting shall be fifty percent plus one of the membership. There shall be no proxy votes.

All bodies shall comply with the provisions of the Brown Act (Government Code 54950- 54961) unless otherwise permitted by law and as specified herein.

Body members shall not be compensated for their services. Board Liaisons

The Board President shall appoint a Board Director (each year at the Board's Annual Organization Meeting) to serve as a Board Liaison to each body. The expectation is for the Board Liaison to attend and observe all meetings of the body, to report back to the Board on the discussions and actions of the body, and provide consultative support to the body.

#### Support Services

The Superintendent shall assign a senior staff member to support each body. The Board Office shall also support each body. The Board Office shall publicize the availability of vacancies on each body.

#### District Impact

To the extent possible, the senior staff member assigned to each body shall provide a District Impact Statement on behalf of the Superintendent analyzing the financial and programmatic impact of recommendations made by each body.

#### Evaluation

If recommendations are enacted, the effectiveness of the recommendations shall be evaluated to determine if they are meeting the identified goals.

### **Section 2      Mandated Advisory or Oversight Committees and Commissions**

Each body that is mandated by law, court decision, or regulation shall conform and operate in compliance with the legal requirements for the body. Prior to the time at which the mandate of such body ends, the Board shall determine if or in what form the body, consistent with law, shall continue to function.

Mandated advisory or oversight committees and commissions are listed below.

#### **The Independent Citizens Bond Oversight Committee (currently the Measures B, J, and Y Independent Citizens Bond Oversight Committee or Measures B, J, Y Committee)**

**Date created:** January 13, 2021 – Resolution No. 2021-0031

**Purpose:** With respect to Measure B (2006), Measure J (2012), and Measure Y (2020), to provide advice and recommendation to the District regarding the expenditure of funds for bond related projects, to actively review and report on the proper expenditure of taxpayers' money for school construction and to take any necessary action in furtherance of its purpose including, but not limited to, receiving and reviewing copies of annual independent financial audits and deferred maintenance proposals, inspecting school facilities and grounds, receiving and reviewing cost-saving measures designed to reduce the costs of professional fees and site

preparation. The Committee shall have the option to tour sites where Bond funds are being expended, with support from the Superintendent.

The Superintendent or designee shall consult with the Committee Chair regarding the selection of the Finance and Performance Auditor and the Financial Advisor as well as the hiring of a Deputy Facilities Chief. This consultation shall include appointing the Committee Chair or designee to the selection panel, if there is one, for the Finance and Performance Auditor, the Financial Advisor, and the Deputy Chief, Facilities Planning and Management to the extent permitted by law.

The activities of the Committee shall include, but are not limited to:

- Receiving and reviewing copies of the annual, independent performance audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Receiving and reviewing copies of the annual, independent financial audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Periodically inspecting school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Preparing a publicly available annual report of bond activities and expenditures.
- Preparing other reports of their activities, findings, and recommendations to the Superintendent, the Board and the public.
- Alerting the Board, Superintendent and the Public at the earliest possible opportunity of any improper use of Bond funds, in accordance with paragraph
- (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution, by requesting that the Board place on its next Board meeting agenda items of immediate concern related to possible improper use of Bond funds or, in cases of extreme urgency, requesting a special Board meeting to consider the item.
- Reviewing and making advisory recommendations to the OUSD Board of Directors regarding proposed changes to Board-approved Facilities Spending Plans, the Voter Approved Project List, or changes to the most recent Board- approved Facilities Master Plan that impact projects paid for by bond funds. These recommendations are to be made at a properly noticed Committee meeting prior to Board consideration of the changes.
- Reviewing and making advisory recommendations to the OUSD Board of Directors regarding proposed alterations to project budgets, timelines, and other changes to bond program expenditures that are subject to OUSD Board of Directors approval.
  - If the Committee elects to review and make advisory recommendations regarding proposed alterations to project budgets, timelines and other changes to bond program expenditures that are subject to OUSD Board approval, these recommendations must be made at or before the Board meeting where the requested changes are to be considered for approval.

- The Superintendent or designee shall ensure that all documentation related to the requested change is provided to the Committee through the Chair at the same time that such documentation is provided to the Board.
- The Superintendent or designee shall ensure that all alterations to project budgets, timelines and other changes to the Bond program expenditures, with adequate explanations for these changes, are reported to the full Committee at the next scheduled meeting and, in no event less frequently, than once a quarter.

**Number of members:** Nine (9)

**Special selection process:** Pursuant to Proposition 39 (2000), the Committee shall include the following persons:

- One (1) member who is a parent or guardian of a child enrolled in the District.
- One (1) member active in a business organization representing the business community located in the District.
- One (1) member active in a senior citizen's organization.
- One (1) member active in a bona-fide taxpayers association.
- One (1) member who is both a parent and guardian of a child enrolled in the District and active in a parent-teacher organization, such as the Parent- Teacher Association or a school site council.
- At least three (3) members of the community-at-large appointed by the Board.

A single individual may be appointed as a representative of more than one of the above categories, if applicable. The Board shall seek to ensure that the Committee is representative of the diversity of the District. Additionally,

- To be a qualified person, he or she must be at least 18 years of age.
- The Bond Oversight Committee may not include any employee, official of the District, or any vendor, contractor, or consultant of the District.
- A majority of the members of the Committee shall possess expertise in one or more of the following areas:
  - Large scale construction operations
  - Municipal / Public finance matter
  - Multiple years' experience with agency/entity budgeting
  - Construction related project management
  - Real Estate acquisition or sales

**Measure G Parcel Tax Independent Citizens Oversight Committee**

**Date created:** August 27, 2008 -Resolution No. 0809-0043; Effective July 1, 2009

**Purpose:** To inform the public concerning the expenditure of parcel tax revenues and to review and report on the proper expenditure of taxpayers' money generated by the 2009 Measure G

parcel tax. The Committee shall:

- Receive and review a report from the Superintendent no later than December 31<sup>st</sup> of each year that details: (1) the amount of Education Parcel Tax revenues received and expended in the prior year, including District reports and independent annual audit reports pertaining hereto; and (2) the status of any projects or descriptions of any program funded from proceeds of the tax.
- Produce an annual report on the preceding fiscal year expenditures for public distribution and distribution to the Board not later than February 28 annually that communicates the Committee's finding as to whether tax proceeds are being spent for the purposes permitted by the Measure and recommendations, if any.

The Committee shall have the option to tour sites where Parcel Tax revenues are being expended.

**Special selection process:** The Committee shall possess expertise in or represent the following:

- One member shall be the parent or guardian of a child enrolled in the District;
- One member shall be both a parent or guardian of a child enrolled in the District and active in a parent-teacher organization, such as the School Site Council or Parent Teacher Association;
- One member shall be a community member who does not currently have a child enrolled in the District
- One member shall be a representative of the business community; and
- At least two members shall have demonstrated financial expertise.

At least four members of the committee shall be property owners in the City of Oakland. A single individual may be appointed as a representative of more than one of the above categories, if applicable. The Board shall seek to ensure the Committee is representative of the diversity of the District.

### **Measures N and H – College and Career Readiness Commission**

**Date created:** May 1, 2023 - Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly

**Purpose:** For purpose of overseeing Measure H, the Commission shall advise and report to the Board and shall be responsible for:

- Approving Annual Education Improvement Plans (including hearing any required oral presentations)
- Overseeing the proper allocation and use of all parcel tax monies, which includes reviewing annual independent audit reports
- Submit, in order to ensure compliance with the requirements and intent of Measure H and at the Commission's discretion, recommendations to the Board regarding new or modified Board Policies or to the Superintendent regarding new or modified

## Administrative Regulations

For purpose of overseeing Measure N, the Commission shall advise and report to the Board and shall be responsible for:

- Reviewing each high school’s School Quality Review findings, Balanced Scorecard results, and education improvement plans
- Submitting school funding recommendations to the Board for action
- Oversight of proper allocation and use of all parcel tax monies
- Reviewing annual independent audit reports
- Submitting recommendations to the Board any new or modified policies and administrative regulations to ensure the Oakland Unified School District’s compliance with the requirements and intent of Measure N

**Number of members:** Five (5)

**Special selection process:** The initial Commission were appointed pursuant to Resolution No. 2223-0049 - Establishing a Joint Oversight Commission for Measures N and H and Amending Board Bylaw 9131 Accordingly. Future members of the Commission must be persons who demonstrate knowledge and expertise in one or more of the following areas: high school and postsecondary curriculum, instruction, and leadership; education research, evaluation, and analytics; and financial management and audits.

### **Measure G1 – Districtwide Teacher Retention and Middle School Improvement Act Oversight Commission**

**Date created:** January 25, 2017 - Resolution No. 1617-0019; Effective February 16, 2017

**Purpose:** The Measure G1 – Districtwide Teacher Retention and Middle School Improvement Act Oversight Commission shall advise and report to the Board and shall be responsible for (a) oversight of proper allocation and use of all parcel tax monies, (b) reviewing annual independent audit reports, and (c) submitting recommendations to the Board for any new or modified policies and administrative regulations to ensure the Oakland Unified School District’s compliance with the requirements and intent of Measure G1.

**Number of members:** Five (5)

**Special selection process:** Preference in membership of the Commission shall be given to persons who demonstrate extensive knowledge and expertise in middle school education, with a focus on arts, music, and world languages, school safety, and in compensation for K-12 educational professionals.

### **Section 3 Permanent Advisory Committees**

Ongoing advisory committees established by the Board are listed below. Ongoing advisory



committees include the following bodies:

### **Audit Committee**

**Date created:** December 13, 2006; Board Policy 3461

**Purpose:** The responsibilities of the Audit Committee shall include but not be limited to the following:

- Recommend to the Board for approval the independent auditors.
- Review the independent audit engagement including the fee, scope, and timing of the audit, and any other services to be rendered, including non- audit services.
- Review with the independent auditor’s district policies and procedures regarding internal auditing and internal accounting and financial controls.
- Upon completion of their audit, review with the independent auditors the cooperation they received from district personnel during the audit, the extent to which district resources could be used to minimize the time spent on the audit, and any significant matters of concern arising from the audit.
- Review with the independent auditors any significant transactions which are not a normal part of the district's business, any changes in accounting principles and practices, all significant proposed audit adjustments, and any recommendations that they may have for improving internal controls, choice of accounting principles or management systems.
- Review with the district's financial and accounting policies regarding internal accounting and financial controls.
- Review and recommend district policies to the Board to prohibit unethical, questionable, or illegal activities by district employees.
- Review with the internal auditor the organization and independence of the internal audit function; the goals and plans of internal audit including the nature and extent of work; problems and experiences in completing internal audits; and findings, conclusions, and recommendations as a result of internal audits.
- Upon completion of the independent audit, review with the district's financial and accounting managers their perception of the independent auditors, any significant matters of concern arising from the audit, and the extent to which recommendations made by the independent auditors have been implemented.
- Prepare semi-annual written reports to the Board relating the results of committee activities.

The Board may provide written guidance to the Committee on an annual basis regarding those areas on which the Committee should focus.

**Special selection process:** At least three members shall possess expertise in internal and/or external audits, and/or management of a public school system.

#### **Section 4     Task Forces of Limited Purpose and Duration**

The Board may, via resolution, establish one or more task forces, or direct that the Superintendent establish one or more task forces, each of limited purpose and duration. Such a resolution shall, at a minimum, include clear descriptions of the following:

- Purpose/Scope: The purpose of the task force, any deliverables the task force is directed to produce, and the dates by which those deliverables are to be produced.
- Membership: The number of members of the task force, the process by which those members are to be selected or appointed, the process by which those members are to be removed or the seat deemed vacated, and the term (if any) and the term limits (if any) for the membership. If the resolution does not address one or more of these details, the membership shall be constituted consistent with this Bylaw.
- Expiration: The date or action upon which the task force shall cease to exist.

#### **Section 5     Ethics Policy Statement**

This Ethics Policy Statement provides general guidelines for all bodies in carrying out their responsibilities. Not all ethical issues that a body faces are covered in this Statement. However, this Statement captures some of the critical areas that help define ethical and professional conduct for members. The provisions of this Statement were developed from existing laws, rules, policies, and procedures as well as from concepts that define generally accepted good business practices. Members are expected to strictly adhere to the provisions of this Statement.

#### **POLICY**

**CONFLICT OF INTEREST.** A member shall not make or influence a District decision related to: (1) any contract funded by bond or parcel tax proceeds or (2) any program or project which will benefit the member's outside employment, business, personal finances, or immediate family member such as a spouse, child, or parent/guardian.

**OUTSIDE EMPLOYMENT.** A member shall not use his or her authority over a particular matter to negotiate future employment with any person or organization that relates to: (1) any contract funded by bond or parcel tax proceeds or (2) any construction project. A member shall not make or influence a District decision related to any construction project or contact with the District involving the interest of a person with whom the member has an agreement concerning current or future employment, or remuneration of any kind. For a period of two (2) years after leaving a body, a former member may not represent any person or organization for compensation in connection with any matter pending before the District that, as a member of a body, he or she participated in personally and substantially. Specifically, for a period of two (2) years after leaving a body, a former member and the companies and businesses for which the member works shall be prohibited from contracting with the District with respect to:

- (1) Bidding on projects funded by the bond or parcel tax proceeds; and
- (2) Any construction project.

COMMITMENT TO UPHOLD LAW. A member shall uphold the federal and California Constitutions, the laws and regulations of the United States and the State of California (particularly the Education Code), and all other applicable government entities, and the policies, procedures, rules and regulations of the Oakland Unified School District.

COMMITMENT TO IMPROVEMENT OF DISTRICT. A member shall place the interests of the District above any personal or business interest of the member.

3/27/13; 11/19/14A; 1/25/17A; 2/13/19A; 4/22/20A; 6/24/2020A; 1/13/2021A;  
3/23/2022A; 10/26/2022A; 3/22/23A